

## MEETINGS WITH PUBLIC AND COUNCIL REPRESENTATIVES

Public Meeting	Lewisporte	April 7, 2001
Public Meeting	Lewisporte	April 11, 2002
Council Reps	New Wes Valley	June 13, 2002
Public Meeting	Lewisporte	June 27, 2002
Council Reps	New Wes Valley	Nov. 6, 2002
Public Meeting	Indian Bay	Jan 16, 2003
Public Meeting	Norris Arm	Jan 17, 2003
Public Meeting	Summerford	Jan 21, 2003
Public Meeting	Gambo	Feb. 3, 2003
Council Reps	Lumsden	June 24, 2003
Entire Executive Summary for Phase II Study sent to all 89 communities in the Central Newfoundland Region		March 1, 2004
Council Reps	Summerford	March 15, 2004
Council Reps	Norris Arm	March 16, 2004
Council Reps	Traytown	March 17, 2004
Council Reps	New Wes Valley	March 18, 2004
Council Reps	Fogo Island	May 20, 2004

### CENTRAL NF WASTE MANAGEMENT COMMITTEE

#### **Officers**

Allan Scott  
Catherine Armstrong  
Ed Evans  
Claude Elliott

**Chairperson**  
**Vice-Chair**  
**Secretary/Treasurer**  
**NLFM Representative**

#### **Resource Persons**

Cluny Matchim	Town of Gander
Greg Stuckless	Exploits Regional Services Board
Derek White	Town of Lewisporte

**Regional Representatives**

Maxine Gordon	Town of Glovertown
Larry Peddle	Town of Cottlesville
Harry Winter	Town of New-Wes-Valley
Angus McLouglin	Town of Norris Arm
Randy White	Town of Norris Arm North

**Technical Committee**

Jeff Saunders	<b>Chair</b>
Cluny Matchim	
Derek Bragg	

**Consultant**

Wayne Manuel	BAE NewPlan
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**Funding Committee**

Harry Winter (Chair)	Town of New-Wes-Valley
Maxine Gordon	Town of Glovertown
Larry Peddle	Town of Cottlesville

**WEBSITE ADDRESS**

[www.cnwmc.com](http://www.cnwmc.com)

## **CENTRAL NL WASTE MANAGEMENT COMMITTEE**

**New -Wes-Valley Town Hall**

**March 18<sup>th</sup>, 2004 - 7:00 p.m.**

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Present: Allan Scott, Chairperson  
Harry Winter, Committee Member  
Cluny Matchim, Committee Member  
Derek Bragg, Technical Committee Member  
Wayne Manuel, Bae NewPlan  
Fourteen (14) Council Representatives from eight (8) communities

Mayor Hoyles of New-Wes-Valley introduced the Committee and thanked them for coming to New-Wes-Valley and providing communities in the area with first hand information on solid waste management for the region.

Allan Scott gave an overview of the Central NL Waste Management Plan and the Curb Side Collection Alternative Study. Allan then gave an update of the Committee's meeting with the Minister of Municipal Affairs, the Minister of Environment and the Chair of the Multi Material Stewardship Board (MMSB).

In this meeting we asked and received confirmation that Government is committed to the waste management strategy and the \$ 42 million dollar capital requirement for Central NL should be available within the 2010-2012 time frame, although no funding has yet been approved. They will introduce an implementation plan in the near future. The Committee will proceed with the work on the premise that all capital costs will be provided by the Provincial or Federal Governments.

Wayne Manual of Bae Newplan proceeded to present the Central NL Waste Management Plan and the Curb Side Collection Alternative Study in a Power Point format. The floor was then open for questions. The questions are summarized as follows:

**1. Who will handle the close out cost of existing dumps?**

Allan: While the plan outline costs, each community will be responsible for close out in consultation with and hopefully funding by the Province.

**2. Who will run the transfer stations?**

Cluny: They will be run by the regional authority but can be subbed out to local communities to save cost and provide a source of revenue for smaller communities.

**3. How many employees will be required at the transfer stations?**

Allan: They will only be open 1-3 days per week depending on the size, so most sites will require 8-24 hours per week, it is anticipated that one part-time job will be available plus equipment rentals and other work from time to time.

