REGISTRATION FORM

PURSUANT OF PART 10, ENVIRONMENTAL ASSESSMENT

SECTION 49 OF THE ENVIRONMENTAL ASSESSMENT ACT

Name of Undertaking: Forest Management District 14 and Forest Management District 15 (Planning Zone 6) Five Year Operating Plan 2014-2018

Proponent:

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Forestry Services Branch
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The Undertaking:

(i) Nature of Undertaking

To conduct forestry activities (harvesting, silviculture and road construction) from 2014 to 2018.

(ii) Purpose/Rationale/Need for Undertaking

This undertaking will enable the Department of Natural Resources to harvest approximately 180 000 m3 of timber, construct approximately 11 kilometers of primary forest access road and complete silviculture activities in District 14; and harvest approximately 160 000 m3 of timber and complete silviculture activities in District 15.

This undertaking is necessary to maintain the

existing commercial industry and allow domestic harvest for home heating.

Description of Undertaking: (i) Geographic Location

Forest Management Districts 14 and 15 encompass most of south western Newfoundland. They extend from Burgeo and Port aux Basques in the south to Deer Lake in the northeast and to Sally's Cove in the north. The districts share and overlap common eco-region characteristics and for forest management purposes have been combined to form Planning Zone 6. The overview and operational maps in the plan outline the general and exact locations of the zone.

(ii) Physical Features

The topography in the area ranges from coastal lowlands to rolling uplands and mountainous terrain.

(iii) Operation

Commercial harvesting will be carried out manually and with shortwood harvesters and forwarders and domestic harvesting will be done by chainsaw with extraction be snowmobile and ATV. Roads will be constructed using excavators and/or bulldozers and silviculture will be carried out using brushsaws, pottiputkis, and shovels. All operations and buffer requirements will be carried out in accordance with the Environmental Protection Guidelines for Ecologically Based Forest Resource Management and the Forestry Act. Operations will commence upon approval of undertaking and continue yearly until 2018

(iv) Occupants

Loggers, equipment operators, truckers, sawmillers, silviculture workers and domestic cutters.

Approval of the Undertaking: Commercial and domestic cutting permits as well as operating permits will be required from the District

Forest Management Offices at St. Georges and Pasadena.

Schedule: This plan is scheduled to commence on January 1, 2014 and end on December 31, 2018.

_____ _____

Date Chief Executive Officer

Crown Five Year Operating Plan
Forest Management Districts 14 and 15
2014-2018

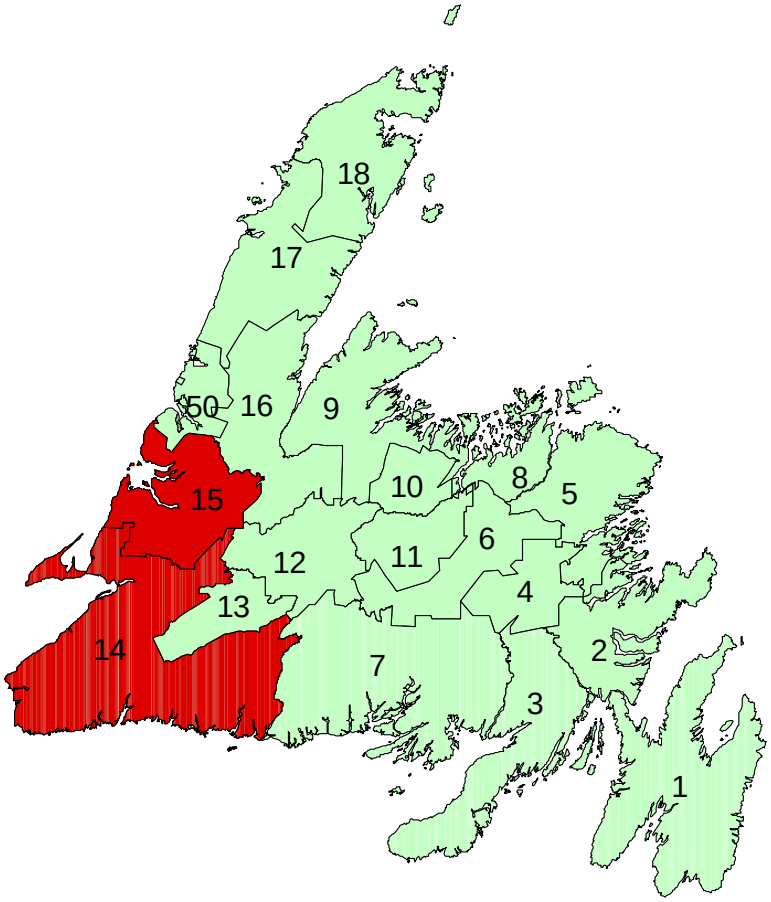

Table of Contents

List of Tables …… vii

List of Figures ……ix

List of Appendices ……..... x

Introduction ……. 1
Section 1Description of the Land Base……. 3
1.1 General……... 3
1.1.1 Location ……...……..……...… 3
1.1.2 History ……..……..3
1.1.3 Ownership ……..……5
1.2 Physical ……..…….. 7
1.2.1 Topography and Hydrology ……..…….. 7
1.2.2 Geology ……..……. 8
1.2.3 Soils …….. 9
1.2.4 Climate …… .10
1.3 Ecosystems ……..... 11
1.3.1 Forest Ecosystems …… 11
1.3.2 Ecoregions and Subregions …….. 12
1.3.2.1 Long Range Barrens Ecoregion…….…..……. 14
1.3.2.1.1 Buchans Plateau - Topsails Subregion …….……... 15
1.3.2.1.2 Southern Long Range Subregion ……..……...16
1.3.2.2 Western Newfoundland Forest Ecoregion …….……..……16
1.3.2.2.1 Codroy Subregion ……..……...……..17
1.3.2.2.2 Corner Brook Subregion ……..17
1.3.2.2.3 Port au Port Subregion ……18
1.3.2.2.4 Serpentine Subregion …….. 18
1.3.2.2.5 St George's Bay Subregion ……..18
1.3.2.3 Central Newfoundland Forest Ecoregion …….…….. 19
1.3.2.3.1 Portage Pond Subregion …….. 19
1.3.2.3.2 North Central Subregion …… 19
1.3.2.4 Maritime Barrens Ecoregion …… 20
1.3.2.4.1 Central Barrens Subregion ……20
1.3.2.4.2 South Coast Barrens Subregion ……..……..20
1.4 Ecosystem Dynamics …… 20
1.4.1 Ecosystem Condition and Productivity ……21
1.4.1.1 Productivity ……. 22
1.4.1.2 Resilience …… 23
1.4.1.3 Stability ……... 24
1.4.1.4 Disturbance Regimes and Successional Patterns……. 24
1.4.1.4.1 Harvesting …….. 25
1.4.1.4.2 Fire …….. 26

1.4.1.4.3 Insect ……... 26
1.4.2 Biodiversity …… 27
1.4.2.1 Species Diversity ……28
1.4.2.2 Genetic Diversity …… 28
1.4.2.3 Ecosustem Diversity …… 29
1.5 Forest Characterization …….. 29
1.5.1 Land Classification …… 30
1.5.2 Age Class ……... 33
1.5.3 Site Class ……... 33
1.5.4 Species and Working Group …….. 36
1.5.5 Forest Disturbances ……... 36

Section 2 Past Activities …….. 39
2.1 District 14 ……39
2.1.1 Overview …….. 39
2.1.2 Harvesting …… 39
2.1.2.1 Commercial …….. 39
2.1.2.2 Domestic ……..... 40
2.1.3 Silviculture …… 41
2.1.4 Road Construction …… 41
2.1.5 Natural Disturbance …….. 42
2.1.5.1 Fire …… 42
2.1.5.2 Insect …….. 42
2.2 District 15 ……... 42
2.2.1 Overview ……42
2.2.2 Harvesting …… 42
2.2.2.1 Commercial …… 43
2.2.2.2 Domestic ……..... 43
2.2.3 Silviculture …… 44
2.2.4 Road Construction …… 45
2.2.5 Natural Disturbance …….. 45
2.2.5.1 Fire ……... 46
2.2.5.2 Insect …… 46

Section 3 Timber Supply Analysis ……... 46
3.1 Introduction …… 46
3.2 Guiding Principles and Policy Direction ……... 46
3.3 Factors Affecting Timber Supply ……... 47
3.4 Timber Supply Analysis …… 48
3.4.1 Land Characterization…… 49
3.4.2 Land Availability …….. .49
3.4.2.1. Non-Timber Related …… 49
3.4.2.1.1 No-Cut Buffer Zones ……50
3.4.2.1.2 Protected Areas ……..50
3.4.2.1.3 Watersheds …… 50
3.4.2.2 Timber Related …….. 51

3.4.2.2.1 Insect/Fire/Disease Losses …… 51
3.4.2.2.2 Logging Losses …….. 51
3.4.2.2.3 Operational Constraints ……..51
3.4.3 Growth Forecasting …… 52
3.4.4 Management Strategies ……53
3.4.4.1 Harvest Flow Constraints ……53
3.4.4.2 Spatial Analysis …… 53
3.4.4.3 Planning Horizons …….. 55
3.4.4.4 Operable Growing Stock Buffer …… 55
3.4.4.5 Old Forest Targets ……..…… 55
3.4.4.6 Operability Limits …….. 56
3.4.4.7 Silviculture …… 57
3.5 Inventory Adjustments …… 57
3.5.1 Fire …….. 58
3.5.2 Insects …… 58
3.6 Results …….. 58
3.6.1 District 14 ……..…… 58
3.6.1.1 Sensitivity Analysis …….. 59
3.6.1.2 Forest Composition and Structure Change ……60
3.6.2 District 15 …… 62
3.6.2.1 Sensitivity Analysis …….. 62
3.6.2.2 Forest Composition and Structure Change ……63

Section 4 Values ……...…… 64
4.1 Guiding Principles of Sustainability …… 64
4.2 Value Description……. 65
4.2.1 Biotic Values …….. 67
4.2.1.1 Big Game …….. 67
4.2.1.1.1 Moose …… 67
4.2.1.1.2 Caribou …….. 68
4.2.1.1.2 Black Bear ……..... 68
4.2.1.2 Furbearers …….. 70
4.2.1.3 Species of Interest ……71
4.2.1.3.1 American Marten ……71
4.2.1.3.2 Piping Plover …….. 73
4.2.1.3.3 Rare Plants …… 75
4 .2.1.3.4 Harlequin Duck ……..…… 77
4.2.1.3.5 Other Species …….…… 78
4.2.1.4 Water Resources …… 78
4.2.2 Human Values …… 80
4.2.2.1 Timber Resource …….…….. 80
4.2.2.2 Agriculture …… 82
4.2.2.3 Mining …… 84
4.2.2.4 Historic Resources …… 85
4.2.2.5 The Greater Gros Morne Ecosystem …….. 87
4.2.2.6 Newfoundland T'Railway …….. 88

4.2.2.7 Parks and Protected Areas ……. 90
4.2.2.8 Outfitting …… 92
4.2.2.8 Recreation …… ……..94
4.2.2.9 Tourism …… ……..…….. 96
Section 5 Public Consultation Process …….. 97
5.1 Planning Objectives ……. 97
5.2 Planning Framework ……...……98
5.3 Planning Team Participation ……...……98

Section 6 Management Objectives and Strategies ……..…..… 100
6.1 Harvesting …….……..100
6.1.1 Commercial ……..……..... 100
6.1.2 Domestic ……..……...….. 101
6.2 Silviculture ……..……102
6.2.1 Forest Renewal ……..……102
6.2.2 Forest Improvement …….. 104
6.3 Access Roads ……..105
6.4 Forest Protection ……106
6.4.1 Insects and Disease ……106
6.4.2 Fire ……107
6.4.3 Wind Throw …….. 108
6.5 Information and Education …… 108

Section 7 Proposed Activities …….. 109
7.1 District 14 …… 109
7.1.1 Overview …… 109
7.1.2 Allocation of Timber Supply ……. 109
7.1.2.1 Commercial …… 111
7.1.2.2 Domestic ……. 112
7.1.2.3 Hardwoods ……. 114
7.1.3 Silviculture …….. 114
7.1.4 Primary Access Roads and Bridges ……. 116
7.1.5 Activities in Protected Water Supply Areas …… 117
7.1.6 Environmental Protection …… 117
7.1.6.1 Fire …….. 117
7.1.6.2 Insect and Disease ……118
7.1.6.3 General Environment …….. 118
7.1.7 Surveys ……. 118
7.1.8 Information and Education …….. 119
7.2 District 15 …….. 119
7.2.1 Overview ……. 119
7.2.2 Allocation of Timber Supply ……120
7.2.2.1 Commercial ……. 122
7.2.2.2 Domestic ……..123
7.2.3 Silviculture ……123
7.2.4 Primary Access Roads and Bridges ……. 125

7.2.5 Activities in Protected Water Supply Areas …… 125
7.2.6 Environmental Protection …… 126
7.2.6.1 Fire ……. 126
7.2.6.2 Insect and Disease …… 126
7.2.6.3 General Environment …… 126
7.2.7 Surveys …… 127
7.2.8 Information and Education …… 127

Section 8 Mitigations…… 128
8.1 District 14……..……. 128
8.2 District 15 ……... .131

Section 9 Plan Administration …….. 133
9.1 Monitoring …… 134
9.1.1 Operational Level …….. 134
9.1.2 Planning Level …….. 134
9.2 Amendments …… 135

Section 10 Literature Cited ……. 137

List of Tables

Table 1 Percentage of Ecoregions and Subregions in Planning Zone 6 ……. 15

Table 2 Land Classification by district and ownership in hectares for Planning Zone 6 ... 31

Table 3 Summary of softwood harvest in District 14 by Crown for 2009 to 2013 ……. 40

Table 4 Summary of silviculture treatments on Crown land in District 14 from 2009to 2013 ……... 41

Table 5 Summary of access roads built on Crown Land in District 14 from 2009 to 2013 …… 41

Table 6 Summary of harvest in District 15 by Crown for 2009 to 2013 …… 44

Table 7 Summary of silviculture treatments on Crown Land in District 15 from 2009 to 2013 …… 45

Table 8 Summary of access roads built on Crown Land in District 15 from 2009 to 2013 …… 45

Table9 Annual Allowable Cut results for Crown Land in District 14 …… 59

Table10 Annual Allowable Cut results for Crown Land in District 15 ……...62

Table11 Proposed harvest on Crown Land in District 14 from 2014-2018 ……...110

Table 12 Proposed hardwood harvest on CBPPL Limits in District 14 from 2014-2018 ..113

Table 13 Summary of commercial harvest by operating area in District 14 for 2014-2018 ……..... 112

Table 14 Summary of domestic harvest by operating area in District 14 for 2014-2018... 116

Table 15 Summary of primary access road construction in District 14 for 2009-2018….. 117

Table 16 Proposed softwood harvest on Crown Land in District 15 from 2014-2018……..…120

Table17 Proposed harvest on CBPPL limits in District 15 from 2014-2018 ……..... 121

Table 18 Summary of commercial harvest by operating area in District 15 for 2014-2018……. 123

Table 19 Summary of domestic harvest by operating area in District 15 for 2014-2018… 124

List of Figures

Figure 1 Location of Planning Zone 6 …… 4

Figure 2 Ownership map for Planning Zone 6 …… ….. 6

Figure 3 Ecoregions and Subregions in Planning Zone 6…….. 13

Figure 4 Land class breakdown for all ownerships in District 14 ……. ….. 32

Figure 5 Land class breakdown for all ownerships in District 15 …… …. 32

Figure 6 Age class distribution for all ownerships in District 14 ……..… 34

Figure 7 Age class distribution for all ownerships in District 15 …….. 34

Figure 8 Site class breakdown for all ownerships in District 14 ……35

Figure 9 Site class breakdown for all ownerships in District 15 ……35

Figure 10 Working group breakdown for all ownerships in District 14 ……...…37

Figure 11 Working group breakdown for all ownerships in District 15 ……. 37

Figure 12 Change in age class structure on Crown Land in District 14 for the 160 year simulation period…. …….. 61

Figure 13 Change in age class structure on Crown Land in District 15 for the 160 year simulation period ……. 63

Figure 14 Overview of proposed operating areas for all ownerships in District 14 ……. Appendix 3

Figure 15 Overview of proposed operating areas for all ownerships in District 15 ……...…. Appendix 4

List of Appendices

Appendix 1 Environmental Protection Guidelines for Ecologically Based Forest Resource Management

Appendix 2 List of invitees and planning team members for Districts 14 and 15

Appendix 3 Operating area maps and descriptions for District 14

Appendix 4 Operating area maps and descriptions for District 15

INTRODUCTION

This Five Year Operating Plan is one of the first of its type that reflects the new legislated planning requirements of the Newfoundland Forest Service. In the past, there were five major planning documents; Provincial Sustainable Forest Management Strategy, District Strategy Document, Five Year Operating Plan, Annual Operating Plan, and Annual Report. This new planning framework has eliminated the District Strategy Document, however, its former contents are now split between the Provincial Sustainable Forest Management Strategy and the Five Year Operating Plan. Sections that are provincial in scope such as carbon, global warming and criteria and indicators are now included in the Provincial Sustainable Forest Management Strategy while sections that are more descriptive or depict local conditions such as values, forest characterization and ecosystem description are moved to the Five Year Operating Plan. Linkages between strategies from the Provincial Sustainable Forest Management Strategy and on the ground activities in the Five Year Operating Plan will be provided where applicable.

Another major change is the creation of eight planning zones on the island which are based loosely on ecoregion location. Districts that share common ecoregion characteristics are combined to form these zones. Districts 14 and 15 are combined to form Planning Zone 6. The requirement for submission to the Newfoundland Forest Service and for environmental assessment is one Five Year Operating Plan for each owner in each zone. The past requirement was one Five Year Operating Plan by each owner in each district. In this zone there will be two separate submissions by the Crown and Corner Brook Pulp and Paper Limited. Throughout this Five Year Plan, references will be made to Districts 14 and 15 individually but when combined they will collectively be referred to as Planning Zone 6 or the zone. The planning team for this zone is located in Corner Brook. Planning team format and structure will be discussed in a later section.

