2021-2022

ANNUAL REPORT



Environment and Climate Change





MESSAGE FROM THE MINISTER

As Minister of Environment and Climate Change, I am pleased to present the 2021-22 annual performance report as per the requirements of the **Transparency and Accountability Act** as a category 1 government entity.

In April 2021, reorganization of Provincial Government Departments was undertaken. The new Department of Environment and Climate Change comprises all of those functions formerly within the Department of Environment, Climate Change and Municipalities that relate to Water Resources Management, Pollution Prevention, Environmental Assessment, Climate Change, Policy, Planning, and Natural Areas. In my capacity as Minister Responsible for Labour, the Department now includes Labour Relations and Labour Standards.

This annual report provides details on the indicators and objectives for the fiscal year of April 1, 2021, to March 31, 2022, which is the first year of the current two-year planning period (2021-2023) and includes information on the lines of business that fell within the Department during that period.

The continued efforts and work of the Department's staff is critical to the successes achieved. I would also recognize that the support of community partners is key to the development and implementation of the various initiatives outlined. By signing below, I undertake the necessary accountability for the outcomes reported in support of the Department's stated goals.

Sincerely,

Hon. Bernard Davis

Minister of Environment and Climate Change



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Departmental Overview

Organizational Structure

The Department of Environment and Climate Change (the Department) is a category 1 government entity under the **Transparency and Accountability Act** that is responsible for the protection and enhancement of the environment through the implementation of water resource and pollution prevention regulations and policies, as well as coordinating environmental impact assessments of proposed development projects, managing impacted sites and ecological reserves, and considering pathways for new protected areas. As of March 31, 2022, the Department of Environment and Climate Change was organized into two branches:

- Environment and Labour Branch is responsible for the divisions of Water Resources Management, Pollution Prevention, Environmental Assessment, Labour Relations and Labour Standards.
- Climate Change Branch is responsible for the divisions of Climate Change and Policy, Planning and Natural Areas.

Staff and Budget

As of March 31, 2022, the Department had 165 positions (109 permanent, 42 temporary, seven seasonal, and seven contractual), of which 139 were staffed as of March 31, 2022. The Department headquarters are in St. John's (132 positions) with additional positions located at Trepassey (10), St. Mary's (4), Winterland (1), Grand Falls-Windsor (4), Corner Brook (12), and Happy Valley-Goose Bay (2).

The Department's gross expenditure budget for 2021-22 was \$20,510,241 with planned related revenue of approximately \$6,890,170 for a net planned expenditure of \$13,620,071. Please refer to financial information (p. 17) for a summary of expenditures and related revenue.

Division	# of Employees	Budget
Executive Support	11	917,200
Pollution Prevention	31	7,208,600
Environmental Assessment	10	502,000
Water Resources Management	37	3,016,900
Policy, Planning and Natural Areas	32	1,820,900
Climate Change	4	1,867,000
Labour Relations	5	531,200
Labour Standards	9	670,800

Vision

The vision of the Department of Environment and Climate Change is a clean, sustainable and protected environment supported through effective stewardship as well as a province where employees and employers are supported to achieve a healthy, safe, and productive workplace.

Mandate

The mandate of the Department of Environment and Climate Change is to protect, enhance and conserve the province's natural environment including its water, air, and soil quality. In supporting the Minster Responsible for Labour, the Department takes a lead role in ensuring effective relationships between employers and employees through the administration and enforcement of applicable legislation.

Lines of Business

A number of key cross-departmental initiatives are led by the Department, including the Provincial Waste Management Strategy, Drinking Water Safety Initiative, and Climate Change Action Plan. In addition, the Department leads horizontal initiatives related to maintaining environmental health including the Interdepartmental Drinking Water Technical Working Group and the Impacted Sites Liability Assessment Program.

For more information on the Department's vision, mandate and lines of business, please visit us online at www.gov.nl.ca/ecc.