**4. Can the Committee now approve the concept of the Authority doing Curb Side Collection?**

Allan: While most people at this meeting agree and want the Authority to handle Curb Side Collection, that decision will be taken at a later date by the elected authority and not by the appointed Committee.

**5. What about objections to the Norris Arm Site?**

Allan: This will be dealt with in the Environmental Review and if the site is not suitable, then another site will be considered.

**6. Some Representatives inquired about the cost of Collection and Disposal.**

There was some discussions about the cost of collection and disposal but most agreed that this cost presented were reasonable for the service provided and that overall communities would not be severely impacted. There are savings from present operations and also from waste reduction programs that could be implemented by individual committees.

Wayne added that if the regional authority were collecting at the curbside, trucks could be purchased with built-in scales to weigh the waste for each community.

Allan then ended the meeting by summarizing the future work of the Committee. The site will be registered for Environmental Review and the Governance Model will be developed. At that point the Provincial Government will be asked to appoint a chair and establish an authority of approximately 15 people including industry representatives but mostly containing elected officials.

The meeting adjourned at 8:45 p.m.

Respectfully,

Allan Scott, Chairman  
CNWMC

## **MINUTES**

### **CENTRAL NEWFOUNDLAND SOLID WASTE MANAGEMENT**

### **PUBLIC MEETING WITH MUNICIPAL REPRESENTATIVES**

### **SUMMERFORD TOWN HALL, MARCH 15, 2004 AT 7:00 P.M.**

Committee members in attendance:

Allan Scott, Chair  
Larry Peddle  
Maxine Gordon  
Angus McLouglin  
Jeff Saunders  
Claude Elliott, N.F.L.M. Central Representative  
Wayne Manuel, Bae Newplan

Municipal attendee's list is attached.

Allan Scott called the meeting to order and welcomed all in attendance. He gave a brief outline of the agenda and how the meeting would proceed.

Mr. Scott gave an overview of the meeting with the provincial government. This meeting was arranged to inform the new government on where the Central Nfld. Waste Management Committee was with our plans to meet the Waste Management Strategy. As well we wanted to know the position of the new government with respect to the Waste Management Strategy.

Government stated that they support the strategy 100%. They have proclaimed the Services Board Act, which will allow for authorities to be set up to run the Waste Management Program in each region. They understand that all municipalities, local services districts, etc. must be part of the strategy or it will not work. They do have concerns with the time line and funding and government will be announcing an implementation plan very shortly.

Wayne Manuel presented the Phase II report and the report for curbside collection. He explained the process for the strategy and all components and the goal to be met by the region.

The proposed site for the main facility is in the Norris Arm North area. This was identified after a lengthy process through constraint mapping based on criteria established by the provincial government.

The costs for the main facility and seven local waste management sites were prepared and the proposed tipping fee is \$34.91 per person per year.

The project for Central will be phase in as follows:

1. Environmental Assessment
2. Landfill constructed and those municipalities who truck directly to site will use facility.
3. Local waste management facility to be constructed and start using main facility.
4. Construct compost facility.
5. Construct material recovery facility.

Total capital cost is estimated at 42 million and is not included in any tipping fee. It is assumed that government (other than the municipalities) will fund the capital construction.

Mr. Manuel presented the findings on curbside collection. They looked at the status quo, all communities being responsible for their own collection and delivery to the main facility or to the local waste management facilities and the option of having the authority be responsible for all collection.

The cost associated with the authority being responsible for collection is the most economical at \$17.59 per person as compared to an average cost of \$23.20 per person for the status quo.

Total cost for solid waste management including curbside collection is estimated at \$52.50.

Close out of existing sites will be approximately 9 million and is not included in any costs. This will have to be the responsibility of government and the municipalities who presently operate these facilities.

The meeting was then opened for questions.

Question:

What will Twillingate be able to do? Can we continue to do what we are doing now?

Answer:

You can continue to use your existing method of collection. (Authority has to decide on curbside collection) but the landfill site will have to be used by all municipalities and the proposed tipping fee is \$34.91.

Question:

Will we be compelled to go to the new system?

Answer:

We addressed this issue with the Minister of Environment and Municipal Affairs at our meeting. All agree that for the strategy to work, all communities within the region will have to participate. No one community will be able to afford to meet the new guidelines (lined landfill) alone.

Question:

This will be an astronomical cost to residents and municipalities.