This document will try to fully integrate presentation of information and discussion for crown land in the zone, where possible. This will be done by combining statistics and other information from each district and reporting for the zone. However, tables and figures will be constructed

such that information for individual districts will be available if a breakout is required. Discussion and information will be presented separately for each district where warranted based on unique and distinct differences in scope and content. The more descriptive sections of this plan will be generic in nature and give information for all ownerships in the zone as well as some broad comparative statistics. In this way the reader will get a better overview of the entire zone in the context of all ownerships and not just crown land.

Finally, this document will attempt to build on previous documents and on efforts of previous planning teams. Information will be updated as required or new sections will be added if any new information is available. Sections from previous documents will be included if they are still relevant, even if they were not discussed by the current planning team.

Section 1 Description of the Land Base

1.1General

1.1.1 Location

Planning Zone Six encompasses Forest Management Districts 14 and 15 (Figure 1). It is located on the west and southwest coasts of the island and extends from Burgeo and Port aux Basques in the south to the southern boundary of Gros Morne National Park in the north. Major towns located within the zone are Deer Lake, Pasadena, Corner Brook, Stephenville, Port aux Basques and Burgeo. District 14 is administered from St. Georges with a satellite office in Burgeo while District 15 is administered from Corner Brook.

1.1.2 History

The natural resources of the zone have played a major role in the well being of the residents. Since the earliest settlement, the forest and fish resources were the mainstay of the economy. Generally, settlement occurred around the coastal areas where the fishery was prevalent. Initially the forest was used as a source of fuelwood as well as construction materials for houses and fishery related items (stages, lobster pots, boats etc.). Sawmills developed to supply the local demand for lumber and construction timber.

The first major sawmill was constructed near Corner Brook stream in 1863 and at peak production employed 45 people. In the 1900's forestry became the employment mainstay in the region. From 1921 to 1947 sawmills were established in Bonne Bay which produced approximately 6 million fbm of lumber per annum.

In 1923 the construction of a pulp and paper mill in Corner Brook and a hydro generation station at Deer Lake commenced; both developments were completed in 1925. The mill was initially owned by the Newfoundland Power and Paper Company limited and operated until 1928. At that time it was taken over by the Canadian International Paper Company before giving way to

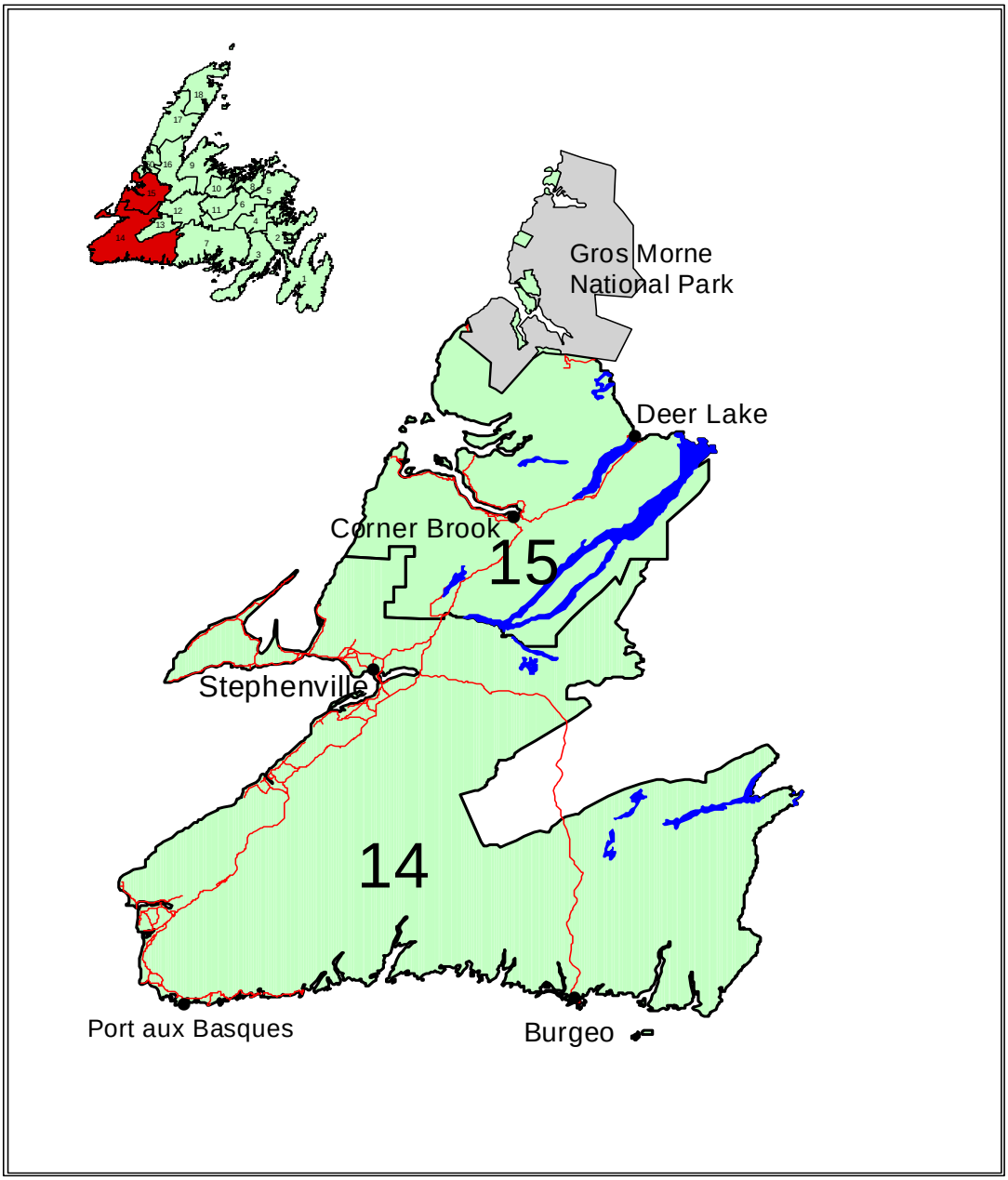

Figure 1 Location of Planning Zone 6

Bowaters in1938. Bowaters operated the mill until 1985 when it was taken over by Kruger Inc., who operate the mill today. Woodlands employment peaked at 2000 employees and is still important to the local economy today employing approximately 400 employees.

A linerboard mill was also established by the provincial government in Stephenville and opened in the early 1970's. The supply for this mill came from the Labrador Linerboard licenses in Districts 9, 14 and 16 and Goose Bay. This mill shut down in 1977 due to the uncertainty of supply and high cost of delivered timber from Labrador. The mill was purchased by Abitibi Price, converted to newsprint and reopened in 1981. Despite having the most modern and efficient paper making machine in Newfoundland and Labrador, the mill closed in the fall of 2005 in an attempt to bring the supply of newsprint more in line with the demand.

1.1.3 Ownership

There are two major tenure holders in the zone; crown and Corner Brook Pulp and Paper Limited (CBPPL)(Figure 2). Overall CBPPL, through timber licenses, accounts for 30 percent of the total land area in the zone with the crown controlling 70 percent. The majority of these licenses are due to expire in 2037. The productive forest breakdown for the zone is approximately 50 percent for each tenure holder. In District 14, the crown controls 92 percent of the total land area and 63 percent of the productive forest. This is mainly due to the large area of unmapped crown land on the south coast. In District 15, CBPPL controls 64 percent of the total land area and 70 percent of the productive forest.

There are two timber transfers in District 15 from CBPPL to Crown; one at Governors Pond that is due to expire in 2016 which provides pulpwood and sawlogs for the Bonne Bay sawmillers and another due to expire in 2019 that provides a supply of domestic timber to the residents of communities on the north shore Bay of Islands.

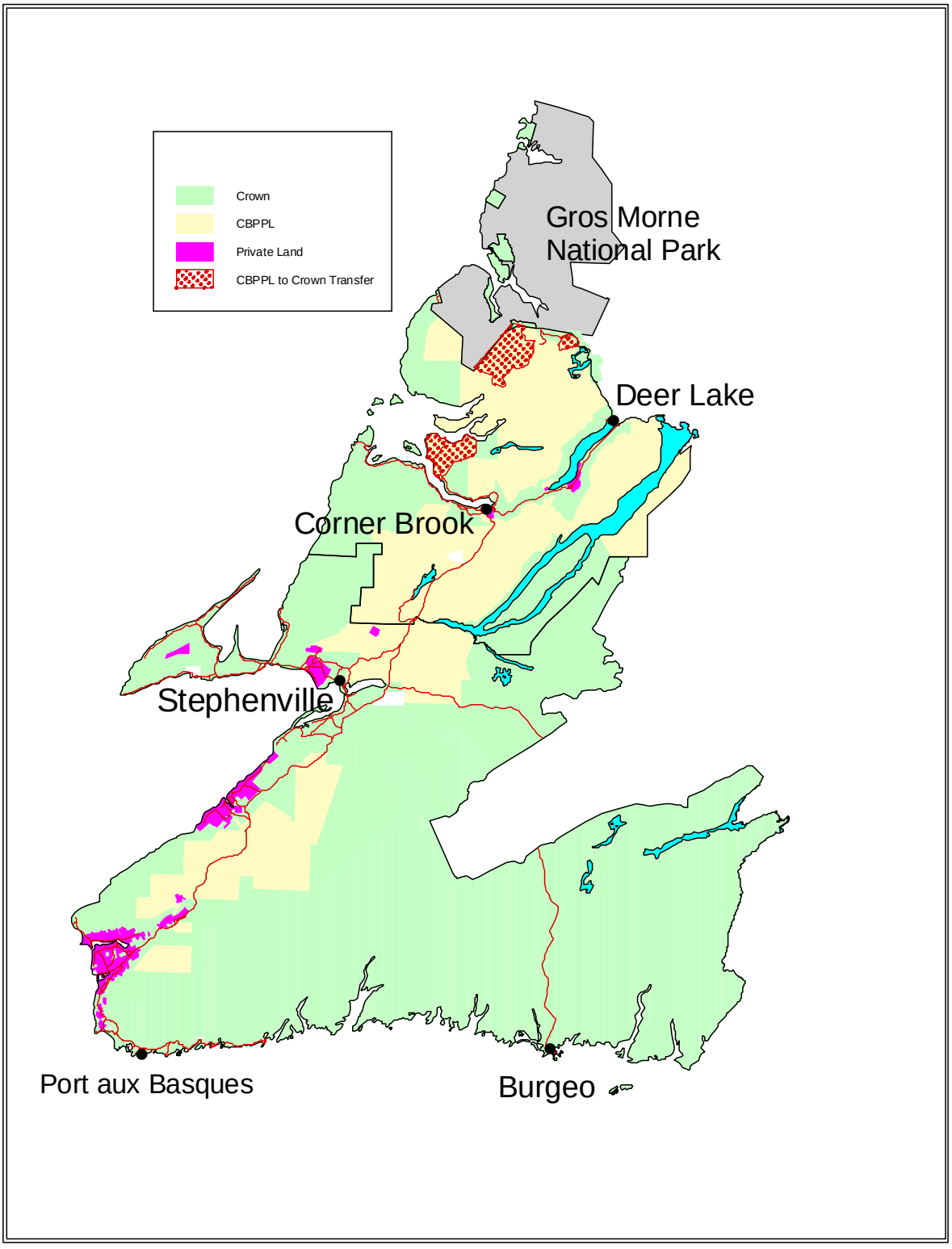

Figure 2. Ownership Map for Planning Zone 6

1.2 Physical

1.2.1Topography and Hydrology

The topography of the zone is generally rugged however the flat, high upland plateaus provide contrast. Lowland areas occur along the coast and extend inland in the river valleys as well as in interior basins. The hilly upland areas make up a large portion of the zone and generally contain the most productive sites. They are dissected with very rugged topography and with ridges commonly in excess of 300 m in height. Another major land feature is the flat-topped, high uplands. These plateaus are dissected by wide valleys which flow to the lowlands. The lower slopes of the Long Range Mountains in the east flatten out towards the coast into extensive plateau bogs, sometimes covering up to 10 km^2. The landscape is generally undulating and intersected by numerous ponds, lakes and streams. Forested land is naturally fragmented with bog, barren and ponds.

In the southwest, the lowland areas give rise to upland barren areas that are drained in an orderly fashion by major river valleys. Most of the South Coast is covered by gently rolling ground moraine, although areas of exposed bedrock are common. The unique hummocky terrain near Burgeo was formed by deposits of till from a retreating glacier. The interior of the southwest is a windswept, highland area with extensive barrens and elevations rising from 200m to more than 650m. Slope and basin bogs and fens are the dominant peatland.

The more prominent highland areas in the zone are Blow me Down Mountains, North Arm Hills, Mount Gregory, Lewis Hills, Annieopsquotch Mountains, and Cape Anguille Mountains.

Some of the major river basins in the zone are; Humber River, Harrys River, Serpentine River, Barachois Brook, Fishells River, Robinsons River, Crabbes River, Southwest Brook, Codroy River, Grey River, and White Bear River. With the exception of the latter two, these rivers originate in the highland areas and drain major watersheds before meandering through the fertile coastal lowlands.

1.2.2 Geology

The lowland portions of the zone are underlain by carboniferous deposits, mainly conglomerate, sandstone and shale. The age of these rocks is younger in the southern part of the zone at about 300 million years. The bedrock is mostly concealed by thick layers of glacial drift, outwash and delta deposits. The lowest elevations in the hilly uplands are underlain by Ordovician shales whereas the highest elevations are generally underlain by limestone, quartzite and, in the eastern portion, by Precambrian rocks such as gneiss and schist.

The Long Range Plateau, which runs north-south through the middle of District 15, is composed mainly of igneous and metamorphic rocks of which gneiss, granite and anorthosite are the most common. The Bay of Islands Range, which dominates the western side of District 15 and the northwestern part of District 14, is underlain by serpentinized dunite and periodotite, amphibolite and gabbroic rock. The serpentine rock type is particularly prevalent in the highest areas.

Three groups of rocks occur in the interior of District 14. The Notre Dame rocks are mostly sandstones, conglomerates, volcanic ash and lava that were created about 550 million years ago. Exploits rocks are volcanic ash and lava, sandstones, shales, and conglomerates formed about 500 million years ago. Gander zone rocks are sandstones, shales, and conglomerates formed about 550 million years ago. Some of these rocks have been metamorphosed into schist and gneiss. Large granite intrusions (areas where molten rocks seeped up) occur in the central and western portion and are about 450 million years old.

The southern areas of District 14 are mostly granites created by intrusions 300 to 400 million years ago. They form an almost unbroken band from Rose Blanche to Harbour Breton. Sandstones, shales and conglomerates, deposited about 500 to 550 million years ago, are found around Port aux Basques. These rocks belong to the dunnage zone and are also found farther east and north across the Burgeo highway and around Bay d'Espoir. Just east of La Poile Bay are ash and lava deposits that were created about 420 million years ago.

The entire zone has been severely glaciated and is mostly covered by glacial till. Extensive outwash deposits occur only in some of the major river valleys. “Plucking” of rock basins, now lakes, is noted and quarrying of the lee sides of some hills has been identified. Reorganization, and probably disorganization, of drainage is evident. Erratic boulders are found at the highest elevations however glacial debris is never found as a continuous blanket in the zone.

1.2.3 Soils

Extending north and south from the Bay of Islands there are two significant alpine rock barren areas known as the Bay of Islands Serpentinized Range (North Arm Mountain and the Blomidon Range). These have a sparse but botanically interesting flora which has adapted to the magnesium and related natural soil toxicity problems. The soils are orthic and gleyed regosols with horizon development restricted by frost churning (Roberts, 1980). The areas are geologically important and attract people from all over the world for viewing (Roberts and Proctor, 1992.) They are also important hiking and winter recreation areas both from a local and national perspective.

The dominant soils of the forested uplands and slopes are orthic humo-ferric (brown soils containing mostly inorganic material that occur on relatively dry sites) and ferro-humic podzols (dark soils with a high organic content and a high amount of iron and aluminum), some of which are gleyed in the lower B horizon (Roberts, 1983). The presence of limestone and shale bedrock and tills derived from these calcareous substances and soil seepage (lateral movement of moisture on slopes) are the most important factors for tree growth (Roberts, 1986, Meades and Roberts, 1992). The major site variables are landform, soils, drainage, moisture and fertility gradients, and understory vegetation. A prominent feature of this region is the presence of marl ponds, sometimes called living limestone ponds (Blue Ponds is a prime example). Significant soils in and around these ponds are orthic regosols and rego gleysols often with a mucky phase and very low trafficability.

The area adjacent to the Serpentinized Range west of Corner Brook includes many productive orthic ferro humic podzols derived from shale on long slopes. Forest growth is excellent on the well to moderately well drained, medium textured soils. However, erosion can be a problem if ground disturbance is moderate or worse.

The soils in the interior and southern part of District 14 are almost entirely humo ferric podzols. There are also some areas of exposed bedrock or bedrock with a thin soil covering (less than 10 cm).

1.2.4 Climate

The climate in this zone is one of the most favourable on the island with relatively warm summers and abundant precipitation. Conditions vary as a result of differences in topography and proximity to the coastline.

Annual precipitation is between 102 and 140 cm with the larger amounts associated with higher elevations. Annual snowfall is in the 317 to 508 cm range and often small patches of snow remain until late July in sheltered north facing valleys above 600 m.

Mean January temperature is -10 C and mean July temperature ranges from 16 C in valleys to 13 C in the highlands. The frost free period averages 110 days at the lower elevations and the growing season is between 130 to 160 days.