Reporting Entities

Under the **Transparency and Accountability Act**, a number of government entities also prepare plans and annual reports. Entities which reported to the Minister as of the end of the reporting period included:

- Labour Relations Board
- Multi-Materials Stewardship Board
- Standing Fish Price-Setting Panel
- Wilderness and Ecological Reserve Advisory Council
- WorkplaceNL
- Workplace Health, Safety and Compensation Review Division

Highlights and Partnerships

Highlights

Establishing a Net-Zero Advisory Council

In December 2021, an eight-member Council was formed to provide advice to the Provincial Government on how to achieve the 2030 and net-zero greenhouse gas reduction targets. The Council focuses on identifying near term and foundational actions the Government can take to set the province on a strong path to achieve net-zero, grow the green economy and consider a just transition and affordability for all residents of Newfoundland and Labrador. The Council further advises on global trends to reduce greenhouse gas emissions and the importance and use of carbon sinks.

Monitoring COVID in Wastewater

The COVID-19 Wastewater Surveillance initiative was launched during the reporting period. This initiative monitors municipal wastewater for the virus that causes COVID-19 and allows for the detection of the virus in a large population which can provide an early warning of cases of COVID-19 in the community and possible outbreaks. Coordination and guidance for waste water sampling and analysis of 18 sewer outfalls in Newfoundland and Labrador communities is under the provincial COVID-19 Wastewater Surveillance Sub-Group.

A <u>website and dashboard</u> is now available to provide information from the COVID-19 Wastewater Surveillance initiative. Timely information provided through the dashboard informs appropriate public health response plans to curb transmission.

Electric Vehicle Rebate Program

In Budget 2021, the Provincial Government announced \$500,000 in funding to provide a \$2,500 rebate to people who purchase or lease a new or purchase a used electric vehicle. Administered by Newfoundland and Labrador Hydro, the Electric Vehicle Rebate Program makes electric vehicles more affordable for Newfoundlanders and

Labradorians. Increasing the number of electric vehicles on the roads that are powered by clean, renewable energy, reduces carbon emissions and helps slow the pace of climate change in the province. The program was renewed and expanded in 2022. Rebates are available to eligible individuals, businesses, not-for-profit organizations, and municipalities in the province. Completed applications will be accepted until March 15, 2023.

Oil to Electric Rebate Program

In Budget 2021, the Provincial Government announced \$1,000,000 in funding to provide a \$2,500 rebate to people who replace their fuel oil home heating system with an electric home heating system. Administered by Newfoundland and Labrador Hydro, the Oil to Electric Rebate Program makes reducing the greenhouse gas emissions from heating our homes more affordable. The program was renewed and expanded in 2022 to provide homeowners with a \$5,000 rebate. Completed applications will be accepted until March 15, 2023.

Low Carbon Economy Leadership Fund

The Low Carbon Economy Leadership Fund (LCELF) is a six-year, \$89.4 million cost shared federal-provincial initiative ending March 31, 2024. Approximately \$38 million has been allocated to upgrade 47 provincial government buildings, schools, post-secondary buildings, hospitals, and other medical facilities, primarily fuel switching to electricity. Another \$39 million has been allocated to the Climate Change Challenge Fund, to support private, non-profit, and municipal projects that reduce greenhouse gas emissions, primarily fuel switching to electricity. The remaining funding is being spent on improving the energy efficiency of fuel oil heated homes and multi-unit residential buildings, as well as for climate change adaptation projects.

Partnerships

Municipality Energy Efficiency Projects

The Provincial Government, through LCELF, collaborated with a variety of municipalities in support of energy efficiency projects including:

- Town of Gander: The Provincial Government contributed over \$794,000 to redesign the Steele Community Centre ice plant while installing a thermal solar wall in the Community Centre and heat pumps at the Public Works Depot.
- Town of Grand Falls-Windsor: The Provincial Government contributed over \$253,000 towards various energy-efficiency upgrades, including heat recovery at two ice plants, the replacement of oil heaters with heat pumps at the Joe Byrne stadium; upgrades to the municipal building energy controls; and the installation of a solar wall at the Public Works Depot.
- Gander International Airport Authority: The Airport received approximately \$926,000 from the Provincial Government for energy-efficiency upgrades and fuel switching. Improvements include the installation of a geothermal heat pump system, replacement of a steam boiler and a steam heat exchanger for a hotwater system, retrofits to the heat exchanger controls, and an upgrade to the perimeter of the heating controls.
- Port Saunders Project: Approximately \$81,800 was allocated in cost-shared funding to support the town's Energy-Efficiency and Fuel Switching Project. The project enables the town to replace the oil furnace with an electrical heat pump system in their town council office. The project will reduce greenhouse gas emissions by 135 tonnes annually.
- Corner Brook Housing Project: Approximately \$153,000 was allocated in costshared funding to support a Furnace Replacement Project in 35 Newfoundland and Labrador Housing Corporation units in Corner Brook with more energy efficient or electric models.
- The City of Mount Pearl: Approximately \$213,000 in cost-shared funding was allocated to support the City's Energy Efficiency and Fuel Switching Project. This