Answer:

There is no question, it will cost more to meet the guidelines of the new strategy.

Question:

The new strategy calls for 50% division. What happens to the other 50%?

Answer:

It goes to the landfill.

Question:

When the site is completed, who maintains?

Answer:

The Regional Authority will be responsible for the operation and maintenance and the associated costs will come from the tipping fees.

Question:

Is it realistic to meet the strategy by 2010?

Answer:

The time lines are tight and government has announced that 2012 – 2014 maybe more realistic. The government will be announcing an implementation plan very shortly and this will be addressed.

Question:

Will we be charged H.S.T. on the tipping fee?

Answer:

The Regional Authority is expected to be H.S.T. exempt.

Question:

The cost breakdown per person is not appropriate. It should be identified per household.

Answer:

The breakdown was done per person so each municipality can calculate the cost that they will be charged based on the population in their respective communities.



Question:

Is this going to be compulsory or can we continue as we are?

Answer:

It will be compulsory and our methods of disposal today are not acceptable.

Question:

In your assessment, was it determined to be cheaper to have curbside collection?

Answer:

Yes. Each municipality will have to look at its present operation and associated costs to determine the savings or added costs.

Question:

Town of Twillingate has one man and one truck. Can we continue to use our truck?

Answer:

It depends on what is decided by the Regional Authority. Several municipalities felt it was more acceptable if every municipality paid the same costs for collection and disposal of the residential solid waste.

Question:

Who collects the money for the service? If there is a collection problem, how will it be resolved?

Answer:

The regional authority will send invoices to municipalities on a regular basis (monthly). The Services Board Act gives the authority the power to collect and the courts will be used if necessary.

Question:

What happens to construction and demolition waste?

Answer:

The tipping fee of \$34.91 per person does not include construction and demolition waste. The authority will have a fee structure in place for different types of waste and it will be charged as materials are delivered to the main facility or the local waste management facility. The curbside collection is for residential waste only.

Question:

Can residents still recycle?

Answer:

Yes. The more residents recycle the better it will be for your municipality. History has shown that recycling increased with this type of waste management.

Question:

Will we be able to use the standard dark green garbage bags?

Answer:

The regional authority will decide. Normally there are two transparent bags that are used. One for wet waste and one for dry waste. There is funding allocated in our cost breakdown for education. This is critical for a smooth transition to the new method of waste management.

Question:

Is the Norris Arm site finalized?

Answer:

It is the site that has been selected by the consultant meeting the requirements as established by the government. This site has to go through a full environmental assessment process, which will give the final approval of the site or instruction to meet certain criteria or change to another location.

Question:

We have a Committee on New World Island that sets fees. If we compost more, can we save money if we are charged by the tonne?

Answer:

Yes, your community will be charged by the tonne and the less waste you generate, the less you will be charged.

Question:

Over the next few years, will there be changes in the present way we handle waste?

Answer:

Yes. Open burning will be banned by 2008. All tee pee type incinerators will be closed by 2008.

Question:

How often do we pay? Monthly?

Answer:

This will be a decision of the Authority but monthly would seem reasonable. The Authority will have to pay expenses to operate and cash flow will be very important.

Question:

What will happen to the old site?

Answer:

The Authority will not take responsibility for the old sites. Their cleanup will be the responsibility of the existing owners in consultation with government.

Question:

We appreciate what the Committee has done but we feel there is so much coming at us as small towns and it is difficult to find the extra revenue.

Answer:

N.L.F.M. went around the province to discuss solid waste management. The message that they received was the status quo is not satisfactory and we have to make changes. Newfoundland and Labrador are behind the other Atlantic Provinces when it comes to waste management. We are 8 to 10 years behind.

Question:

Will the Authority have to abide by the numbers in the report?

Answer:

No. This is an estimate. The Authority is a not for profit organization and the cost per tonne will be reflected based on expenses.

Mr. Scott concluded the meeting by stating that the figures have been presented that will ensure the Central Region meets the strategy. The present Committee is nearing the end of its mandate. There will be an authority set up after the Environmental Assessment is registered to continue the process. The only way to proceed is with a regional approach to waste management.

Mr. Scott thanked Summerford for hosting the meeting.

The meeting adjourned at 9:10 P.M.