Severe windstorms have occasionally caused some blow down damage especially in shallow-rooted, over-mature stands. Periodic ice storms have also caused damage to predominantly hardwood stands.

There are significant local variations because of the many mountains and valleys. On mountain slopes and summits, winters are generally colder and the growing season is shorter than in the protected valleys. Mountain slopes also tend to receive more precipitation than low-lying valleys.

The climate of the interior of District 14 is notable for its short growing season and permanent snow-cover throughout the winter. Snow covers about 60 percent of the landscape into late May which is about a month longer than in neighboring areas.

On the South Coast, the summers are colder due to the fog and prevailing onshore winds. This part of the zone also receives the most precipitation, mainly as rainfall.

1.3 Ecosystems

1.3.1 Forest Ecosystems

An ecosystem is a community of interacting and interdependent plants, animals and microorganisms, together with the physical environment within which they exist (adapted from Perry, 1994). It is important to remember that within an ecosystem the interactions between the biotic and abiotic components are at least as important as the component themselves. Another critical characteristic of ecosystems is their overlapping boundaries. While each is definable in time and space, and distinguishable from adjacent ecosystems, each is intimately integrated with other local ecosystems. Additionally, each local ecosystem is nested within increasingly larger ecosystems. The scale at which an ecosystem is viewed is contingent on the species or abiotic characteristic under consideration. While planet Earth represents the ultimate global ecosystem, complex ecosystems also exist under fallen logs and rocks.

A forest ecosystem, as the term implies, is an ecosystem dominated by tree cover. At the coarsest level, the forests of Planning Zone 6, like all forests on the island, form part of the boreal forest ecosystem. The boreal forest is a green belt which spans much of the northern hemisphere. It stretches from the Atlantic shores of Scandinavia through Russia, across Alaska, through the mid latitudes of Canada until it reaches the Atlantic Ocean again in Newfoundland and Labrador. One of the distinguishing characteristics of the boreal forest is the phenomena of periodic,

catastrophic stand replacement natural disturbances such as fire and insect outbreaks which typically give rise to uniform, even aged forests dominated by a few tree species.

The tree species which characterize the Canadian boreal forest include black spruce, white spruce, balsam fir, eastern larch, trembling aspen, white birch and jack pine. All of these, with the exception of jack pine, commonly occur on the Island. However, by far the dominant species are black spruce and balsam fir; together they represent more than 90 percent of the growing stock on the island. Spruce is most abundant in north central Newfoundland where a climate characterized by relatively dry, hot summers has historically favoured this fire-adapted species. In western and Northern Newfoundland the climate is somewhat moister and fires are far fewer in this region resulting in the ascendance of balsam fir, a species which is poorly adapted to fire.

1.3.2. Ecoregions and Subregions

Damman 1979, defined ecoregions as areas where comparable vegetation and soil can be found on sites occupying similar topographic positions on the same parent material, provided that these sites have experienced a similar history of disturbance. Thus, an ecoregion cannot be defined in isolation from the physical landscape, but vegetation toposequence, vegetation structure, floristic composition, and floristic distributions can provide the primary criteria. According to Damman, nine ecoregions are represented in Newfoundland. Each of these is further divided into subregions (also known as ecodistricts) All of the Newfoundland ecoregions and subregions contain many of the same ecosystem variables. It is the dominance and variance of these variables (e.g., vegetation and climate) that determine their classification.

Figure 3 depicts Planning Zone 6 relative to Damman's ecoregion classification system. The Western Newfoundland Forest Ecoregion encompasses the majority of the area in District 15 while the Long Range Barrens Ecoregion covers the largest percentage of area in District 14.

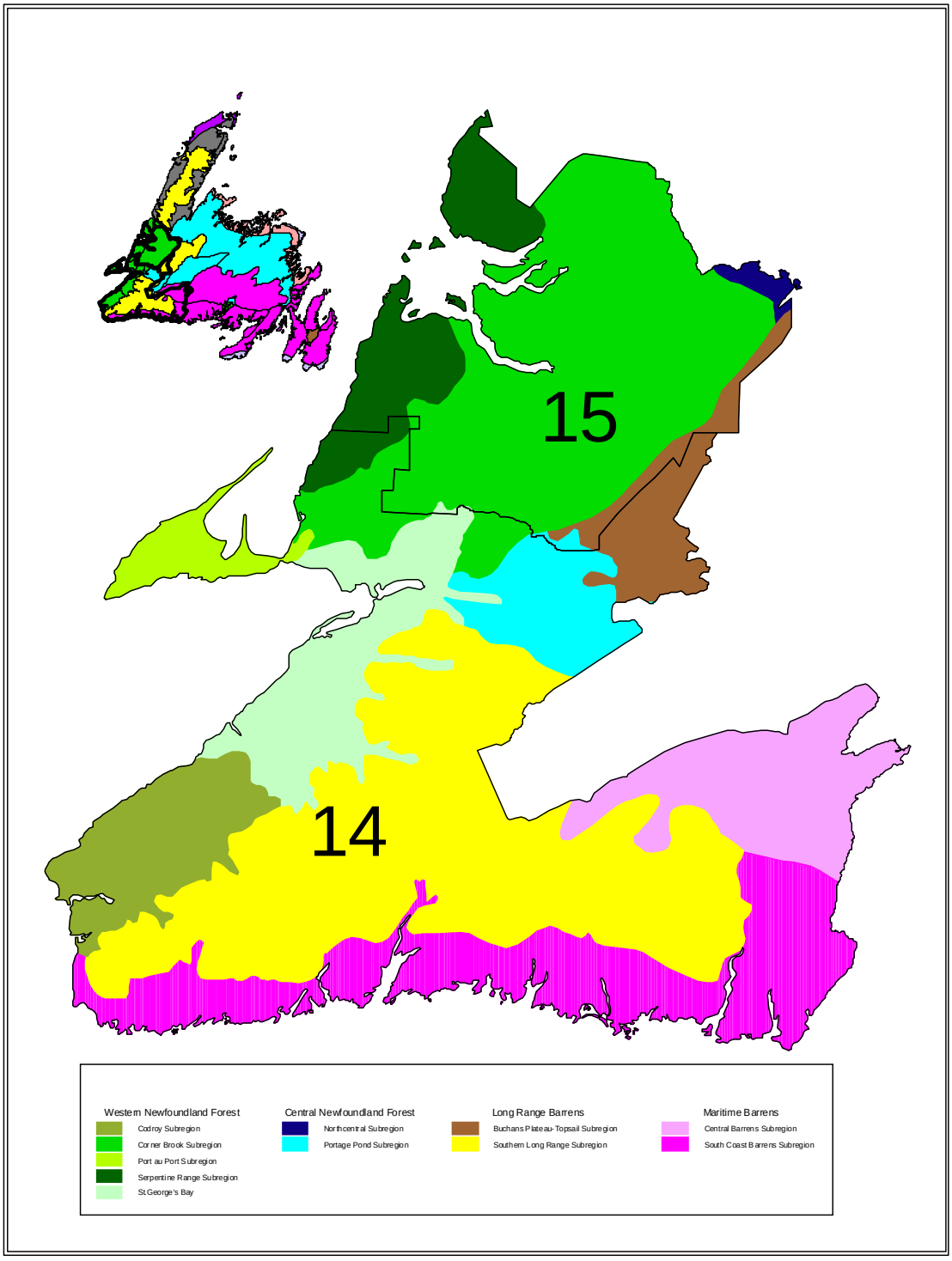

Figure 3 Ecoregions and subregions of Planning Zone 6.

This ecoregion along with the Maritime Barrens Ecoregion covers over 50 percent of the area in District 14 however the Corner Brook Ecoregion is more important in terms of forest productivity.

Table 1 depicts the percentage of the ecoregions and subregions that are represented in the zone. It describes each ecoregion and subregion as a percentage of the total in the province as well as the relative importance within each district and in both districts combined. For example, District 14 contains 100 percent of the Codroy Subregion of the Western Newfoundland Forest Ecoregion in the province. As well, 8 percent of the district and 6 percent of the zone is located within this subregion. The following is a detailed description from (Meades, 1990) of each ecoregion and subregion in both districts.

1.3.2.1 Long Range Barrens Ecoregion

This ecoregion comprises the highlands extending from the southwest coast to the northern part of the Northern Peninsula. It consists of three distinct units, the Southern Long Range, the Buchan's Plateau-Topsails, and the Northern Long Range subregions. The subregions are separated by areas of more or less continuous forest with the former two occurring in the zone.

Fire is of little importance and has played no role in the formation of these barrens. There are large areas of exposed bedrock in this ecoregion which are acidic in nature.

Cool summers and cold winters are typical of this ecoregion. The mean daily temperatures are relative low therefore the vegetative season is short. Snowfall can exceed 5 m and drifting is extreme throughout the winter. Snow cover is permanent throughout the winter and persists through to late spring. Western and southwestern facing slopes are severely exposed due to the prevailing winds from this direction.

Table 1. Percentage of ecoregions and subregions in Planning Zone 6.

Name of Ecoregion and Subregion	Total Area in Province (ha)	Percentage of Total Area in Districts			Relative Percentage of Ecoregion and Subregion in Districts		
		14	15	Total	14	15	Combined
Long Range Barrens	369811	15	7	22	4	5	4
Buchans Plateau - Topsail Subregion	599815	94	0	94	37	0	27
Southern Long Range Subregion							
Western Newfoundland Forest	116278	100	0	100	8	0	6
Codroy Subregion	515637	11	82	93	4	75	23
Corner Brook Subregion	41579	100	0	100	3	0	3
Port au Port Subregion	145132	13	67	80	1	18	6
Serpentine Range Subregion	152185	99	1	100	10	<1	7
St. Georges Bay Subregion							
Central Newfoundland Forest	149319	55	2	57	5	< 1	4
Portage Pond Subregion	2310742	0	<1	< 1	0	<2	<1
Northcentral Subregion							
Maritime Barrens	1514392	10	0	10	10	0	7
Central Barrens Subregion	894252	30	0	30	18	0	13
South Coast Barrens Subregion							

This ecoregion contains mainly barren vegetation with shallow ribbed fens and tuckamore dominating the landscape. Sheep laurel heath is the predominant dwarf shrub vegetation with pink crowberry dominated Empetrum heath covering exposed areas that are subject to active erosion. Arctic alpine vegetation ie (*Diapensia* and *Loiseleuria*) is common on all highlands and exposed sites. In areas with persistent snow cover, snow bank species such as moss heather, mountain sorrel and dwarf bilberry are common.

Extensive areas of tuckamore, mostly of black spruce less than one metre high, occur on slopes and in valleys, but are absent from hill summits. Speckled alder is completely absent being replaced by sweet gale along brooks. Mountain alder is common on wet and dry sites but does not form alder swamps. Shallow peatlands, patterned fens and slope bogs cover extensive areas.

1.3.2.1.1 Buchans Plateau - Topsail Subregion

The Buchan's Plateau-Topsails Subregion lies between Grand Lake and Red Indian Lake and its western edge extends into District 15. Most of the subregion is barren. Dwarf shrub heaths, shallow patterned peatlands, and areas with low krummholtz dominate the landscape.

1.3.2.1.2 Southern Long Range Subregion

The Southern Long Range Subregion encompasses most of the center of District 14 and covers the upper reaches of the river valleys and the higher terrain. In these river valleys, more of the southern plant species are present particularly yellow birch. Speckled alder thickets occur on alluvial soils.

1.3.2.2 Western Newfoundland Forest Ecoregion

The Western Newfoundland Ecoregion runs from the mouth of the Codroy Valley in the southwest corner of the island, northwest to Bonne Bay and eastward to Grand Lake. It encompasses almost all of District 15. This ecoregion is characterized by a humid climate with a relatively long frost-free period. It contains some of the most favourable sites for forest growth although there is considerable variation due to altitude and proximity to the coast. The *Dryopteris-Hylocomium*-balsam fir Damman type is the zonal forest for this region. The zonal soils are nutrient rich humic podzols with a very dark podzolic B horizon due to humus enrichment.

The ecoregion is home to more than 700 species of vascular plants (about 2/3 of the flora), more than 300 species of mosses and more than 35 different vegetation types (Bouchard et al., 1978, Robertson and Roberts, 1982, Belland, 1987, Bouchard et al., 1991). The absence of prolonged dry periods appears to have excluded fires from all but the coarsest textured soils. Consequently, balsam fir rather than black spruce is the dominant forest cover. Yellow birch is common and it displays its best growth in protected valleys below 200m elevation. It is absent at higher elevations and north of Deer Lake. Red maple is also most common and robust in this

ecoregion. Other species which occur here include white spruce, eastern larch, trembling aspen, balsam poplar, white pine and black ash. Red pine, the rarest coniferous tree species in Newfoundland (Roberts, 1985), does not occur in the district: its nearest location is the Howley-Sandy Lake area, 30 km to the northeast.

As a general rule overstocking is a more common silvicultural problem than understocking in western Newfoundland. Localized regeneration failures can occur in forests with a very dense fern and herb stratum such as the *Rubus*-balsam fir and the *Dryopteris*-balsam fir forest types. On these types, hardwoods, particularly mountain maple on seepage slopes, can form semi-stable thickets. These thickets may eventually develop into hardwood forest types. The development of *Ericaceous* heath after logging or fire is only observed on very small areas of coarse textured till. This is in stark contrast to central Newfoundland where succession to *Kalmia* heath is a common occurrence. The Western Newfoundland Ecoregion is subdivided into six subregions of which five are represented in the zone.

1.3.2.2.1 Codroy Subregion

This subregion covers the southwest coast of District 14 and includes the Codroy Valley and Cape Anguille Mountains. The topography is rugged with deep, heavily forested, protected valleys. The most climatically favourable sites occur within this subregion.

1.3.2.2.2 Corner Brook Subregion

This subregion extends from Bonne Bay to Stephenville and east to Grand Lake. In forestry terms, it is the only important subregion in District 15. The subregion is characterized by hilly to undulating terrain. The soil parent materials are dominated by slates and limestone till. Areas with calcareous till are distinguished by the occurrence of light colored marl deposits around ponds and in valleys. The parent material consists of shallow, stony silt loam underlain by

limestone bedrock or calcareous basal till. The rugged topography is dominated by the *Taxus*-balsam fir and *Dryopteris-Rhytidiadelphus*-balsam fir site types.

The hilly, non-calcareous terrain in this subregion is dominated by shallow loamy soils over shale bedrock. However, the shallowness of the till does not adversely effect forest growth since nutrient rich seepage waters are held in the rooting zone by bedrock or a fragipan layer. The steep topography is dominated by the *Dryopteris*-balsam fir forest and supports some of the most productive stands in Newfoundland.

1.3.2.2.3 Port au Port Subregion

This subregion covers the Port au Port Peninsula. Soils are shallow and wind exposed limestone barrens are common; however, the herbaceous flora is rich and diverse. Many calcareous arctic-alpine species, gulf endemics and Cordilleran disjuncts are characteristic of this subregion.

1.3.2.2.4 Serpentine Range Subregion

This subregion dominates the western side of District 15 and extends from the Lewis Hills in the south to Bonne Bay in the north, spanning both shores of the Bay of Islands. The area is mountainous with elevations exceeding 800m. The vegetation is sparse, low and dominated by rock barrens. Despite this, the serpentine and ultra basic rock types support numerous rare plant species.

1.3.2.2.5 St. George's Bay Subregion

This subregion occurs on the western portion of District 14 and extends coastally, from Port aux Port to Codroy. It has flat to rolling topography and the deep soil deposits are mainly glacial or glacial-fluvial till. Gypsum is present in this subregion but limestone is absent. The ecoregion is forested but coastal areas are marginally productive. Ombrogenous (low plateau) bogs cover much of the lowlands.

1.3.2.3 Central Newfoundland Forest Ecoregion

This ecoregion is located in the north-central part of the island with a small outlet near Bay d'Espoir. The topography is gently rolling to hilly with most elevations between 150 and 450 meters. It has the most continental climate in insular Newfoundland with the warmest summers and coldest winters. It has the least wind and fog of any ecoregion and a growing season of 140-160 days and average precipitation of 900-1300mm.

This ecoregion is heavily forested and is the most distinctly boreal part of the island. Balsam fir, black spruce, and to a lesser extent white birch are the dominant tree species. There is an extensive fire history thus fire origin stands of black spruce and white birch cover extensive areas in the northern and eastern portions. Trembling aspen forms local stands after fire but is restricted to the central and northern portion.

Hylocomium-balsam fir is the zonal forest type and is dominant in areas not disturbed by fire. *Kalmia*-black spruce and *Pleurosium*-balsam fir forests are also common. The *Kalmia*-black spruce-lichen forests, which occur on outwash sands and gravels, are unique to this ecoregion. Red pine also occurs but is restricted to extremely dry sites. This ecoregion comprises less than five percent of the zone mostly in the Portage Pond subregion

1.3.2.3.1 Portage Pond Subregion

This subregion includes the Annieopsquotch Mountains with elevations up to 677 metres. It has rugged topography and is heavily forested, primarily with balsam fir.

1.3.2.3.2 North Central Subregion

The North Central Subregion has the highest maximum temperatures, lowest rainfall, and highest forest fire frequency on the island. The subregion extends from Clarenville to Deer Lake with a mostly rolling topography of less than 200 meters. The history of fire is evident by the pure

black spruce forest with white birch and aspen stands that dominate the subregion. This subregion comprises less than one percent of the zone.

1.3.2.4 Maritime Barrens Ecoregion

This ecoregion extends from the east coast of Newfoundland to the west coast through to the south central portion of the island. It is characterized by relatively mild winters with intermittent snow cover and the coldest summers with frequent fog and strong winds. The dominant landscape pattern consists of usually stunted, almost pure stands of balsam fir, broken by extensive open heathland. Good forest growth is localized on long slopes of a few protected valleys. The heaths are dominated by *Kalmia angustifolia* on protected slopes where snow accumulates and by cushions of *Empetrum nigrum*, or *Empetrum eamesii* on windswept ridges.