project includes the retrofit of the public works parks maintenance building by replacing the oil furnace with electric heat pumps as well as upgrades of the City's vehicles with the installation of technology which will improve the efficiency of the municipal fleet and mobile equipment.

Drinking and Wastewater Joint Projects in Central Newfoundland

In May 2021, federal-provincial funding was announced for drinking water and wastewater projects in 21 communities in Central Newfoundland. As an example, Grand Falls-Windsor will be supported with the construction of a new ultraviolet disinfection building. This new infrastructure will benefit the community by increasing its capacity to treat and manage wastewater while meeting the provincial effluent quality requirements. Residents of 10 other municipalities will also benefit from upgrades to their wastewater infrastructure including new and improved lift stations, and water and sewer main replacements. In addition, 12 municipalities will see improvements to their drinking water systems which include the rehabilitation and expansion of water supply mains and connections, new hydrants for improved fire safety, a new pump house building in the Town of Jackson's Cove-Langdon's Cove-Silverdale, and a new chlorination system in the Town of La Scie.

Investment in Regional Water and Wastewater Operator Program

In March 2022, \$240,000 was announced to support the Regional Water and Wastewater Operator Program in Newfoundland and Labrador. The program is focused on building local capacity and knowledge for the delivery of water services. Under the program, regional operators work with communities to address challenges associated with operating and monitoring modern drinking water and wastewater systems.

Burin Peninsula Regional Service Board's Dewatering System Project:

The Burin Peninsula Regional Service Board's Dewatering System Project aims to reduce energy used to process and divert organic waste from residential and industrial wastewater. This advanced system requires less energy and reduces greenhouse gas emissions, while moving our province forward both environmentally and economically.

Training for Journeyman and First Responders

The growing number of electric vehicles on Newfoundland and Labrador roadways is generating demand for a new type of skilled professional for service and maintenance. The Department, along with the Department of Immigration, Population Growth and Skills, reached an agreement with the College of the North Atlantic to support the development of electric vehicle specialized training for journeypersons and first responders. This will provide vital skills development for post-secondary graduates and align with efforts to reduce greenhouse gas emissions and achieve net-zero by 2050.

Statutory Review of Workers' Compensation System

The workers' compensation system review process provided a valuable opportunity to focus on workers' compensation matters, with the goal of improving the overall system for both workers and employers. The report, entitled Striving for Balance and Compromise, was released in June 2021 and included 48 recommendations focused on efficiencies in the review process, balance in the provision of benefits, and financial sustainability. The recommendations were informed by a province-wide public consultation process and a series of roundtable discussions with stakeholder groups, including employer and worker representatives. The Department is undertaking a thorough analysis of the recommendations with a view to ensuring improvements and a robust workers' compensation system for the province.

Report on Performance

This document reports on the strategic goals and annual objectives for the first year of the Department's 2021-23 Strategic Plan. The sections below identify the key issues in the Department's plan, as well as the corresponding goals and results.

Issue 1: Advancing Environmental Sustainability

To advance environmental sustainability in the province, the Department will continue to work collaboratively with local communities, other levels of government, industry, business, academia, and citizens. These relationships create a network of stakeholders who implement cohesive strategic approaches to preserve, protect, and improve the quality of land, air, and water to provide a bright future for current and future generations. Advancing environmental sustainability will support Government's strategic direction of better living and a brighter future for all residents of the province.

Goal

By March 31, 2023, the Department of Environment and Climate Change will have advanced environmental sustainability.

2021-22 Objective

By March 31, 2022, the Department of Environment and Climate Change will have continued to build on its efforts towards enhancing environmental sustainability.