Central Nfld. Solid Waste Management Meeting, Summerford, March 15, 2004

Ern Gedge	Fairbanks
Gordon Barnes	New World Island Waste Disposal Co., Hillgrade
John Sheldon	New World Island Waste Disposal Co., Virgin Arm
Newman Harris	Deputy Mayor, Summerford
Calla Guy	Mayor, Twillingate
Diane Anstey	Councillor, Cottlesville
Seymour Quinlan	Birchy Bay
Wayne Dove	Loon Bay
Edmund Decker	Loon Bay
David Hodder	Davidsville
Gordon Downer	Main Point
Arthur Leyte	Roger's Cove
Wallace Bown	Victoria Cove
Donald Blandford	Merritts Harbour
Eric Keats	Merritts Harbour
Ricky Anstey	Summerford
Ken Howell	Crow Head Council
Dave Warr	Purcell's Harbour L.S.D.



# **MINUTES**

## **CENTRAL NEWFOUNDLAND SOLID WASTE MANAGEMENT**

### **PUBLIC MEETING WITH MUNICIPAL REPRESENTATIVES NORRIS ARM SOUTH BOYS & GIRLS CLUB MARCH 16, 2004 AT 7:00 P.M.**

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Committee members in attendance:

Allan Scott, Chair  
Cluny Matchim, Town of Gander  
Angus McLouglin, Norris Arm  
Randy White, Norris Arm North  
Jeff Saunders, Technical Chair  
Claude Elliott, N.F.L.M. Central Representative  
Wayne Manuel, Bae Newplan  
Thirty (30) Council Representatives from 17 Communities

(Municipal attendee list is attached.)

Allan Scott called the meeting to order and welcomed all in attendance. He gave a brief outline of the agenda and how the meeting would proceed.

Mr. Scott gave an overview of the meeting with the provincial government. This meeting was arranged to inform the new government on where the Central Nfld. Waste Management Committee was with our plans to meet the Waste Management Strategy. As well we wanted to know the position of the new government with respect to the Waste Management Strategy.

Government stated that they support the strategy 100%. They have proclaimed the Services Board Act, which will allow for authorities to be set up to run the Waste Management Program in each region. They understand that all municipalities, local services districts, etc. must be part of the strategy or it will not work. They do have concerns with the time line and funding and government will be announcing an implementation plan very shortly.

Wayne Manuel presented the Phase II report and the report for curbside collection. He explained the process for the strategy and all components and the goal to be met by the region.

The proposed site for the main facility is in the Norris Arm North area. This was identified after a lengthy process through constraint mapping based on criteria established by the provincial government.

The costs for the main facility and seven local waste management sites were prepared and the proposed tipping fee is \$34.91 per person per year.

The project for Central will be phase in as follows:

1. Environmental Assessment
2. Landfill constructed and those municipalities who truck directly to site will use facility.
3. Local waste management facility to be constructed and start using main facility.
4. Construct compost facility.
5. Construct material recovery facility.

Total capital cost is estimated at 42 million and is not included in any tipping fee. It is assumed that government (other than the municipalities) will fund the capital construction.

Mr. Manuel presented the findings on curbside collection. They looked at the status quo, all communities being responsible for their own collection and delivery to the main facility or to the local waste management facilities and the option of having the authority be responsible for all collection.

The cost associated with the authority being responsible for collection is the most economical at \$17.59 per person as compared to an average cost of \$23.20 per person for the status quo.

Total cost for solid waste management including curbside collection is estimated at \$52.50.

Close out of existing sites will be approximately 9 million and is not included in any costs. This will have to be the responsibility of government and the municipalities who presently operate these facilities.



The meeting was then opened for questions.

Question:

Can you guarantee there will be no leakage from the landfill?

Answer:

No. This is the technology that has been selected by government. The policy on liner design has not yet been finalized but there will be a double liner and a collection system for treatment of leachate.

Question:

Norris Arm South Council has reviewed the document and has numerous questions related to site location, ground water levels, leachate, our municipal boundary, etc. Can these be addressed?

Answer:

The document as prepared meets all government guidelines and regulations. The Environmental Assessment will be the place for you to have your concerns investigated in more detail.

Question:

Norris Arm South is suggesting that they meet with Norris Arm North and have a Committee review the document in detail and make a presentation to the appropriate authorities as part of the E.A. process.