1.3.2.4.1 Central Barrens Subregion

This subregion includes the barrens between the forests of Central Newfoundland and the foggy zone along the south coast. Summers are warmer, fog is less frequent, and snow cover is more persistent than in other subregions. Forest patches are common throughout the barren but Arctic-alpine species are poorly represented. Speckled alder is present but does not form alder swamps and bogs are slightly domed to raised.

1.3.2.4.2 South Coast Barrens Subregion

This ecoregion covers the wind-exposed foggy zone along the South Coast. Elevations over 300 metres occur in most parts of this subregion. It provides important wintering ground for caribou due to the thin snow cover.

1.4 Ecosystem Dynamics

1.4.1 Ecosystem Condition and Productivity

Landscape patterns determine the variety, integrity, and interconnectedness of habitats within a region. These landscape patterns are a direct result of the relationship amongst physical landforms and soils, disturbance history, and relationships among various species that make up the ecosystem communities. These factors, while listed separately for clarity, are unavoidably interrelated. Landscape patterns play a pivotal role in determining the current conditions and health of forest ecosystems. These variables are evaluated in terms of productivity, stability and resilience.

Another important role determining the condition of a forest is change. Forests are an ever evolving entity, resisting stagnation, and constantly moving through their cycles of life, death, and renewal. The process of change over time is the essence of nature itself. It has been nature's underlying storyline since time began, and will continue to be until time ends.

The main forces of change in our natural forest ecosystems are disturbance and succession. A definition of disturbance would indicate that it initiates a change in a community structure which often ends up in the replacement of one set of species by another. However, replacement is not always the end result (e.g., a species like black spruce is aided in germination by disturbances like forest fire).

Disturbances range from the fall of a single tree, to the destruction of thousands of hectares by forest fires. While disturbances may be very destructive, they can often rejuvenate ecosystems and diversify landscapes.

Succession involves changes in both community composition and in the ecosystem structure and process. Succession is the orderly change whereby the dominant species is replaced by another species, then another etc. until a new dominant species establishes a relatively stable community. The following sections will discuss each of these concepts in more detail as they relate to the ecosystems of Planning Zone 6. For the most part this section will be descriptive and explanatory

in nature. Specific examples of strategies and linkages to the Provincial Sustainable Forest Management Strategy will be detailed in subsequent sections.

1.4.1.1 Productivity

Productivity is the accrual of matter and energy in biomass. In simple terms, primary productivity is the sum total of all biomass produced through photosynthesis. Secondary productivity occurs when this "primary" biomass is ingested and is added to that organism's biomass. Since secondary productivity is directly dependant on primary productivity, it is this primary productivity component that drives the system.

The level of primary production is dependant on the ability to produce biomass. This in turn is dependent on landscape features, soil, climate etc. In general terms, the more productive (ability to grow trees) a site is, the higher level of primary productivity. For example a forested stand would have a higher primary productivity than a bog or a good site would have a higher potential than a poor site.

Overall, the landscape in Planning Zone 6 has approximately 45 percent productive forest. As well, the relative proportion of site types is 21 percent good, 62 percent medium and 17 percent poor with a mean annual increment (MAI) of 3.4, 2.7, and, 1.3 m3/ha/yr respectively. The distribution of productive sites across the landscape and range of productivity within these sites is largely dependent on landscape patterns, climate, and soils.

The more productive areas of the zone occur in the lowlands and gently rolling uplands of the zone. These areas have deeper soils and less exposed bedrock. The landscape patterns are more consistent and the growing season is longer. In the extreme western and northwestern parts of District 15 and the south central and south west portion of District 14 the soils are shallower with bedrock at or near the surface. The terrain is much rougher and the growing season is shorter.

In practice, it is nearly impossible to measure the amount of biomass produced in an ecosystem, or the energy consumed in the process. However, in the Provincial Sustainable Forest Management Strategy, criteria and indicators to monitor productivity have been identified. One method outlined is tracking mean annual increment in m3/ha/yr by tree species by ecoregion. This can be readily measured over time and manipulated through silvicultural treatments or affected by poor harvesting practices which increase soil compaction. An example of secondary productivity is the number of moose per unit area. One must also recognize the forests inherent biological limits however, when attempting to measure or manipulate site productivity.

1.4.1.2 Resilience

Ecosystem resilience reflects the ability of the ecosystem to absorb change and disturbance while maintaining the same productive capacity and the same relationships among populations. Healthy forest ecosystems maintain their resilience and adapt to periodic disturbances. The renewal of boreal forest ecosystems often depend on these disturbances. Resilience is characterized by the forest's ability to stabilize vital soil processes and maintain succession whereby the system is returned to a community composition and the productivity level is consistent with the ecosystems physical constraints. To a large degree, a forest ecosystem's resilience is controlled by properties such as climate, parent soil, topography and flora.

The potential for populations to recover from low levels following disturbance by having adequate regeneration capacity and a balanced distribution of forest types and age classes provides a reliable measure of resilience at the landscape level. Indicators include the percent and extent of area by forest type and age class and the percentage of disturbed areas that are successfully regenerated. Resilience is determined by measuring and monitoring these parameters. Forest activities must be carefully planned to not upset the natural balance and lower an ecosystem's resilience.

The ability of forest stands to regenerate themselves demonstrates their resiliency in the face of harvesting or some other natural disturbance. An example is harvesting on the more fragile sites

where steep slopes and shallow soil over bedrock increase the potential of site degradation beyond repair.

1.4.1.3 Stability

Nature is constantly changing and going through the unending processes of disturbance, growth, senescence, and decay. Therefore, stability of a forest ecosystem does not refer to one fixed position without variation. Ecosystem stability is more accurately defined as the maintenance of ecosystem changes within certain boundaries and the functional continuation of important potentials and processes such as energy capture.

There are three levels of stability; species stability, structural stability, and process stability. Species stability is the maintenance of viable populations or meta-populations of individual species. Structural stability is the stability of various aspects of ecosystem structure such as food web organization or species numbers. Process stability is the stability of processes such as primary productivity and nutrient cycling. To put stability in perspective, it must ensure that the system does not cross some threshold from which recovery to a former state is either impossible, (extinction) or occurs only after long time periods or with outside inputs (eg. loss of topsoil).

Some indicators of stability which can be monitored are: area of forest converted to non-forest use, area, percentage and representation of forest types in protected areas, percentage and extent of area by forest type and age class, and change in distribution and abundance of various fauna. These indicators can be measured and monitored to ensure stability is maintained and to evaluate the impact, if any, of forest activities on ecosystem stability.

1.4.1.4 Disturbance Regimes and Successional Patterns

There are four main driving forces that cause disturbance in the boreal forest. As stated in section 1.5.5, harvesting accounts for the majority of disturbance in the zone and occurs on a regular and consistent basis. Fire and insect damage are the other two major disturbances and occur on a more irregular or cyclic basis. With the exception of a major atypical windstorm, wind throw usually occurs after a stand is weakened by some other agent like insects. For this reason successional patterns after insect damage and wind throw will be discussed together. The following is a brief synopsis of successional patterns after each major disturbance type by forest type and site type.

1.4.1.4.1 Harvesting

Regeneration patterns in the black spruce type after harvesting is mainly back to the black spruce type especially on the poorer sites. The component of balsam fir regeneration increases as the sites get better. There is substantial regeneration failure in this forest type with average not sufficiently restocked (NSR) rates of approximately 20 percent. The NSR rate is fairly constant across all site types. These sites would be candidates for planting with white, black or Norway spruce.

In the balsam fir types, regeneration success back to balsam fir is much higher averaging 85 percent. Regeneration rates to balsam fir are higher on the poor sites and fall off somewhat on the good sites where a small hardwood component exists. Regeneration failure is low across all ecoregion types at 5 percent.

Regeneration pattern in the mixed wood types is generally to balsam fir or back to mixed wood that is dominated by balsam fir. There is also a component of white spruce regeneration after harvest on these mixed wood types. There is a higher component of white birch regeneration after harvesting in types that had a higher percentage of hardwood before harvest. As well, the better the site class the more hardwood regeneration. Regeneration failure on the mixed wood types is variable across site types and ecoregions depending on local conditions but averages 20 percent.

Regeneration after harvest on the hardwood types is variable. Sites regenerate back to hardwood or to balsam fir in varying proportions. Mixed wood regeneration is also common. Usually the better the site the more likely the site will regenerate to hardwood. Since the timber supply for hardwood is so sensitive to regeneration of hardwood types, this component merits further survey.

1.4.1.4.2 Fire

On the black spruce types regeneration is usually back to black spruce with a minor component of white birch. More white birch regenerates after fire on the better sites. Regeneration failure on the black spruce types is common after fire averaging 45 percent. Generally the rate of regeneration failure increases as the sites get poorer. On the balsam fir types regeneration is usually back to mixed wood dominated by balsam fir with a minor component of pure black spruce. More white birch regenerates after fire on the better sites. Regeneration failure on the balsam fir types is common after fire averaging 35 percent. Generally the rate of regeneration failure increases as the sites get poorer. On the mixed wood types regeneration is variable. The softwood hardwood sites regenerate the birch and mixed wood while the hardwood softwood sites tend to have a higher component of black spruce. The component of hardwood in the regeneration increases as the sites get better. Regeneration failure on the mixed wood forest types averages 20 percent and decreases as the component of hardwood in the original stand increases. Regeneration on the hardwood types is generally to hardwood and can be dominated by aspen if it was present in the original stand. Black spruce regeneration also occurs after fire.

1.4.1.4.3 Insect

Balsam fir is highly susceptible to insect attack from the hemlock looper and spruce budworm whereby black spruce and hardwood is hardly impacted by these insects. For this reason, stands with a high component of balsam fir are more susceptible to insect attack and subsequent wind throw.

Mature balsam fir types usually regenerate to balsam fir or to balsam fir hardwood mixtures. Disturbance by insect kill in young balsam fir stands can cause succession to white spruce. In black spruce stands regeneration is usually back to black spruce and increases as the sites improve. Regeneration patterns in mixed wood types usually depend on the type of mixture. If black spruce is a component then it will persist and form part of the new stand. Otherwise balsam fir and balsam fir/hardwood mixtures regenerate after insect attack. Regeneration patterns in the hardwood types are variable. Regeneration failure occurs approximately 20 percent of the time but can be significantly higher if pure stands of immature balsam fir are killed.

1.4.2 Biodiversity

Biodiversity is a term used to describe the variety of life on earth. A basic definition of biodiversity includes the variety of animals, plants and microorganisms that exist on our planet, the genetic variety within these species and the variety of ecosystems they inhabit.

Some scientists estimate the total number of species on earth between two and 100 million, however, the best estimate is considered to be within the range of 10-30 million. This is remarkable considering only 1.4 million species have actually been given names. The largest concentration of biodiversity on the planet is found in the tropical areas of developing countries. Small areas of rainforest often contain species that are found nowhere else on earth. Mishandling even small tracts of land could lead to extinction of several species, one of which may hold the key for the prevention or cure of some disease.

While the boreal forest does not have the extent of biodiversity that some of the equatorial regions possess, Canada does have just over 70 000 species of plants, animals, and micro organisms in its boreal and other forest regions. An equivalent number remain un-described or unreported by science. While the boreal forest has less diversity of large plants than many other forest regions, it has greater biological diversity in some micro organisms. For example, the

boreal forest has fewer tree species than the tropical rainforest but 500 times as many mycorrhizal fungi. Despite the large number of organisms contained within the boreal forest, only five percent are actually plants and vertebrates. The other 95 percent remain largely unrecorded and unstudied. As a result, we need to conduct more surveys and studies and manage with caution so that species are not inadvertently wiped out.

Biodiversity provides such essential services for humans as climate control, oxygen production, purification of freshwater supplies, carbon dioxide removal from the atmosphere, soil generation, and nutrient cycling. Without the species that provide these processes, humanity would be unable to survive.

There have been several international initiatives during the 1900's directed at developing strategies to protect Earth's biodiversity. Canada signed the *United Nations Convention on Biological Diversity* in 1992 at the Rio de Janeiro earth summit. All governments at both the federal and provincial level have agreed to meet these objectives through implementation of the 1995 *Canadian Biodiversity Strategy: Canada's Response to the Convention on Biodiversity.*

The three components of biodiversity are species diversity, genetic diversity, and ecosystem diversity.

1.4.2.1 Species Diversity

Species diversity describes the overall range of species in a given area or ecosystem. Species are groups of animals, plants, and micro organisms capable of producing fertile offspring. Species extinction is the most dramatic and recognizable form of reduced biodiversity; habitat loss the most drastic in terms of far reaching effect. The prevention of species extinction is a key factor in the conservation of biodiversity. Changes in species population levels indicate the potential for serious changes in ecosystem integrity.

1.4.2.2 Genetic Diversity

Genetic diversity describes the range of possible genetic characteristics found within and among different species. Hair and eye colour, weight and height, are examples of genetic diversity found in humans. Genetic diversity within species is the foundation of all biodiversity. Assessing genetic diversity does not mean tracking every gene in the zone's forest. Responsible planning should design and implement measures which maintain or enhance viable populations of all forest vegetation species and which use the genetic diversity of commercially important species to a maximum benefit. The genetic diversity of commercially important species can also be managed to increase economic benefit from some portions of the landscape while allowing other portions to provide greater social and ecological values. Genetic diversity is the basis by which populations (flora and fauna) can adapt to changing environmental conditions.

1.4.2.3 Ecosystem Diversity

Ecosystem diversity describes the range of natural systems found throughout a region, a country, a continent, or the planet. Wetlands and grasslands are examples of ecosystems in Canada. A complex and intricate mix of plants, animals, micro organisms and the soil, water, and air they occupy create virtually limitless ecosystems around the world.

A forest interspersed with barrens, marshes, lakes and ponds provides for diversity across the landscape. Each ecoregion in the province should have representative areas protected which displays the diversity where such exists. These areas can serve as a benchmark from which to measure and guide management decisions. These representative areas protect the integrity of the ecoregion and are vital for guiding management actions. As benchmark areas, they will illustrate the multi-species mosaic that planning actions must maintain. Representative and protected areas will be discussed in more detail in Section 4.
As stated, specific examples of on the ground actions in support of these concepts will be presented throughout the plan.

1.5 Forest Characterization

1.5.1 Land Classification

Table 2 displays the land classification broken down by ownership and district for Planning Zone 6. The total mapped land area in the zone is approximately 1.27 million hectares. There are approximately 750 000 and 45 000 ha not mapped in Districts 14 and 15 respectively. The following discussion will focus mainly on the mapped area.

There are four basic categories that currently represent how the land is classified; productive, non productive, non-forest and fresh water. Individual break outs by district and owner are shown in Table 2. Figures 4 and 5 displays the relative percentages of each major land class category in each district with all ownerships combined. The ratios across ownerships in each district are skewed toward CBPPL because it has a greater percentage of productive area. This is because crown land holdings in both districts is concentrated near the coast or near interior barrens where site productivity in not as good.

In general, District 14 has 37 percent of its total land area in the productive forest category while District 15 has 56 percent. This is mainly due to the high proportion of area in the bog, barren, and scrub category in the coastal and interior areas in District 14. The higher the percentage of productive forest generally means that the forest is more contiguous and not as fragmented by bog, scrub and water. This has implications for harvesting and road building costs which are generally higher when the forest is more fragmented. Another point is that the Forest Service is now classifying scrub by site, height and density class as new inventories are completed. This information will be invaluable in determining which scrub areas are marginally productive or can meet some other non-timber objective.

Table 2 Land classification by district and ownership in hectares for Planning Zone 6.