Planned Indicator	Actual Results
Consulted on the development of a	During the 2021-22 reporting period, the
drinking water quality action plan.	Water Resource Management Division
	completed consultations on the drinking

	water quality action plan. The input from
	the consultation has been reviewed and
	compiled. The draft drinking water safety
	plan is being updated to reflect the input
	from the consultations.
Continued support of the Regional Water	Program funding is extended until March
and Waste Water Pilot Program.	31, 2023 while the program continues to
	build local capacity in the area of clean
	and safe drinking water for small rural
	communities.
Continued assessment and development	The Department continues to work with
of mitigation activities for impacted sites.	the federal Department of National
	Defence towards securing a formal cost-
	sharing agreement for the remediation of
	former U.S. military sites in Labrador.
	The Department is currently in the
	process of forming stakeholder working
	groups to solicit further Indigenous
	feedback and to help further develop the
	remediation strategies where appropriate.
	The Department has further engaged an
	environmental consulting firm to provide
	additional expert technical support to
	advance the consultation process.
Continued flood risk mapping to better	To help climate change adaptation, flood
anticipate and respond to possible	risk mapping studies are being updated,
flooding events and adapt to the impacts	while new studies are being undertaken
of climate change.	using climate change projections.
Continued flood forecasting services to	The flood forecasting services remain
the Town of Badger, Humber Valley	ongoing with continued monitoring and

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communities, and Lower Churchill River	forecasted water levels for areas where
communities.	the potential for significant flooding exists.
Operated a hurricane alert system to	The Hurricane Season Flood Alert
forecast hurricanes path and associated	System remains a key climate change
precipitation.	adaptation and public safety tool used to
	help communities in the province prepare
	for storms.
Continued review of the provincial	Drafting of amendments to the
Environmental Assessment process and	Environmental Protection Act and the
legislation to reflect changes to federal	Environmental Assessment
Impact Assessment Act.	Regulations is in progress.
Continued development of a Natural	In May 2021, on behalf of the Wilderness
Areas System Plan and engage in further	and Ecological Reserves Advisory
consultation.	Council (WERAC), the Minister released
	the What We Heard Report and Summary
	following Phase 1 public consultations on
	a proposed Protected Areas Plan for the
	Island of Newfoundland. WERAC
	provided a Recommendations Report to
	the Minister detailing 15
	recommendations on the proposed
	Protected Areas Plan for the Island of
	Newfoundland. The Minister is reviewing
	these recommendations for continued
	development and implementation of a
	Natural Areas System Plan. WERAC also
	submitted recommendations for the
	Protected Areas Plan implementation
	priorities to the Minister on August 2021.

Collaborated with all levels of government	Of the 45 action items in the 2019
to work with industry, community, and	Climate Change Action Plan, 30 have
Indigenous stakeholders on Climate	been completed and progress has been
Change Action Plan initiatives.	made on the remaining 15 action items. A
	mid-term report on the status of the action
	plan was made publicly available in
	December 2021.
Identified new initiatives to reduce	New action items subsequent to the 45
greenhouse gas emissions by 30 percent	actions items in the 2019 Plan include the
below 2005 levels by 2030 and to achieve	establishment of a net-zero 2050
net-zero greenhouse gas emissions by	greenhouse gas reduction commitment, a
2050.	new Net-Zero Advisory Council, and
	provincial rebate programs for electric
	vehicles and residential fuel oil to
	electricity switching.
Advanced climate adaptation and	The Climate Change Branch coordinates
mitigation measures through collaborative	provincial engagement on a new National
efforts with stakeholders.	Adaptation Strategy. Completed in March
	2022, Phase 1 developed the framework
	of the Strategy which is expected to be
	released in Fall 2022.
Supported sustainable business	The Department is implementing the
opportunities and green transition	\$89.4 million Low Carbon Economy
projects.	Leadership Fund. The Department is
	implementing two new initiatives, which
	commenced in Budget 2021-a
	transitioning from oil to electric heating
	rebate and an electric vehicle rebate.
Promoted development of resources	Preliminary modelling work has started on
while reducing greenhouse gas emissions	the net-zero policy commitment, and a