Answer:

This would be the right approach to have your concerns addressed.

Question:

There is a sawmill in the Millertown area and they take their wood waste to our landfill. What will they do when the existing facility closes?

Answer:

There will be a wood waste area at the new local waste management site and they can bring it there. The sawmill operators must be aware that there will be a tipping fee to dispose of this waste at the new site.

Question:

Was there another site approximately 7 km east of the Lewisporte intersection that was closer to the centroid?

Answer:

There was an area identified but it did not meet all criteria as part of the evaluation process. It was a smaller site and fill material for landfill cover was a problem.

Question:

The people of Norris Arm North do not want this facility at the selected location. Why doesn't this Committee tell government that this site is not acceptable?

Answer:

This committee used the criteria as developed by government for the selection of the site. We did not arbitrarily change or add criteria to change the site selection process. We were instructed to follow the approved guidelines. If the residents of this area have concerns with the site selected and feel they will be negatively affected, then they should prepare a presentation to the appropriate government departments as part of the Environmental Assessment process. This will ensure that the concerns are addressed.

If the site is rejected for any reason, government may have to relax their existing criteria in order to select an alternate site.

The meeting adjourned at 9:20 P.M.

## **MINUTES**

### **CENTRAL NEWFOUNDLAND SOLID WASTE MANAGEMENT**

### **PUBLIC MEETING WITH MUNICIPAL REPRESENTATIVES**

### **TRAYTOWN COMMUNITY CENTRE**

**MARCH 17, 2004 AT 7:00 P.M.**

Committee members in attendance:

Allan Scott, Chair  
Maxine Gordon  
Angus McLouglin  
Jeff Saunders  
Wayne Manuel, Bae Newplan

Municipal attendee's list is attached.

Allan Scott called the meeting to order and welcomed all in attendance. He gave a brief outline of the agenda and how the meeting would proceed.

Mr. Scott gave an overview of the meeting with the provincial government. This meeting was arranged to inform the new government on where the Central Nfld. Waste Management Committee was with our plans to meet the Waste Management Strategy. As well we wanted to know the position of the new government with respect to the Waste Management Strategy.

Government stated that they support the strategy 100%. They have proclaimed the Services Board Act, which will allow for authorities to be set up to run the Waste Management Program in each region. They understand that all municipalities, local services districts, etc. must be part of the strategy or it will not work. They do have concerns with the time line and funding and government will be announcing an implementation plan very shortly.

Wayne Manuel presented the Phase II report and the report for curbside collection. He explained the process for the strategy and all components and the goal to be met by the region.

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Mr. Manuel presented the findings on curbside collection. They looked at the status quo, all communities being responsible for their own collection and delivery to the main facility or to the local waste management facilities and the option of having the authority be responsible for all collection.

The cost associated with the authority being responsible for collection is the most economical at \$17.59 per person as compared to an average cost of \$23.20 per person for the status quo.

Total cost for solid waste management including curbside collection is estimated at \$52.50.

Close out of existing sites will be approximately 9 million and is not included in any costs. This will have to be the responsibility of government and the municipalities who presently operate these facilities.

The meeting was then opened for questions.

Question:

Your cost breakdown does not support your numbers. The tipping fee should be higher.

Answer:

The revenue generated for the industrial and commercial sector is not shown and that tonnage should be deducted from the total.

Question:

If a community is paying a small fee now, who will pay the increase in fees to operate this new facility and how will costs be controlled.

Answer:

The costs to operate the facility will come from revenue generated by tipping fees. This is a not for profit operation and the governing authority consists of members of elected officials representing municipalities in the region. There will be cost increases due to inflation.

Question:

This process is great when you have a large tax base but is difficult for small towns.

Answer:

This is not quite true. Larger areas have a large tax base but also pay a higher tax rate.

Question:

We understand this is government driven and it is a good plan but it will be difficult to get more money from the taxpayer. If people don't pay their share, who collects?

Answer:

The regional authority will have the power to collect under the Services Board Act from municipalities. It will be the responsibility of the municipality to collect from its residents.

Question:

Is this process going to be for the entire province?

Answer:

Yes. The new Waste Management Strategy is for all Newfoundland and Labrador.

Question:

We had a letter from Norris Arm stating they do not want the facility close to their community. How is this going to be addressed?