Land Class	Ownership				Total		
	Crown		CBPPL				
	14	15	14	15	14	15	Total
disturbed	5504	2866	4598	5446	10102	8312	18414
age class 1	45933	9685	25135	57696	71068	67381	138449
age class 2	33252	13971	26870	28175	60122	42146	102268
age class 3	15844	10912	17152	26150	32996	37062	70058
age class 4	13164	16606	7695	32463	20859	49069	69928
age class 5	21786	18632	6961	28390	28747	47022	75769
age class 6	31090	9469	10245	16866	41335	26335	67670
age class 7	12332	4844	4508	8574	16840	13423	30263
Total Productive	178954	86988	103115	203764	282068	290752	572820
softwood scrub	158298	28214	30450	54126	188748	82340	271088
hardwood scrub	3571	3300	2275	2809	5857	6110	11967
Total Non-Productive	161880	31514	32725	56980	194605	88449	283054
rock barren	55475	26924	6502	12246	61977	39170	101147
soil barren	54143	15095	8752	7826	62895	22921	85816
bog	81364	14502	19172	25074	100538	39607	140145
cleared land	2097	816	241	573	2339	1389	3728
agriculture land	1602	592	339	147	1941	739	2680
residential	2970	3121	93	700	3062	3821	6883
right of ways	1699	745	1571	2268	3270	3113	6383
miscellaneous	9755	121	236	298	9961	419	10380
Total Non Forested	199685	62761	33908	49133	236583	111180	347763
Fresh Water	38803	5493	6367	18676	45170	24169	69339
Total All Classes	579311	186041	179115	328608	758426	514549	1272975

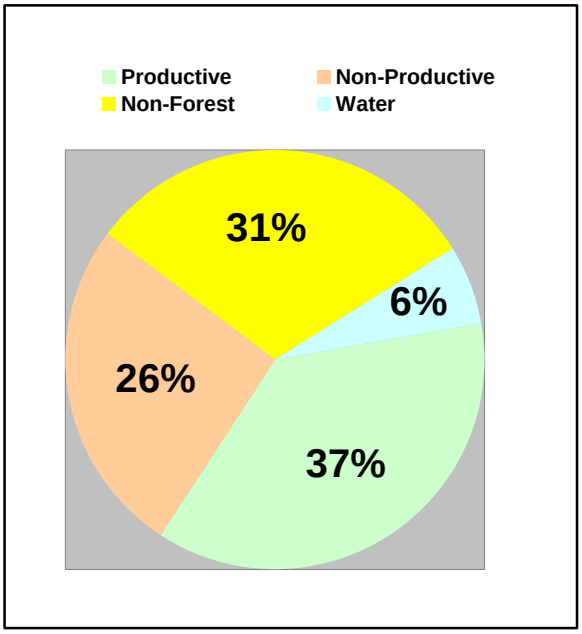

Figure 4 Land class breakdown for all ownerships in District 14

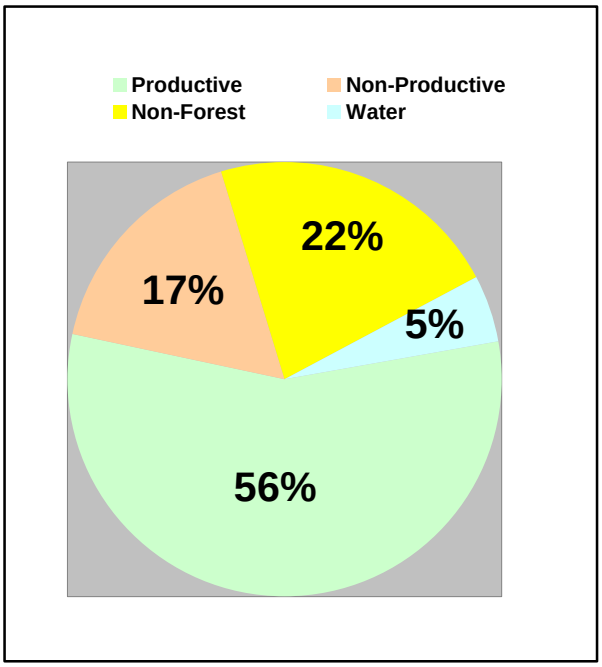

Figure 5 Land class breakdown for all ownerships in District 15

1.5.2 Age Class

Individual tree ages in a stand can all be the same after fire or planting however, in most cases the ages vary. Foresters describe ages in terms of age classes which generally encompass 20 years. The age classes present in the zone are regenerating (age class 1, 0-20 years), immature (age class 2, 21-40 years), semi-mature (age class 3, 41-60 years), mature (age class 4, 61-80 years), and over mature (age class 5, 81-100 years), (age class 6, 100-120 years), (age class 7, 120+ years). The combined age class distribution in each district for the entire productive forest is shown in Figures 6 and 7. In general terms, the more balanced the age class distribution in a district, the higher the potential even flow sustained yield of timber can be because continuous timber supply is limited by the age class with the lowest area. The age class structure for District 14 is typical of that of the island with an abundance of area in the young and old age classes with a dip in the intermediate age classes. In District 15 the age class structure is more balanced. Age class structures by owner and district will be discussed in more detail in each pertinent five year plan. The age class structures for Crown land in Districts 14 and 15 as well as strategies to rectify any imbalances or impacts on wood supply of poorly structured age classes will be presented in Section 3 of this plan.

1.5.3 Site Class

The productive forest in the zone is further sub-divided along a gradient of productivity ranging from poor to good site class. The site class is determined through air photo interpretation supplemented with field checks and is based primarily on the sites ability to produce timber. Site capability is determined on a number of factors some of which include soil fertility, moisture regime and geographic (slope) position. Generally the balsam fir and softwood hardwood working groups occupy the better sites in the zone. The black spruce working groups dominate the very dry and very wet areas that are of poorer site quality.

Figure 6 Age class distribution for all ownerships in District 14

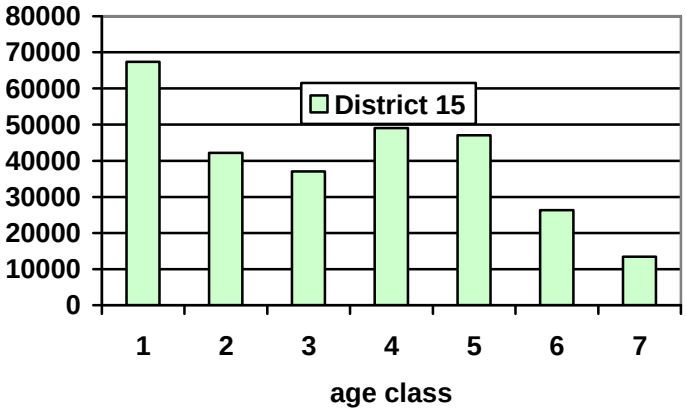

Figure 7 Age class distribution for all ownerships in District 15

The distribution of area of all ownerships combined by site class for each district is shown in Figures 8 and 9. As with productivity, the proportion of better sites favours CBPPL timber limits. On average, good sites are capable of producing 3.4 m3/ha/yr, medium sites 2.7 m3/ha/yr, and poor sites 1.3 m3/ha/yr.

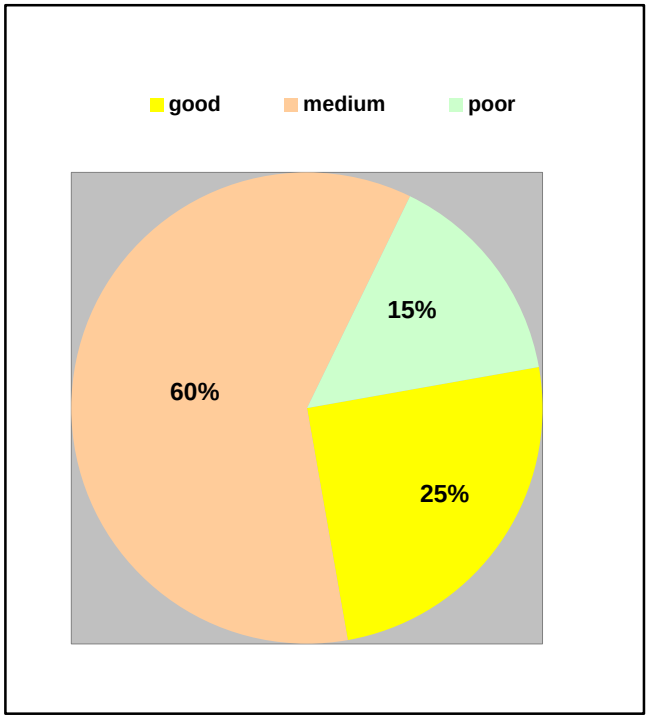

Figure 8 Site class breakdown for all ownerships in District 14

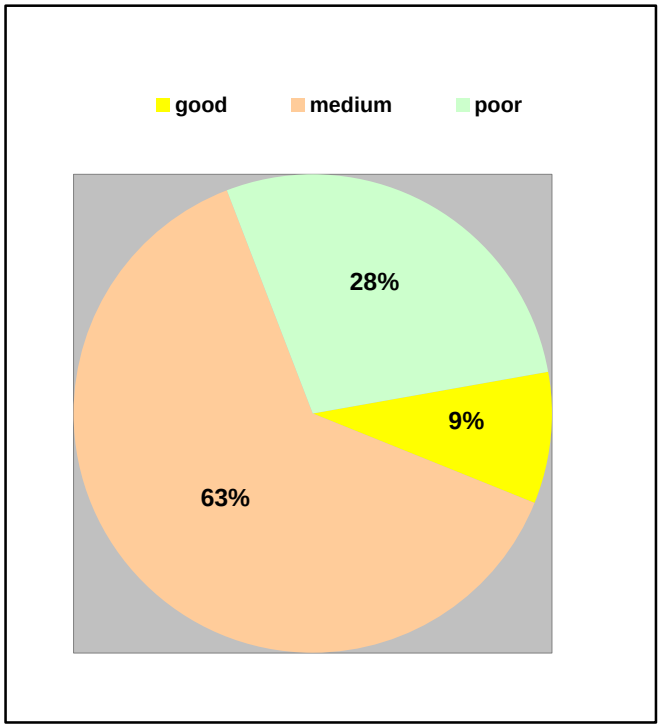

Figure 9 Site class breakdown for all ownerships in District 15

1.5.4 Species and Working Group

Working group describes the dominant tree species present in a forest stand. This species may occupy 100 percent of crown closure of a stand or may be present in association with other species. The working group designation describes the stand in general terms based on the prevalent species whereby species composition describes specifically, the relative proportion of each individual tree species that make up a stand.

In the zone, the softwood working groups dominate accounting for over 90 percent of the productive forest. Balsam fir (bF) is by far the most prolific accounting for 72 percent of the working groups in District 14 and 70 percent in District 15 (Figures 10 and 11). Balsam fir can occur in pure stands or in association with one or more of black spruce, white spruce, white birch, or larch in varying species compositions. The black spruce (bS) working group accounts for approximately 10 percent in each District. As with balsam fir, black spruce can occur as pure stands or in association with other species listed above. Softwood hardwood working groups occupy nine and 13 percent of the productive forest area in Districts 14 and 15 respectively. This working group occurs as varying mixtures of fir, spruce, and birch. The hardwood softwood (hS), and white birch (wB), white spruce (wS) working groups occupy around five percent of the productive forest in both districts. Approximately three percent of the productive forest is classed as disturbed (DI). Disturbances include harvesting, which accounts for most of the total, insect damage, fire, wind throw, and flooding. The relative percentages hold true for all ownerships in both districts with the exception of black spruce in District 14. There is a higher percentage of black spruce on crown land because there are more poor sites.

1.5.5 Forest Disturbances

In the past 20-25 years approximately 32 000 ha have been disturbed by some means on crown land in the zone. Harvesting has accounted for a large portion of this disturbance at approximately 10 500 ha. Insect damage has occurred on over 4 300 ha with 12 percent in light

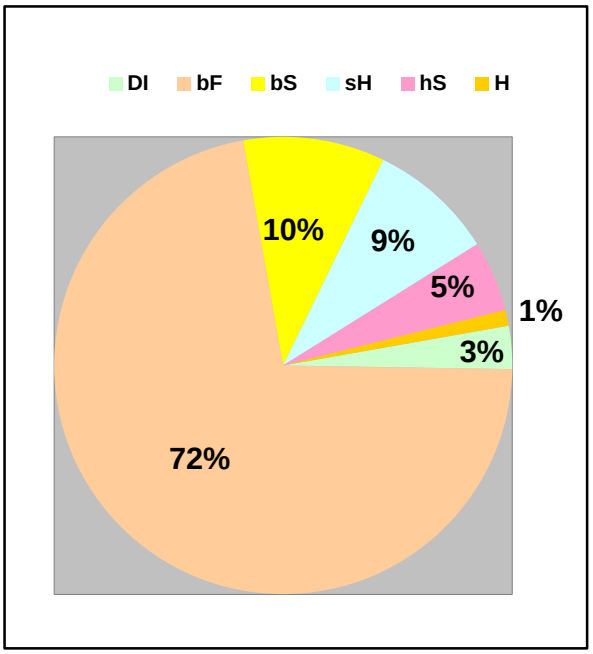

Figure 10 Working group breakdown for all ownerships in District 14

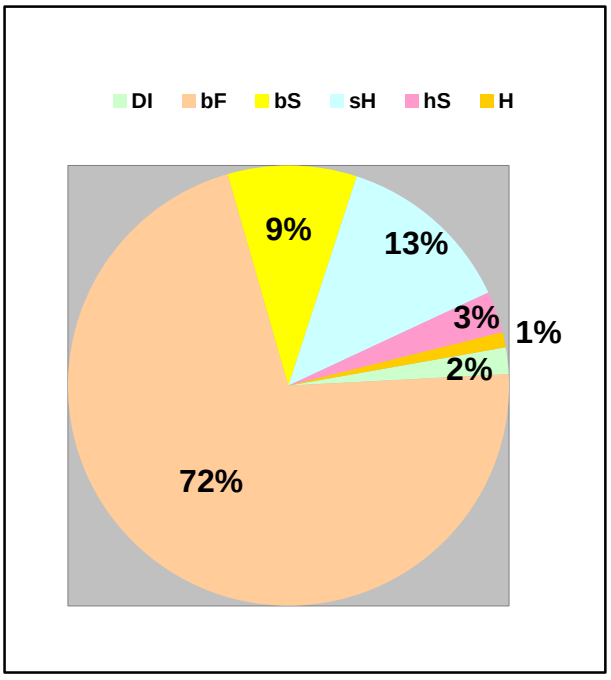

Figure 11 Working group breakdown for all ownerships in District 15

(0-25 percent mortality), 11 percent in moderate (26-50 percent mortality), 6 percent in severe (51 -75 percent mortality) and 71 percent in extreme (76+percent mortality). There has been over

12 000 ha of mortality due to blow down which has occurred as scattered pockets in mostly remote areas. This usually occurs after another disturbance (like insect damage) has weakened a stand. Other miscellaneous disturbances account for approximately 450 ha. It should be noted that these areas are not mutually exclusive and there is overlap between disturbances. (ie. insects may have killed a stand, followed by salvage harvesting and then perhaps fire).

The main forest insects which have affected forests in western Newfoundland are the hemlock looper (1949, 1961, 1962, 1969, 1986-88, 1995, 1996), the spruce budworm (1956, 1978-80 to present at lower levels), the balsam woolly adelgid (1963, 1970-present) and the birch casebearer (1970-present). A chemical spray program was initiated in 1969, to aid in the control of the hemlock looper. Since then, the aerial application of insecticides has been used regularly as a management tool to control insect pests of balsam fir. In more recent years chemical insecticide use has been dropped in favour of the biologically insecticide bacillus thurengiensis (bT), a naturally occurring, biological control agent. Despite the use of insecticides, the hemlock looper and the spruce budworm continue to pose a significant threat to the forests of the zone and new infestations are likely to develop over the next 20 years.

Another insect of particular importance is the balsam fir sawfly, a native defoliator that rarely causes significant mortality. Typically, an infestation of this insect collapses due to parasitism and viral diseases well before lethal damage occurs. However, a sawfly epidemic began in the Bottom Brook area of District 14 in the early 1990’s and spread northward into District 15. This infestation, which has now collapsed has resulted in serious growth loss in the affected forests. The balsam woolly adelgid is an ongoing insect pest of balsam fir, particularly in District 14. This insect occurs mainly on the coastal lowlands and impacts the newest tree growth causing node swelling and stagnation which results in severe growth loss of affected stands and poorer wood quality. To date there has been no available treatment for this insect other than stand conversion.

Section 2 Past Activities

2.1 District 14

2.1.1 Overview

There was significant activity in District 14 from 2009 to 2013. There was over 219 300m3 harvested both domestically and commercially on Crown Land and under the hardwood agreement with CBPPL.

There were 475 hectares silviculturally treated, and 19 km of access roads constructed/reconstructed All areas harvested in the past seven years can be viewed in context with proposed activities on the operating area maps in Appendix 3.

2.1.2 Harvesting

Table 3 summarizes the total harvest administered by Crown in District 14 and compares it to the AAC . There was an under harvest of the AAC's on Crown in both Class 1 and Class 3 areas. An explanation of Class 1 and Class 3 landbases can be found in section 3.4.2. The main reasons are; the fragmentation of the forest, the difficult logging chances for commercial operations, and domestic harvest of hardwoods on CBPPL limits.

2.1.2.1 Commercial

There was approximately 14 000 m3 of softwood harvested commercially in District 14 in the last plan period which represents approximately 6 percent of the harvest (Table 3). The entire commercial softwood harvest was for pulpwood. In addition there was approximately 6 500 m3 of hardwood harvested commercially with 97 percent for fuelwood.

Table 3 Summary of harvest in District 14 by Crown for 2009 to 2013

AAC Source	Harvest Type	Product				AAC (for 5 years)
		Pulpwood	Sawlogs	Fuelwood	Total	
Crown Class 1	Commercial	12099	3008	1241	16348	
	Domestic	0	2425	137831	140256	
	Total				156604	251600
Crown Class 3	Commercial	2365	0	6000	8365	
	Domestic	0	0	15956	15959	
	Total				24324	95200
Crown Hardwood	Commercial	0	1213	0	1213	
	Domestic	0	0	15385	15385	
	Total				16598	53086
CBPPL Hardwood	Commercial	0	221	6339	6560	
	Domestic	0	0	15283	16283	n/a
	Total				22843	
District Total	Commercial	14464	3008	7241	24713	
	Domestic	0	2425	153787	156212	n/a
	Hardwood	0	1434	37007	38441	
	Total	14464	6867	198035	219366	

Note: table includes estimates for 2013

2.1.2.2 Domestic

There were over 153 000 m3 of softwood harvested domestically in District 14 at a ratio of 2% sawlogs: 98% fuelwood. In addition, approximately 31 000 m3 of hardwood was harvested during the period. It is expected that the domestic demand will remain constant at 2000

permits/year. Volumes harvested as birch or landing and cutover cleanup on CBPPL limits in District 14 are not listed in the total.

2.1.3 Silviculture

Table 4 summarizes the completed silviculture treatments for the past planning period.

Table 4 Summary of silviculture treatments on crown land in District 14 from 2009 to 2013

Treatment Type	Area Completed (ha)
Pre Commercial Thinning	
Herbicide	85
Planting	250.33
Commercial Thinning	
Site Prep. Raking Stand Reclamation	141.29
Prescribe Burn	
Total	476.62

2.1.4 Road Construction

Table 5 summarizes forest access road construction for the period 2009-2013.

Table 5 Summary of access roads constructed on Crown Land in District 14 from 2009 to 2013

Roads Built	
Construction	Re-construction
16.73	2.78

2.1.5 Natural Disturbance

2.1.5.1 Fire

District 14 has had a very infrequent fire history due to its relatively long winters and abundant precipitation. Over the past planning period there were 32 reported forest fires but only 180 ha of productive forest was burnt. Most of these fires were small grass fire which occurred early in the spring.