and achieving net-zero greenhouse gas	Net-Zero Advisory Council was
emissions by 2050.	established in December 2021.
Supported the work of the provincial Net-	The first meeting of the Council occurred
Zero Advisory Council.	in February 2022. The Department's
	Climate Change Branch serves as the
	secretariat for the Council while providing
	logistic support.
Explored additional electrification	Through the LCEF, \$39 million has been
opportunities, growth in the low carbon	allocated to support electrification
economy, and expanded home energy	projects. Government provided \$10.5
savings and energy efficiency supports.	million for an electrification project for
	Memorial University's heating system.
	Government provided \$6.8 million
	through the Investing in Canada
	Infrastructure Program toward the
	construction of a transmission line to
	electrify operations at the Tata Steel mine
	in Schefferville. The Department's
	Climate Change Branch is implementing
	two new initiatives, which commenced in
	Budget 2021–a transitioning from oil to
	electric heating rebate and an electric
	vehicle rebate.

Discussion of Results

In 2021-22 the Department continued to advance climate change adaptation and mitigation measures through strategic investments in green technologies, energy efficiency, municipal infrastructure, and evidence-based decision making tools. This progress was made possible due to the increased support and collaboration with all levels of governments, Indigenous groups, businesses, academia, and communities

over the past year. These initiatives guide the province in its commitment to reducing greenhouse gas emissions, reaching net-zero by 2050, protecting the environment and building more resilient communities.

By March 31, 2023, the Department of Environment and Climate Change will have continued to build on its efforts towards enhancing environmental sustainability.

Indicators:

- Continued support of the Regional Water and Waste Water Pilot Program.
- Continued assessment and development of mitigation activities for impacted sites.
- Continued flood risk mapping to better anticipate and respond to possible flooding events and adapt to the impacts of climate change.
- Continued flood forecasting services to the Town of Badger, Humber Valley communities, and Lower Churchill River communities.
- Operated a hurricane alert system to forecast hurricanes path and associated precipitation.
- Continued review of the provincial Environmental Assessment process and legislation to reflect changes to federal Impact Assessment Act.
- Continued development of a Natural Areas System Plan and engage in further consultation.
- Collaborated with all levels of government to work with industry, community, and Indigenous stakeholders on Climate Change Action Plan initiatives.
- Identified new initiatives to reduce greenhouse gas emissions by 30 percent below 2005 levels by 2030 and to achieve net-zero greenhouse gas emissions by 2050.
- Advanced climate adaptation and mitigation measures through collaborative efforts with stakeholders.
- Supported sustainable business opportunities and green transition projects.
- Promoted development of resources while reducing greenhouse gas emissions and achieving net-zero greenhouse gas emissions by 2050.
- Supported the work of the provincial Net-Zero Advisory Council.

Explored additional electrification opportunities, growth in the low carbon economy,
 and expanded home energy savings and energy efficiency supports.

Issue 2: Promoting Labour Relations and Labour Standards

The Department will work with employers, employees and unions to foster a positive employment relations climate in the province. By promoting these effective standards and relations, the Department adheres to Government's strategic direction of a better economy, better living and a bright future.

Goal

By March 31, 2023, the Department of Environment and Climate Change will have worked to advance discussions with employer and labour organization on issues of importance, and taken action to ensure increases to minimum wage are in line with consumer price index.

2021-22 Objective

By March 31, 2022, the Department will commence initiatives to increase the minimum wage and coordinate discussions with labour organizations on matters of importance.

Planned Indicator	Actual Results
Appointed a Minimum Wage Review	In January 2022, the establishment of the
committee.	five-member Minimum Wage Review
	Committee was announced. This
	committee was tasked with reviewing
	input solicited from targeted stakeholders
	on the minimum wage and to report to the
	Department with observations, findings,
	and recommendations on the current

	process for setting the minimum wage
	and the wage rate. The Committee
	reported its findings and
	recommendations to the Minister
	Responsible for Labour in May 2022.
Engaged Atlantic Provinces on possibility	The Department has begun
of establishing a harmonized minimum	preliminary discussions with the
wage.	Atlantic Provinces and is currently
	evaluating the potential impacts of
	establishing a path to a harmonized
	minimum wage in the Atlantic
	Provinces.
Held a Labour Summit bringing together	Planning for the Summit was impacted by
labour organizations to discuss and share	the COVID-19 pandemic. The preliminary
Ideas to foster improved labour relations.	planning work for a Labour Summit for
	the 2022-23 fiscal year is ongoing.