Answer:

This process has been completed under guidelines and regulations developed by the provincial government and the site selected meet these requirements. The concerns expressed by the residents of this area will be addressed in detail as part of the Environmental Assessment process. Residents of Norris Arm are concerned with what will be coming into the area and impact the region but all residents should be concerned on what is going into their present landfills.

Question:

If we reduce our quantity going to the landfill, will this affect our price?

Answer:

Your municipality will be charged based on the tonnage you deliver to the site. The less you generate, the less you will pay. There are no amortization costs included in the tipping fee. The Committee has assumed that other levels of government will cover the capital costs. The authority will be

responsible for operating costs and this can be controlled depending on the quantity of waste to be processed.

Question:

Recycling and finding markets for recyclables is going to be an important aspect of this process.

Answer:

Yes. We have had discussions with M.M.S.B. and suggested that they play a more active role in the recycling process.

Question:

Will everyone in the region be paying the same?

Answer:

If the authority accepts the curbside collection report and has it implemented across the region, then all municipalities will be paying the same cost per tonne.

Question:

What happens with the existing landfills?

Answer:

Government has draft guidelines for closeout of existing landfills. The authority will not be assuming any responsibility in connection with the existing site. The operating municipalities in consultation with government will be responsible for existing sites.

Question:

Will existing sites be closed out prior to start up of local waste management facilities.

Answer:

Not necessarily. The existing sites will be the responsibility of the operating community.

Question:

If you use one truck to service several communities, how will you determine tonnage for each community for invoicing?

Answer:

The new trucks will have on board scales.

Question:

Who charges the businesses in the community?

Answer:

This will be the responsibility of the community. In most cases the business owner will contract their waste to a commercial hauler.

Question:

Have you considered the impact of an increase in indiscriminate dumping?

Answer:

Yes. There is an education and enforcement component as part of our proposal. This will be critical for the implementation of the new strategy.

Question:

If recycling revenue was higher, it may result in an increase in recycling.

Answer:

If residents participate in the school recycling program through M.M.S.B., then the revenue will double and the school benefits.



Mr. Scott concluded the meeting by stating that the figures have been presented that will ensure the Central Region meets the strategy. The present Committee is nearing the end of its mandate. There will be an authority set up after the Environmental Assessment is registered to continue the process. The only way to proceed is with a regional approach to waste management.

Mr. Scott thanked Traytown for hosting the meeting.

The meeting adjourned at 9:00 P.M.



Central Nfld. Solid Waste Management Meeting, Traytown, March 17, 2004

<u>Name</u>	<u>Community</u>
Robert Payne	Sandringham
Glenn Arnold	Sandringham
Dave Brown	Salvage
Robert Brown	Salvage
Shirley Oldford	Burnside
Kenneth Lane	St. Chads
Francis Matchim	Sandy Cove
Lisa Napier	Sandy Cove
Carl Turner	Happy Adventure
Mary Heffen	Cull's Harbour
Malcolm Babstock	Happy Adventure
Dan Garrett	Traytown
Ron Lyttle	Traytown
Sarah Patten	Traytown
Kim Murphy	Heritage Foundation for Terra Nova National Park

A public meeting was held at the Regional Council of Fogo Island in the Ice Berg Arena.

In attendance were: Chair A. Scott, Technical Support C. Matchim and Secretary/Treasurer E. Evans.

Seven persons attended representing eight towns, local service districts, etc. ( list is attached)

A. Scott welcomed everyone and did a round table introduction.

He informed everyone of how this committee was formed, the boundaries of CNWMC, and the mandate that it was given.

A. Scott reviewed the steps taken to bring the Committee to these final public meetings. He outlined the steps taken in Phase I and Phase II.

C. Matchim took the group through the AV slide show and updated everyone on the Phase II process and the work completed by Bae New Plan.

In the closing of the presentation, A. Scott provided the details of the curb side collection study and provided the information of the close out cost of existing landfill sites.

In the question and answer section, the biggest concern was that Fogo and Change Islands are islands and face other major concerns that will be addressed by the new regional authority for waste management for Central Newfoundland.

The costs are a concern, but they all realize that at this time, there were not any obvious alternatives.

Encouragement for composting and recycling were emphasized to help keep cost down.

Meeting adjourned at 3:35 p.m.

Respectfully Prepared

Ed Evans