2.1.5.2. Insect

The population of balsam fir sawfly collapsed in District 14 in the early 2000's and moved eastward into District 15. There was no defoliation and treatment for either the hemlock looper or balsam woolly adelgid in the last 5 years

2.2 District 15

2.2.1 Overview

There has been modest activity by the crown in District 15 from 2009 to 20013. There was slightly over 117 000 m3 of hardwood and softwood harvested on crown and CBPPL land during this period. There was 12 km of access road constructed, 640 ha silviculturally treated and 6 800 ha was treated for insects in the last planning period.

All areas harvested in the past planning period can be viewed in context with proposed activities on the operating area maps in Appendix 4.

2.2.2 Harvesting

Table 6 summarizes the total harvest administered by the crown in District 15 and compares the harvest from crown land to the AAC for the period. There was significant under harvesting of the AAC's on crown in both class 1 and class 3 areas. The main reason was the over-estimation of the AAC in 2001 due to an outdated forest inventory.

2.2.2.1 Commercial

Commercial softwood harvesting accounted for 20 000 m3 or 17 percent of the softwood harvestin the district between 2009 and 2013. There was only 2 500 m3 (13%) harvested on crown land with the remaining 17 500 m3 (87%) coming from the Mackenzie Brook transfer with CBPPL. On crown land the harvest is mainly for sawlogs while on the transfer, pulpwood is the main product. In addition, 2 400 m3 of hardwood was harvested commercially on crown land for commercial fuelwood.

2.2.2.2 Domestic

During the 2009-2013 planning period, domestic softwood harvesting accounted for 76 000 m3 or 83 percent of the softwood harvest in the district. The product breakout for this harvest was approximately 75% fuelwood and 25% sawlogs. In addition 4 800 m3 of hardwood was harvested for fuelwood. Local residents still have a very strong attachment and sense of ownership of the forest in the district. This coupled with the price of oil has resulted in domestic cutting increasing to1200 -1400 permits annually.

Table 6 Summary of harvest in District 15 by Crown for 2009 to 2013

AAC Source	Harvest Type	Product				AAC (for 5 years)
		Pulpwood	Sawlogs	Fuelwood	Total	
Crown Class 1	Commercial	1319	1084	250	2653	
	Domestic	0	17308	48077	65385	
	Total	1319	18392	48327	68038	100102
Crown Class 3	Commercial	0	0	0	0	
	Domestic	0	3000	8100	11100	
	Total	0	3000	8100	11100	28900
Hardwood	Commercial	0	0	2422	2422	
	Domestic	0	0	4865	4865	
	Total	0	0	7287	7287	33622
CBPPL Class 1	Commercial	13304	3025	1218	17547	n/a
	Domestic	0	3988	9355	13323	
	Total	13304	7013	10553	30870	
District Total	Commercial	14623	4109	1468	20200	n/a
	Domestic	0	24296	65512	89808	
	Hardwood	0	0	7287	7287	
	Total	14623	28405	74267	117295	

Note: table includes estimates for 2013

2.2.3 Silviculture

Table 7 summarizes proposed and completed silviculture treatments for the 2009-2013 planning period.

Table 7 Summary of silviculture treatments on crown land in District 15 from 2009 to 2013

Treatment Type	Area Completed (ha)
Planting	489
Herbicide	150

2.2.4 Road Construction

There were no primary access roads built in District 15 for the 2009-2013 planning period. However Table 8 summarizes the secondary completed forest access road construction and reconstruction for the same period.

Table 8 Summary of secondary access roads built on Crown Land in District 15 from 2009 to 2013

Roads Built (km)	
Construction	Re-construction
10.5	1.5

2.2.5 Natural Disturbance

2.2.5.1 Fire

District 15 does not have an active fire history due to its long winters and abundant precipitation. In fact there were only six fires recorded in the last planning period which burnt less than one ha of productive forest.

2.2.5.2. Insect

As stated, the population of balsam fir sawfly collapsed in District 14 in the early 2000's and moved eastward into District 15. There were 14 500 ha moderately and severely defoliated and 23 000 ha treated during this period. The hemlock looper population has declined with only 30 ha moderately and severely defoliated and 3 800 ha treated with bacillus thurengiensis (bT.) The population of hemlock looper is low, but each year, the department conducts egg mass surveys to determine the presence of insects and the need for a control program.

Section 3 Timber Supply Analysis

3.1 Introduction

The province reviews its timber supply every five years in order to account for any changes in forest land base, growth rates, and management strategies. This schedule is consistent with the Forestry Act, 1990, which established management by forest management district and mandates that a wood supply analysis be completed every five years. The result of this analysis is a new set of annual allowable cuts (AAC's) for each forest management district. These AAC's are defined as the maximum annual rate at which timber can be harvested at a sustainable level indefinitely into the future (in reality, the AAC figures are applicable for a period of 160 years into the future and not infinity). Annual allowable cuts must be calculated on a district basis, however when "rolled up" provide us with the annual allowable harvest level for the island

3.2 Guiding Principles and Policy Direction

The key underlying principles that guided this analysis were: (i) the AAC must be sustainable; (ii) the level of uncertainty (risk) associated with the AAC must be minimized by using empirical information wherever possible; (iii) there must be conformity between information and assumptions used in the analysis and actions and decisions taken on the ground; (iv) the analysis must be consistent with other forest values and objectives; and (v) the timber supply calculation must consider economic factors, not solely the physical supply of timber.

In concert with establishing sustainable timber harvest levels, legislation requires that harvesting not exceed the established AAC's. Likewise, government's policy is to optimize forest industry opportunities from the sustainable fiber supply. Government also requires consultation be conducted during the timber analysis. In this analysis, public input was achieved through the district managers and, in some cases, planning teams. The forest industry was consulted directly throughout the process. As well, there was a 30 day consultation process whereby a draft of the gross AAC's and methodology was published on the government web site for public review and comment.

3.3 Factors Affecting Timber Supply

The forests of insular Newfoundland are very variable in terms of age distribution. Typically, there are significant amounts of mature/over-mature forest and regenerating forest, and limited intermediate aged forests. This imbalance is not unusual in a boreal forest where cyclic catastrophic disturbances are common.

The insufficient amount of intermediate age forest on the island is one of the most important factors influencing AAC's therefore it is the basis for many of our forest management strategies. Essentially a matrix of measures is employed which is designed to fill the gap in the age structure. These range from an aggressive forest protection program to keep the mature and over-mature stands alive as long as possible so that they can be harvested before they collapse naturally, harvesting programs that attempt to exclusively target the oldest stands first in order to

minimize the harvesting pressure on the naturally weak intermediate age classes, and thinning of the regenerating forest so that it becomes operable at an earlier age.

Another important aspect of the province's forest that poses a challenge to forest managers is the natural fragmentation of the resource. The province's landscape is carved by many ponds, bogs, rivers, streams, and rock outcrops resulting in relatively small pockets of timber scattered across the landscape. This makes the determination of an economic timber supply very challenging given that each stand has unique economic characteristics.

Arguably the most important factor affecting present and future AAC's is the land base. The land base available for forest activity is constantly being eroded by other users. There is an approximate correlation between AAC and land base in that a one percent loss of land base represents a one percent drop in AAC. It is important therefore that we minimize loss to the forest land base and continue to explore ways to grow more volume on the existing land base to mitigate this loss.

3.4 Timber Supply Analysis

In 2009, the Forest Service began another review of the provincial timber supply which was completed in December of 2010. Consistent with department's vision, the analysis was structured to determine sustainable timber supplies while respecting a multitude of social, economic and environmental objectives. Timber supply, in this context, refers to the rate at which timber is made available for harvesting on a sustainable basis.

The determination of supply (represented as AAC's) involved the use of computer models that forecast the sustainability of possible AAC levels. These models require three basic inputs. First, a description of the current state of the forest (forest characterization and availability), second, the growth rates associated with the current forest, and third, the management strategies applied to the forest. To arrive at these basic inputs requires careful and detailed consideration

of a broad range of both timber and non-timber values. More specifically, the following was considered in determining the sustainable timber supply.

3.4.1 Forest Characterization

To get a current description of the forest resource (or stock), the province has invested significant resources into creating and maintaining a Provincial Forest Inventory. An estimate of forest stock is kept current through an update program which is conducted each year to account for all natural and man-made disturbances such as fire, insects, and harvesting, and any enhancement programs such as tree planting and pre-commercial thinning. Also, each stand in the forest inventory is updated to reflect any yield changes that may have occurred since the previous inventory update.

3.4.2 Land Availability

The updated Forest Inventory was reviewed and classified at the stand level on the basis of the availability of each stand for harvest. The classification system consists of two broad classes; class 1 - available for harvest under normal conditions, and class 3 - has restrictions for harvesting due to economic constraints. The class 3 has been further subdivided into a) can be harvested with reasonable economic restrictions (expensive wood) and b) highly unlikely to be harvested under current economic conditions. Only the former portion of class 3 is used to calculate an AAC for that category. The categories associated with the portion of class 3 land, which are deemed unavailable for harvest, incorporates a broad range of timber and non-timber values. These values include:

3.4.2.1 Non-Timber Related

Consideration of these non-timber values had a direct impact on provincial AAC's. It is obvious that as the amount of productive forest land available for timber management drops, so too will the AAC. With the current restrictions, the AAC land base (area where harvesting operations can occur) is only 17% of the total landmass on the island or 66% of the total productive forest land

base. In any one year, less than1% of the productive forest land base is influenced by harvesting operations.

3.4.2.1.1 No-Cut Buffer Zones

The province has guidelines that require all water bodies (visible on a 1:50,000 map sheet) be given a minimum 20 meter (from waters edge) uncut buffer. In addition to these legislated water buffers, District Ecosystem Managers, in consultation with planning teams, have increased buffer zone widths beyond the 20 meter minimum to protect special values such as; salmon spawning areas, cabin development areas, aesthetic areas, wildlife habitat, outfitting camps, etc.

3.4.2.1.2 Protected Areas

All established and proposed protected areas under the Natural Areas Systems Plan are removed from the AAC calculations.

3.4.2.1.3 Watersheds

For each forest management district several of the major watersheds were digitized and captured within the forest inventory. These watersheds were added to the database in order to address any concerns about forest management within these watersheds and to permit the Forest Service to report on proposed activities within the watershed over time. This is in line with Value 3.1, Water, of the Soil and Water Element of Criterion 1, Biodiversity, in the *Provincial Sustainable Forest Management Strategy*.

3.4.2.2 Timber Related

Compounding the effect of downward pressure on the AAC, the department also reduces the AAC's by taking into account other potential losses of timber:

3.4.2.2.1 Insect/Fire/Disease Losses

The department reduces AAC's to account for anticipated future losses resulting from insects, disease and fire using historical information.

3.4.2.2.2 Logging Losses

Surveys of recent harvested areas are conducted each summer throughout the province to determine the quantity and quality of fiber remaining. The estimates of loss from these surveys are used to reduce the AAC.

3.4.2.2.3 Operational Constraints

Areas that are inaccessible (surrounded by bogs or hills), timber on steep slopes, and low volume stands are removed from the class 1 AAC calculation up front. Also, significant adjustments are applied to the provincial forest inventory for stands deemed operable in the timber analysis but left unharvested within operating areas. The reasons for this are linked to the character of Newfoundland's forests; low volume, steep slopes, rough terrain, and excessively wet ground conditions etc.

Again, all these timber and non-timber related issues are applied directly in the AAC calculation to ensure harvest levels do not exceed the sustainable level. With the introduction of new values and the broader application of current values, the pressure on future AAC's will continue to increase. These factors and their impacts on timber supply will be further discussed in section 3.5.

3.4.3 Growth Forecasting

A key requirement for forecasting future wood supply is an understanding of how forest stands grow and develop through time. That is, as a forest stand develops, how much merchantable (i.e. harvestable) volume does it carry at any given point? These yield forecasts (referred to as yield curves) are required for each type of forest stand (called a stratum) comprising the forest under consideration. In Newfoundland there are dozens of distinct forest strata for which separate yield curves are required. These are defined by the tree species in question (e.g., balsam fir, black spruce), the site quality (e.g., good, medium, poor), the geographic region (e.g., the Northern Peninsula, Western Newfoundland) and other factors likely to affect yield.

Yield curves are a key element in a wood supply analysis. In fact, the validity, or "usefulness", of the wood supply analysis is determined by the truth, or "correctness", of the yield forecasts. While there is no way of predicting with certainty how stands will actually grow in the future, care must be taken to ensure that the yield projections used are realistic and reasonable. Respecting the sensitivity and importance of these forecasts, the Newfoundland Forest Service has directed a large portion of its resources and time into developing realistic yield curves. Two growth models were used, one for projecting stand development under natural conditions and the other for projecting growth under managed (i.e., silviculturally enhanced) conditions. Tree and stand development data generated from the Forest Service's forest inventory program were used to make stand growth predictions. These projections were then checked against empirical data from thousands of temporary plots established throughout the island. If the projections varied from the real life evidence, the curves were adjusted to make them more accurate.

In this analysis, yield curves were developed on an ecoregion basis. As well, special yield curve sets were developed for defined geographic areas with demonstrated uniqueness. These included areas where chronic insect activity is ongoing and areas that have unique growth characteristics.

3.4.4 Management Strategies

With the current state of the forest described and the yield forecasts developed, the next step was to design a management strategy for each sector of the forest. The key objective was to maximize long term AAC while at the same time taking into account other forest values. This involved developing strategies that minimize fiber losses, and enhance forest sustainability.

3.4.4.1 Harvest Flow Constraints

An even-flow harvest constraint was used in the analysis to maximize the sustainable harvest level. This strategy produced the maximum even flow harvest but resulted in less than optimum economic use of the forest resource. If no even flow constraint is used and harvest levels are permitted to fluctuate in response to market value, the overall economic potential of the forest will increase. However, the lower economic potential is offset by stability in mills and employment. This is in line with Goal 1 of Value 5.1, Commercial Timber, of the Economic Benefits Element of Criterion 5, Economic and Social Benefits, in the *Provincial Sustainable Forest Management Strategy*.

3.4.4.2 Spatial Analysis

A major improvement in the wood supply analysis is the introduction of manual harvest scheduling. In 2001, the harvest scheduling was an automated process where the software picked the stands to be harvested over the 25 years based on user supplied criteria. While, the 2001 approach was an improvement over previous wood supply analysis where no harvest scheduling was done, the software used cannot realistically know all the operational restrictions within a forest management district. In the manual process, the on the ground conditions that restrict harvesting are accounted for when a spatial harvest schedule is defined. The proposed harvest schedule is then played back through the modeling software to see if it is sustainable and see if non-timber objectives are met. In most case, this harvest schedule has to go through

several cycles before an acceptable harvest schedule could be found. The spatial arrangement of areas for timber harvesting is especially challenging in this province because of the natural fragmentation of our forests. This model provided forest planners with the ability to mimic realistic timber harvest schedules based on current practices and to identify other forest stands that are not as accessible for harvesting.

Manual harvest scheduling has several major benefits. First, it fosters the long term sustainability of our AAC's by mimicking current harvest practices and accounting for actual on the ground conditions that delay or restrict the harvesting of stands. These restrictions, which were previously unaccounted for, have made our past AAC's higher than was realistically sustainable. Secondly, the mapped 25 year harvest schedules build credibility into the forest management process. A common misconception is that the province is running out of wood and soon will not be able to support existing forest industries. Every stand that will be harvested over the next 25 years must already be in the second (20-40 years old) or third (41-60) age class and can be easily identified and highlighted on the harvest schedule maps. Being able to see the wood that will be harvested in the future will help reassure people that the resource is being used in a responsible manner. Next, harvest scheduling will help integrate the management of other forest resource values into timber management planning. All forest values can be tied directly to discreet forest areas, and these forest areas can be the link that allows the many different forest values to be managed simultaneously. The forested areas needed for each resource can be mapped and potential conflicts can be addressed before they become an issue. Finally, the harvest schedule maps developed for the wood supply analysis can be a starting point for the 5 year planning process, especially the first two periods. The harvest schedule maps, if done correctly, can help reduce the work of the 5 year planning process. One point to note is that harvest scheduling is only done for the class 1 land base. The class 3 AAC, for the most part, is opportunistic at best and is harvested only if extra effort is applied. It is not scheduled because of the uncertainty of obtaining extra funding for access and harvesting.

3.4.4.3 Planning Horizons

Given the province's commitment to long term sustainability of our forest resource, timber supplies were projected 160 years (equivalent to two forest rotations) into the future to ensure actions and strategies applied today will result in a sustainable forest in the future. Long term planning is fundamental in timber supply forecasting.

3.4.4.4 Operable Growing Stock Buffer

The province imposed an operable growing stock constraint in the analysis to ensure the sustainability of calculated timber supplies. The constraint imposes a condition that in any period there must be a minimum operable growing stock of two times the harvest level on the landscape. In other words, for every hectare that is harvested another harvestable hectare must exist on the landscape. The requirement for a growing stock buffer is based on a number of factors. First, several of our non-timber objectives are not explicitly accounted for in our planning process and therefore will require a growing stock buffer to achieve them. Second, we are unable to follow optimum harvest schedules explicitly due to operational restrictions on harvesting. Third, the province is not willing to assume high risk with the sustainability of the timber supply. For these reasons a growing stock constraint of two times was used. This constraint was used in concert with harvest scheduling to help map out a reasonable harvest for the next 25 years.