Discussion of Results

In 2021-22 the Department prepared for advancing discussions with labour organizations on matters of importance, particularly increasing the minimum wage, through its appointment of the Minimum Wage Review Committee.

In response to the final report of the Minimum Wage Review Committee, in May 2022 government announced a schedule of increases to the minimum wage until April 2023, as well as a transitional support program for smaller businesses that employ minimum wage earners. The committee's recommendations will continue to inform the Department on opportunities and challenges related to the minimum wage rate. Engagement opportunities with Atlantic Provinces and labour organizations are in preparation and planned for the 2022-23 fiscal year. By March 31, 2023, the

Department will commence initiatives to increase the minimum wage and coordinate discussions with labour organizations on matters of importance.

Indicators:

- Engaged Atlantic Provinces on possibility of establishing a harmonized minimum wage.
- Held a Labour Summit bringing together labour organizations to discuss and share Ideas to foster improved labour relations.

Opportunities and Challenges

As the province continues to emerge from the COVID-19 pandemic, delivery of services, programs, and policies will remain a key priority for the Department. Fostering a sustainable environment that also creates new opportunities for the province is a main focus of the Department. Expanding infrastructure and supporting capacity through strategic investment in areas including drinking and waste water, waste management, and electric vehicles will aid in the transition to more sustainable systems long-term. The development of academic and training courses to provide individuals working with newer, green technology will provide the proper skills and knowledge necessary for maintaining such systems and technology.

Climate change continues to be a priority area while a focus on collaborative partnerships is critical to improving energy efficiency and reducing emissions. The Department will continue to implement the Climate Change Action Plan while identifying new initiatives to support Government's greenhouse gas reduction commitments. Federal-Provincial funded projects with municipalities and other stakeholders work to support mitigation and adaptation and make our communities safer and more resilient.

In 2022-23, the Department will continue to work towards:

- Advancing environmental sustainability; and
- Promoting labour relations and standards.

Financial Information

Department of Environment and Climate Change

	2021-22 Budget	2021-22 Expenditures
1.1.01 - Minister's Office	248,000	196,144
1.2.01 - Executive Support Revenue	660,900 <u>-</u>	602,155 (35,500)
	660,900	566,655
Total Executive & Support Services	908,900	762,799
2.1.01 - Pollution Prevention Revenue	9,533,600 (2,325,000) 7,208,600	2,941,632 (217,458) 2,724,174
2.2.01 - Water Resources Management Revenue	4,324,700 (1,524,400) 2,800,300	5,359,527 (1,186,029) 4,173,498
2.2.02 - Water Quality Agreement Revenue	1,381,300 (1,164,700) 216,600	1,320,198 (829,300) 490,898
2.3.01 - Environmental Assessment and Sustainable Development Revenue	726,000 (224,000) 502,000	654,029 (64,064) 589,965
Total Environment	10,727,500	7,978,535
3.1.01 - Climate Change	1,867,000	1,086,736
3.1.02 - Low Carbon Economy Fund	20,328,700	3,493,795
Revenue	(11,035,100)	(2,979,347)
	9,293,600	514,448
3.2.01 - Policy, Planning and Natural Areas	1,930,800	1,849,034
Revenue	(198,000)	(240,100)
	1,732,800	1,608,934

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Total Climate Change	12,893,400	3,210,118
4.1.01 - Labour Relations	531,200	457,318
4.1.02 - Standing Fish Price Setting Panel	205,400	232,926
4.1.03 - Labour Standards	679,200	628,660
Revenue	(170,000)	(178,575)
	509,200	450,085
Total Labour	1,245,800	1,140,329
5.1.01 - Labour Relations Board	670,800	599,383
Total Labour Relations Board	670,800	599,383
6.1.01 - Workplace, Health, Safety and Compensation Review	1,410,900	1,088,704
Revenue	(1,410,900)	(1,159,797)
	-	(71,093)
Total Workplace, Health, Safety and Compensation Review	-	(71,093)
Total Department	26,446,400	13,620,071
Total Gross Expenditures	44,498,500	20,510,241
	•	
Total Gross Revenues	(18,052,100)	(6,890,170)
Total Net	26,446,400	13,620,071