3.4.4.5 Old Forest Targets

Consistent with our ecosystem policy, the province introduced into the analysis an old forest target that at least 15 percent of forests be older than 80 years. While this is a minimum target, actual results are usually higher. There is approximately one percent of the productive landbase disturbed by harvesting each year. This initiative was designed to provide a coarse filter approach to maintaining representative forest structure. It ensures the presence of certain amounts of old forest across the landscape into the future. With advances in modeling, this target can now be tracked across a district rather than a single ownership. This has resulted in

this strategy being less restrictive than the last analysis. As well, the site class distribution of the older forest reserve is being examined in an attempt to make it representative of each ecoregion and subregion. This is in line with Value 1.1, Representative Landscapes, of the Ecosystem Diversity Element of Criterion 1, Biodiversity, in the *Provincial Sustainable Forest Management Strategy*.

3.4.4.6 Operability Limits

Operability limits are the time windows in which forest management actions such as harvesting can be undertaken within forest stands. Stand growth development as measured in stand merchantable timber volume and individual piece size of trees determine a stands readiness for harvest. In some young stands, one can have acceptable harvest volumes, but still have trees that are too small to harvest. In the 2006 wood supply analysis both stand volume and tree size were used to determine the earliest age when a stand could be initially harvested. In addition to determining the absolute earliest age a stand can be harvested, it was recognized that not all stands on the same site develop exactly at the same rate. A small portion of a stand develops faster (10 percent); a small portion will lag behind (30 percent); with the bulk of the stand type (60 percent) representing the average condition. The ending operability limits or the last age in which a stand can be harvested before it becomes too old to harvest is solely determined on a minimum stand volume of between 60 to 80 m3/ha, after which that stand does not have enough volume to make it economical to harvest. It should be noted that while the operability limits define the extreme end points of when stands can be harvested, very few stands are ever harvested at these extreme points. In order to meet other non-timber objectives and in order to maximize the total volume of wood harvested the model schedules stands to harvest somewhere inside the operability limit window.

3.4.4.7 Silviculture

Silviculture is one of the main forest management tools available to forest managers when they are analyzing the many different future forests that are generated using the wood supply modelling software. The silvicultural actions use in the 2006 analysis include; 1) precommercial thinning of balsam fir, black spruce, and softwood hardwood stands, 2) full plant of any areas that do not regenerate naturally with either white spruce, black spruce, or Norway spruce, and 3) gap planting of either black spruce or balsam fir stands with either white spruce or black spruce. Gap plant is the filling of "holes" within stands that have inadequate natural regeneration of either balsam fir or black spruce. The thinning levels (ha) for districts 14 and 15 used in the analysis were 25 and 10 ha respectively. The planting levels (ha) for districts 14 and 15 used in the analysis were 100 and 25 ha respectively.

3.5 Inventory Adjustments

One of the limitations of the current wood supply model is its inability to account for volume depletions outside of what is reported for harvesting operations. The model produces a gross merchantable volume (GMV) figure which needs to be adjusted to account for volume losses as a result of; fire, insects and disease, timber utilization practices and the presence of stand remnants. In previous analyses the lack of province wide digital stand information, the absence of computer tools and the small number of people involved with the wood supply analysis, resulted in a high degree of uncertainty around values derived for each depletion. It was recognized that a need existed to study each component more intensely and to expand the time frame and staff responsible for such an analysis. Such was the task of the Forest Engineering and Industry Services Division whose staff, over a seven year period, completed an analysis of the individual components. Information for this adjustment was derived by comparing the anticipated volume from an operating area by using the yield curves and operability limits as specified in the timber supply analysis with the actual volume that was attained after harvesting. The difference between the anticipated harvest volume and the actual harvest volume is the deduction applied for yield. The yield deduction for both District 14 and 15 was 16 percent

The total inventory adjustment for both District 14 and 15 was 18 percent

3.5.1 Fire

An estimate of productive area loss as a result of fire was based on an analysis of the historical fire statistics maintained by DNR. The fire and insect deduction for operations in both District 14 and District 15 was 2 percent.

3.5.2 Insects

An aerial mortality survey was completed on areas with historically high insect infestations. This information along with a GIS analysis of areas salvaged enabled DNR to determine the amount of productive area lost to insect mortality each year. These numbers were in turn reviewed by district managers and adjustments were made for local conditions. The fire and insect deduction for operations in both District 14 and District 15 was 2 percent.

3.6 Results

3.6.1 District 14

Table 9 summarizes the result of the 2011 timber supply analysis results for District 14. There has been an increase in the Class 1 softwood AAC since 2006. This can be directly attributed to the addition of extra landbase from limits expropriated from Abitibi-Bowater. The Class 3 softwood and Class 3AAC is nearly the same as the last analysis. It should be noted that the hardwood AAC is calculated from hardwood dominated stands only. There is also a residual portion of hardwood that is harvested from softwood dominated stands that is not included in the AAC listed. These numbers are 7360 and 3283 m3 for Class 1 and Class 3 respectively

Table 9 Annual Allowable Cut results for 2011 for Crown Land District 14

	Net (m3)
Crown Class 1 Softwood	59 200
Crown Class 3 Softwood	17 600
Total Softwood	76 800
Crown Hardwood	
Class1	1100
Class 3	700
Total	1800

3.6.1.1 Sensitivity Analysis

In the 2001 timber supply analysis, a number of new management objectives like, reserve of operable growing stock, 81+ forest targets, and operability limits were introduced. Since these were new, a significant effort was put into sensitivity analysis to determine the impact of these objectives. The more sensitive objectives were thoroughly evaluated and subcommittees were formed to gather more information to refine any assumptions used. These refined assumptions were used as a basis for this analysis therefore little sensitivity analysis is needed.

The silviculture targets used were 100 hectares of planting and 25 hectares of thinning. While doing maximum silviculture would give an increase in AAC, operational and monetary constraints render this option unrealistic. Similarly, increased yield would give a higher AAC, but current yield curves have been constructed using the best available data so a further increase in unwarranted. Lowering the operability limits would also increase the AAC. This would represent a significant and unwarranted risk however, if stands situated at the lower end of operability are not operationally ready when queued for harvest.

The 81+ target was not constraining for this analysis. The 15 percent target was maintained or exceeded for the full analysis period. The harvest scheduling was the most constraining objective. This is due mainly to the natural fragmentation of our forest and to the limitations in baseline data when describing the forest. This limitation is due to the way we describe the forest into 20 year age classes and the way the model uses 5 year age classes.

There has been a slight improvement to the inventory adjustments from the last analysis. Since these adjustments are used to convert from gross to net AAC there is a direct relationship eg. a one percent drop in inventory adjustment represents a one percent gain in net AAC. For this reason a significant effort must be made to keep this adjustment to a minimum.

3.6.1.2 Forest Composition and Structure Change

A positive advancement with the use of computer models is the ability to track the forest through time. This ability allows the user to evaluate the effects of management activities on the structure of the forest at any point in the simulation period. For this analysis, age and species composition through working group was tracked at three time intervals 1. time 0 (current forest) 2. time 25 (after the 25 year harvest schedule) and 3. time 160 (at the end of the simulation period).

Figure 12 shows the change in total forest age on crown land in District 14 by 20 year age classes for the simulation period. There are shifts in age classes from period to period as a result of natural progression as stands age or are disturbed resulting in mortality. Normally, after stands are severely disturbed they are regenerated and revert back to the first age class. Initially there is a dip in the age class structure in the intermediate age classes with an abundance of area in the

younger age classes. This has an impact on the wood supply since AAC is limited by the lowest

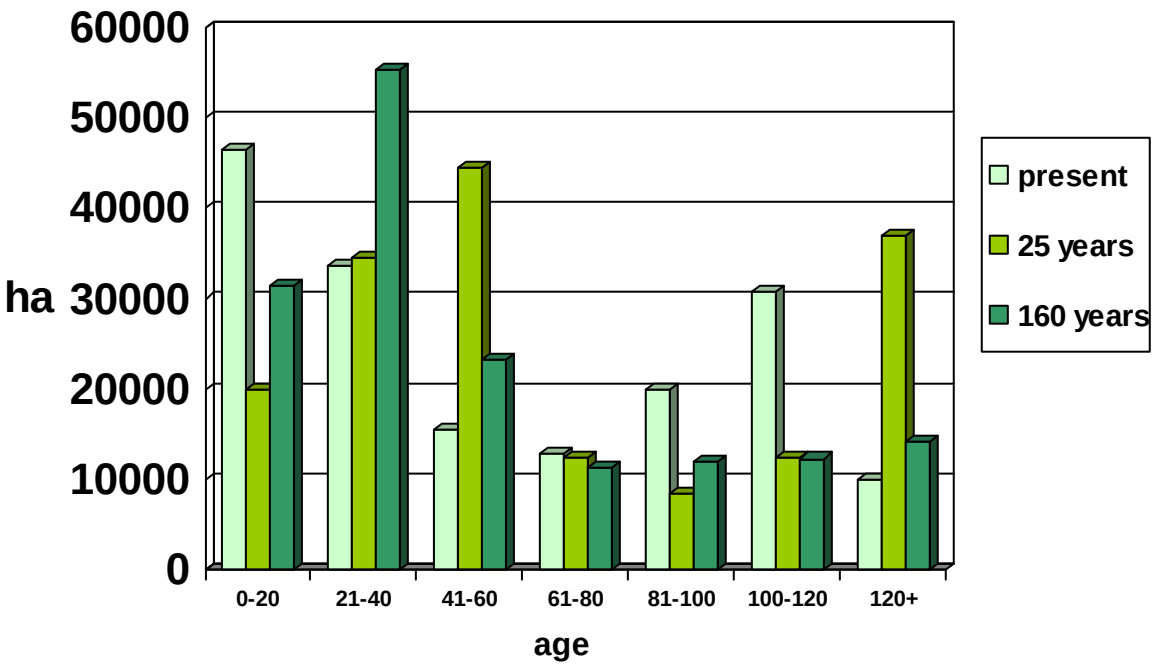

Figure 12 Change in age class structure in on Crown Land District 14 for the 160 year simulation period.

amount of area in an age class. The intermediate age classes tend to “fill in” after 25 years however. The 81+ forest target ensures that the forest will be well represented in all age classes through time. This category is mainly represented by alienation class 3 stands and poor black spruce stands that are not harvested.

There is insignificant change in the balsam fir and black spruce working groups as a result of forest management activities on crown land for the next 25 years. There is however a ten percent shift from balsam fir to the spruce working groups (particularly white spruce) at the end of the simulation period. The major reason for this is the planting program is geared towards spruce. This program will see a gradual stand conversion from fir to spruce. This is necessary because fir is highly susceptible to insect attack and moose browsing, whereas spruce is more resistant to these pests. There is a slight decrease in the hardwood component of the forest over time. This

decrease is mainly due to the regeneration assumptions used in the model which tend to favour softwood regeneration after disturbance. Since the value-added hardwood industry is emerging and being developed in the district, more emphasis should be placed on refining the hardwood portion of the regeneration assumption for the next analysis.

3.6.2 District 15

Table 10 summarizes the result of the timber supply analysis for District 15. The Class 1 and 3 softwoodAAC are similar to the 2006 analysis. It should be noted that the hardwood AAC is calculated from hardwood dominated stands only. There is also a residual portion of hardwood that is harvested from softwood dominated stands that is not included in the AAC listed. These numbers are 3869 and 5932 m3 for Class 1 and Class 3 respectively.

Table 10 Annual Allowable Cut results for Crown Land District 15.

AAC Type	Spatial Net (m3)
Softwood	
Class 1	21 100
Class 3	8 300
Total	29 400
Hardwood	
Class 1	400
Class 3	700
Total	1 100

3.6.2.1 Sensitivity Analysis

The sensitivity analysis for District 15 is the same as that listed in section 3.6.1.1 for District 14 with the same results. The silvicultural inputs for planting and thinning are 25 and 10 ha respectively.

3.6.2.2 Forest Composition and Structure Change

Figure 13 shows the change in total forest age on crown land in District 15 by 20 year age classes for the simulation period. The age distribution in all classes is well distributed throughout the three comparison periods during the simulation. There are shifts in age classes from period to period as a result of natural progression as stands age, however, overall representation is balanced. The 81+ forest target ensures that the forest will be well represented in all age classes through time.

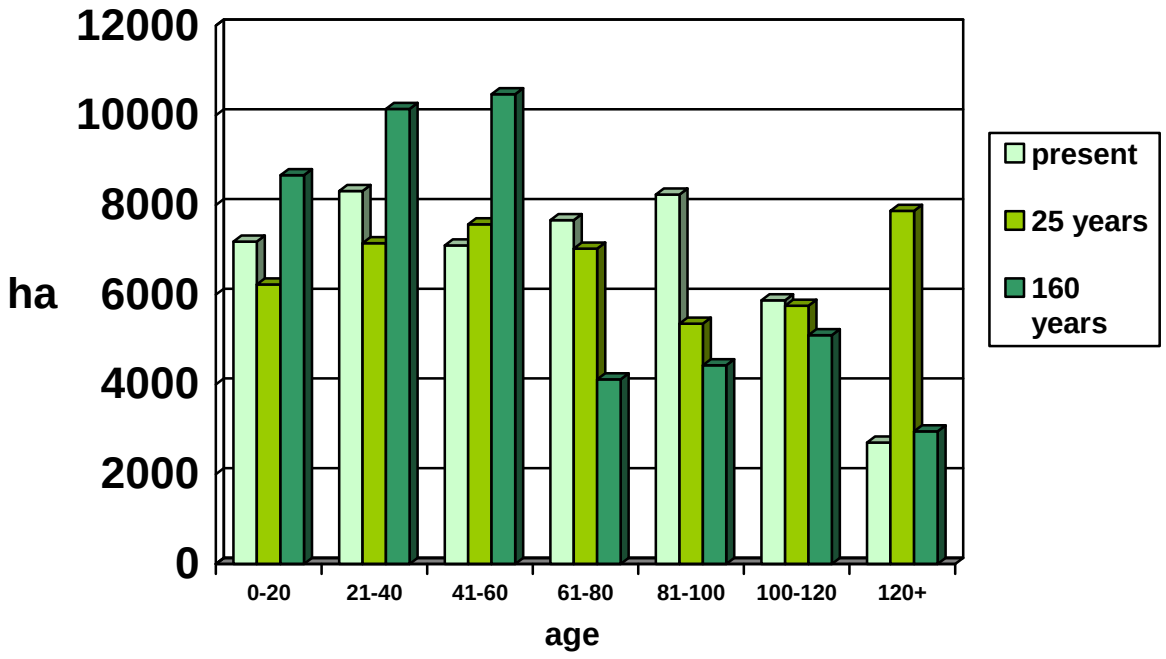

Figure 13 Change in age class structure on Crown Land in District 15 for the 160 year simulation period.

There is very little change in area of all softwood dominated working groups over the entire simulation period. There is no migration from fir to spruce as in District 14 because the planting level in the analysis is so low for District 15 (10 ha per year). The pure hardwood stands disappear from the landscape over the simulation period however. This is due to the regeneration assumptions for disturbance in hardwood stands which favour a higher softwood regeneration component. As with District 14, more work needs to be done on refining the regeneration assumptions of hardwood stands after disturbance if landscape diversity is to be maintained. The not sufficiently restocked area triples over the regeneration period. This needs to be examined more closely for the next analysis by reviewing the regeneration assumptions and the planting level used.

Section 4 Values

4.1 Guiding Principles of Sustainability

There are five guiding principles of overall sustainability; environmental, economic, political, social, and cultural sustainability.

Environmental sustainability looks directly at ecosystem health, both now and in the long run. Ecosystem health is determined by such factors as ecosystem integrity, biodiversity, productive capacity, and resiliency as previously discussed. The five year operating plan must ensure that these factors are intact or there would be very few values left to manage.

Economic sustainability demands that forest resources be managed and distributed efficiently and equitably among the stakeholders, within the capacity and limits of the forest ecosystem. Economic development has been given top priority by many of Newfoundland’s people and their representative, the government. This will probably remain the case until the economy improves. However, economic development should not proceed without the incorporation of the other factors into the decision making process.

Political sustainability refers to the goals and management objectives being applicable, administrable, and practical. These goals and objectives must then maintain these qualities well into the future with the aid of public input and support.

Social sustainability means fairness and equity to all stakeholders. The forest management strategy should not jeopardize the basic needs of the public; therefore, public involvement and awareness, participation, and decision-making clout are a necessity.

Cultural sustainability is attained by applying Newfoundland's culture to the planning process. A forest management strategy cannot be successful without allowances within the strategy for traditional access and use of the land. For generations, many of Newfoundland's public has had free range in our pristine wilderness, a fact that can not be ignored when planning for the zone.

All are key interlocking components and each must be maintained if sustainable development is to be achieved.

4.2 Value Description

The forest ecosystems of the zone provide a wide range of values to different individuals and groups. These include consumptive values such as timber products, hunting, trapping, sport fishing, and berry picking, and non-consumptive values like skiing, snowmobiling, hiking, and bird watching. Also, there are intrinsic and intangible values such as a feeling of wilderness and peace which some people describe as spiritual. Although difficult to spatially describe or quantitatively measure, these spiritual values are considered to be a product or an accumulation of all values. Other values such as water quality, parks and protected areas etc. provide for the protection of the forest ecosystems which can enhance the other values listed above.

Many of the values in the zone were identified by this or previous planning teams. Presentations of pertinent information on each value by knowledgeable individuals or groups provided stakeholders with relevant information to make informed decisions. Other values, while not specifically outlined by the planning team, are also identified and discussed to provide a more complete description of the range of values found in the zone. The following represents a framework for characterizing values in a clear and consistent manner. This approach consists of three components:

Characterization

• Description: Why the value is important, types of activities, intensity, spatial extent, employment, etc.
• Data in support: Statistical references.

Critical Elements

• Forest Features: Elements at risk from harvesting or enhanced by harvesting (viewscapes, adjacency to water, mountains, habitat, wilderness ambiance, road access, etc.)

Guiding Principles

A guiding principle is defined as "a fixed or predetermined policy or mode of action". These ‘modes of action’ would be implemented in the five year plan in the form of:

1. policies that should be in place to protect or enhance the resource value;

2. methods for negotiation or inclusion of other stakeholders in resolving potential conflicts;

3. special management provisions/strategies - such as buffer zone consideration, temporal operating periods, modified harvesting, or a best management policy; and/or

4. models and/or forecasting strategies to determine economic contribution, biodiversity impact, or community sustainability

Each individual value was discussed both at the strategic and operational level. Strategic level information (characterization, critical elements, and guiding principles) are the focus of discussion in this section. They provide a mechanism to resolve conflicts that might arise throughout or after the five year planning process. Where possible, the physical location of the value on the landscape (operational level) was also identified during the discussion of each value. This will help facilitate the preparation of later sections of this plan by identifying potential areas of conflicting use early into the process.

In many instances, the Environmental Protection Guidelines (EPG's) **(**Appendix 1**)** form the guiding principles for a value. Quite often the spatial extent or location of all values is not known (eg., raptor nests). Specific guidelines are still listed in order to provide a direction or course of action when and if these values are encountered.

4.2.1 Biotic Values

4.2.1.1 Big Game

4.2.1.1.1 Moose

Characterization:

Moose are not native to the island. A pair was introduced to Gander Bay in 1878 and two pairs were introduced to Howley in 1904 (Northcott, 1980). Today, moose are distributed throughout the island and the population is estimated to be about 125 - 140,000.

Currently, moose are managed on an area/quota system in the province. The island is divided into 50 management areas and license quotas are set annually for each area. Quotas are set based upon the management objective for each area (i.e., whether it is desired that the population increase, decrease or stabilize). Generally, if an area has too high of a moose population, managers will increase quotas to bring down the population in order to prevent damage to the habitat. However, if the habitat is in good condition, and the area could support more animals,

future quotas may be increased. All or portions of moose management areas 5-13, 18, 19, 27 and 43 are located within the zone.

Critical Elements:

Harvesting is not expected to have a negative impact on moose populations in the zone because moose prefer the early seral stages of a forest and generally do well in areas after harvesting.

4.2.1.1.2 Caribou

Characterization:

Caribou is the only native ungulate species on the island (Northcott, 1980). Biologists estimate that prior to the railway being built in 1898 the population on the island was approximately 100,000 animals but by 1930 the population had declined to about 10 000 animals. Between 1980 and 2000 the number of caribou had increased considerably on the island with a population estimated at 90,000- 100 000 animals. In the past few years however populations have declined significantly with Planning Zone 6 being no exception. All or portions of caribou management areas 61, 62, 63 and 75 are located in the zone. Core caribou areas 19 to 26 are located in the zone representing the Buchans, LaPoile and Grey River caribou herds.

Critical Elements:

Recent studies and anecdotal information has indicated that the harvesting restriction zone around caribou calving zones may be significantly larger than first thought. It has also been shown that as roads are constructed and access is improved into remote areas, there is generally an increase in the number of animals which are killed due to road-kill and poaching

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4.2.1.1.3 Black Bear

Characterization:

The black bear is native to the island and is found in forested areas (Northcott, 1980). Currently, the number of black bears occurring on the island is not known (due to difficulty in conducting a census) but is crudely estimated to be about 6 - 10,000 animals (Christine Doucette, Pers. Comm.). All or portions of black bear management areas 5-13, 18, 19, 27 and 43 are located within the zone.

Critical Elements:

- den sites for winter hibernation;
- forest cover

Guiding Principles:

Big Game Management Strategy (moose, caribou and black bear)

Management of big game species in the province is accomplished by a planning process in which a Big Game Management Plan is prepared annually by the Wildlife Division (WD) of the Department of Environment and Conservation. This process takes into consideration information provided by the public and wildlife and forestry staff. Each year the WD reviews all relevant data, such as recent census work, information provided on license returns, and jawbone or skull data and makes decisions on types and numbers of licenses of each species in each management area. Management of big game in the zone will continue to be addressed through this process.

Environmental Protection Guidelines

Moose

Where mature stands of timber required for moose shelter and moose yards are required, they will be identified in consultation with the Wildlife Division.

Caribou

Because the caribou population has experienced a decline in the past, the WD in conjunction with forestry division and industry has identified important caribou habitat areas which were

incorporated into a document produced by WD entitled *Forest Management Guidelines for Woodland Caribou for the Island of Newfoundland 2007*. Since that time new information has been collected from radio collared animals which suggest that usage of the habitat and dispersion across the landscape is different from the original thinking. This data will be used to develop a new set of caribou guidelines. The forest service, in conjunction with wildlife division, is currently conducting an adaptive management experiment using operating areas from Zone 5 (Districts 10, 11, 12, and 13). Once completed, results will be incorporated into a new set of caribou guidelines for forest management.

Bear

A 50-metre, no-cut, treed buffer must be maintained around known bear den sites (winter) or those encountered during harvesting. Den sites must be reported to the IFWD.

4.2.1.2 Furbearers

Characterization:

Ten species of furbearers occur in the zone; lynx, red fox, beaver, otter, muskrat, short-tailed weasel, red squirrel, mink, coyote, and pine marten (will be discussed in more detail in next section). Of these, red squirrel, mink and coyote are not native.

Critical Elements:

- forest cover for protection;
- water quality maintenance;
- riparian buffer zones along aquatic areas;
- snags and coarse woody debris (denning, nesting sites, etc.)

Guiding Principles:

Fur Bearer Management Strategy:

Recommendations concerning the management of furbearer species are developed annually, upon consultation with provincial trappers, Newfoundland and Labrador Trappers Association,

general public, and departmental staff. Like the big game management plan, the fur management plan reviews the status of each fur bearer species annually and addresses the season dates and lengths, and if necessary closure of areas (or no open season). Management of all fur bearing species in the zone will continue to be managed through this process.

Environmental Protection Guidelines:

To protect beaver habitat, all hardwoods within 30 metres of a waterbody occupied by beaver are to be left standing during harvesting operations.

4.2.1.3 Species of Interest

4.2.1.3.1 American Marten

Characterization:

Before 1900, American marten ranged over most of the forested areas of the island, however in 1934 numbers had declined significantly and marten were only found in limited regions. (Bergerud, 1969). In 1986, the Committee on the Status of Endangered Wildlife in Canada (COSEWIC) assessed the Newfoundland population of the American marten and the species was listed as threatened. Revisions in 1996 and 2000 resulted in an uplisting to endangered due to further declines. Habitat loss, trapping and incidental snaring are possible reasons for the marten population decline. The status of marten has been delisted from endangered to threatened in 2007 because new population estimates were stable and distribution of marten was increasing. The American marten (island population) is currently (2010) listed as threatened under both the federal *Species at Risk Act* and provincial *Endangered Species Act*.

Core marten populations(i.e., high-density marten areas) occur at Main River, Little Grand Lake and Red-Indian Lake. In addition, recent survey work has identified the Pinchgut and Georges Lake areas of western Newfoundland as having a high number of marten present. In order to protect marten habitat, it is important that some remnant stands of old growth (80+) forests be

left throughout the zone and provision made to have connectivity (i.e., unbroken corridors of forest) between such stands. To accomplish this, a landscape approach to habitat management was initiated by the Forest Service in 1999. This involved working with stakeholders to identify critical or potential marten habitat, locating possible corridors, and identifying areas of forest which would not be cut in the near future. This initiative has been ongoing since that time. To identify all factors affecting marten survival, stakeholders from the Canadian Forest Service, WD, Corner Brook Pulp and Paper and the Forestry and Agrifoods Agency sit on the Newfoundland Marten Recovery Team. The primary functions of the Recovery Team are to prepare and periodically revise the recovery plan for American marten in Newfoundland and to provide advice to Government on species recovery. The recovery plan may include short and long-term population goals and outlines actions required to reach recovery goals. The team has identified critical marten habitat and is in the process of determining what forestry activities should be permitted within the boundaries of critical habitat. The team has identified critical marten habitat and is also investigating the best way to approach long-term landscape level planning for marten recovery. In addition, Brian Hearn of the Canadian Forest Service has completed an analysis of the impact of the scheduled 25 year harvest plan on the availability, distribution and connectivity of marten habitat.

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Critical Elements:

- sufficient habitat to support a viable population of marten;
- areas of known marten populations remain closed to trapping
- only allow use of legal snare wire types

Guiding Principles:

Critical marten habitat has been identified. The development and evolution of the marten habitat suitability model in recent years has been a useful tool in identifying potential marten habitat and evaluating potential impacts of harvesting on this habitat and resultant changes to population levels. Continued development and refinement of this model will provide a more reliable means of evaluating impacts of harvesting on marten habitat in the future.

Brian Hearn's work with the harvest schedule indicated that there is abundant suitable habitat in districts tested and that the amount will increase over the next 10 years, even if the full harvest is implemented. Work is now underway to extend this analysis to 20 years. Anecdotal evidence also seems to suggest that snaring and trapping may be the main impediments to marten recovery. Maintenance of appropriate forest habitat is also integral to the long-term recovery of this species. More testing of the model needs to be undertaken especially on the distribution of suitable habitat and on the occupancy of this habitat. In the interim managers from DNR and WD will collaborate to ensure forest management activities will reflect current pine marten habitat objectives.

The current timber supply model is constructed in such a way that analysis of marten critical habitat can be evaluated at the landscape level to determine any impacts on timber supply. Recommendations resulting from any of these ongoing initiatives will be incorporated into harvesting prescriptions as required.

4.2.1.3.2 Piping Plover

Characterization:

The piping plover, (*Charadrius melodus*), is a small sandy coloured shorebird which can be found on sandy beaches in North America. It is distinguished from other plovers by its yellow-orange legs, a black band across its forehead and a black ring around the base of its throat (the band may be complete or open in the front). The Atlantic Coast population is considered a distinct subspecies (*C.m. melodus*) and breeds on coastal beaches from Newfoundland to North Carolina and winters mainly from North Carolina to Florida although some may migrate further south.

This species is listed federally as endangered by COSEWIC as well as provincially in Newfoundland under the Endangered Species Act. In 2007, only 28 breeding pairs were found on the island of Newfoundland with all but one pair being found on the Southwest Coast. Beaches inhabited by piping plover in 2007 were as follows: Stephenville Crossing, Little Codroy (MacDougals), Grand Bay West, Cape Ray Beach in Cheeseman Park, Sand Banks Park, Big Barasway, Burgeo, and Seal Cove in the Coast of Bays area (east coast). Surveys in previous years revealed that they nested at three additional sites: Sandy Point, Flat Bay and Searston Beaches'.

Preferred nesting habitat is relatively undisturbed wide sandy beaches or beaches with sand and scattered cobble, gentle slopes, beach wrack (seaweed and other marine material which washes ashore) for hiding and foraging, and tidal flats (muddy areas) or backwater lagoons (areas with a mix of fresh and saltwater in back of the beach). The latter are rich in invertebrates and provide excellent feeding sites for adults and chicks.

Due to the low numbers of breeding pairs on the island, any loss of individuals can significantly affect annual productivity. In 2007, productivity on the island was very low with only 0.5 young surviving to fledge per nesting pair. Perhaps the greatest threat to piping plover in Newfoundland is the use of ATV's on nesting beaches. Adults are driven off their nests by ATV's and the eggs are vulnerable to being run over. The tracks left in the sand by these vehicles are very dangerous because the chicks can get trapped in the ruts and perish. Another problem for plover is people allowing their dogs to roam free on nesting beaches. Dogs may drive adults off the nests exposing the eggs to predation. Pollution and litter on beaches also pose problems for piping plover by affecting habitat quality and by attracting predators (such as gulls, fox, and mink) when there are food scraps in the garbage. Enforcement officials from District 14 actively patrol nesting sites to enforce protection legislation and educate the public.

Critical Elements:

1. Pristine beaches
2. Beach wrack
3. Undisturbed natural features such as dunes, dune grass, and lagoons

Guiding Principles:

(1) Avoid using ATV's or other motorized vehicles on nesting beaches during the critical nesting and brood rearing period (mid May to late July). Travel on the beach should be close to the waters edge.

(2) Dogs should be kept on the leash when traveling on nesting beaches from early April until early August. If plovers or nests are encountered the area should not be used.

(3) Respect all fences or markers placed around nests or nesting areas and stay away

(4) Do not harass piping plover or their nests. Never touch or remove eggs or attempt to catch or chase newly hatched chicks.

(5) Dumping garbage or leaving (or burying) food scraps on beaches should be avoided.

(6) Report any violations you discover to either District Forestry Office or the Wildlife Division Office in Corner Brook.

4.2.1.3.3 Rare Plants

Characterization:

Approximately 300 plant species, or about a quarter of all plant species on the island of Newfoundland, are considered to be rare and are known from 20 or fewer locations on the island. Rare plants are often found in habitat types that are themselves rare or at least fairly restricted on the island. While the limestone barrens of the Great Northern Peninsula have garnered wide recognition as an important rare plant area, limestone barrens also exist further south along the west coast of Newfoundland, and other habitats with a high rare plant diversity exist on the central and southern west coast as well

The areas with limestone barrens include the western Port au Port Peninsula, and Table Mountain west of Stephenville. Although none of the three species listed federally and provincially as endangered occur south of Port au Choix, the southern limestone barrens nevertheless are rich in rare plant species, some of which are not found on the Great Northern

Peninsula. For example, the only known locations of the Mackenzies's sweetvetch in Newfoundland are on the western Port au Port Peninsula.

Other rare plant hotspots include the following:

-The Bay of Islands region, especially the Corner Brook Area, which has abundant limestone. While this area generally does not have large expanses of limestone barrens, open limestone cliffs, talus slopes and wetlands on limestone are abundant. The flora is somewhat similar to limestone barrens but the most arctic/alpine species do not occur in this area.

-The Stephenville Crossing/St. Georges River/Flat Bay area, has rare plants characteristic of salt marshes, coastal dunes, and shallow pond and river shores

-The lower reaches of Robinson's River, Crabbes River and Middle Barachois River host a variety of rare plants on river gravels and in the flood plain.

-The Codroy valley, which is warmer than most of Newfoundland and its complement of rare plants contains species characteristic of river floodplain and brackish estuary habitat, wetland species of the Coastal Plain element (distributed mainly on the Eastern Seaboard of North America), as well an arctic/alpine flora on barren mountain summits

-The Lewis Hills and Blow me Down Mountains, which have barren serpentine soils (rich in iron, magnesium and heavy metals) and support a special rare plant flora tolerant of these toxic conditions

-The Port aux Basques area harbours rare plants in sheltered stream valleys and coastal back dunes.

Most of the rare plant species throughout Newfoundland are inhabitants of fairly open habitats, such as river gravels, salt marshes, wetlands, aquatic habitats and barrens; all areas where no forestry operations are practiced. However, there are a number of rare plants that prefer or tolerate the partial shading found in forests. These are scattered throughout Districts 14 and 15, and often occur as single occurrences of rare plant species, rather than in groups of several rare species. Some species in forest habitat are protected from harvesting operations by buffers along watercourses, but some locations are not protected. Rare forest species are more likely to be found in moist sites with nutrient rich or calcium influenced soils, and is commonly associated with open forests or small forest gaps.

In forested areas many rare plant locations probably remain unknown because areas with only very scattered rare plants do not draw much botanical attention. The known rare plant

distribution is very much a reflection of survey effort, which is by no means evenly distributed across the island. Botanical surveys have been mostly done within a few kilometers of major roads, and known plant hotspots generally inspire repeated botanical surveys. Many areas of central and southern part of western Newfoundland appear to be devoid of rare plants, but it is likely that they have never been visited by botanists.

Critical Elements:

- quarrying and road construction
- logging and extraction using heavy equipment
- mechanical site preparation
- all terrain vehicle traffic also poses a potential threat in some areas

Guiding Principles:

- To ensure that rare and endangered plant species present in the district do not become extinct because of forest management operations.
- To identify and protect rare plant habitat
- To educate department personnel and the public on the locations and importance of rare plants
- Encourage domestic harvesting in the winter
- Identify and update all rare plant sites on GIS forestry data base
- Ensure that areas containing rare plants are marked and posted
- Work with the IFWD to develop mitigative measures in areas where rare plants occur.

4.2.1.3.4 Harlequin Duck

Characterization:

The eastern North American population of harlequin duck was listed as endangered in Canada in 1990, however in May of 2001 the status was changed to special concern. In Newfoundland these birds breed along clear, turbulent rivers, in Labrador on the Northern Peninsula and south coast. These birds winter along the east coast at Cape St. Mary's. In District 14, harlequins are present near Burgeo.

Critical Elements:

- Buffered rivers near or around waterfowl breeding, moulting, and staging areas.

Guiding Principles:

CWS recommend that a 100 metre buffer zone be left on any river where harlequins are found. On all other stretches of these rivers, a treed buffer of at least 30 metres should be maintained for other waterfowl species utilizing the area. This is in agreement with the Department's Environmental Protection Guidelines which state that a minimum 30 metre, no-cut, treed buffer will be maintained from the high watermark in waterfowl breeding, moulting, and staging areas.

4.2.1.3.5 Other Species

Other species, particularly the red crossbill, are currently listed as endangered. The Newfoundland Forest Service currently has a representative that sits on the recovery team for this species. Any recommendations on modified forestry activities, if any, for this species will be developed with input from all members and followed by the Forest Service.

4.2.1.4 Water Resources

Characterization:

The protection of water resources has emerged as a major issue in recent years both nationally and provincially. Events such as the E.coli 0157 outbreak in Walkerton, Ontario, Newfoundland's Triahlomethane (THM) controversy, and numerous incidents of giradiasis in community water supplies have heightened public awareness on water issues. While much of the current focus is directed towards drinking water, it is also recognized that an equal importance must be attached to waters which have other beneficial uses. Human impacts both locally and globally have the potential to impair water for future uses.

In Planning Zone 6, water is used beneficially for numerous purposes. Most communities within the zone have water supplies. Thirty eight of these supplies are protected under the province's Protected Water Supply Program. Recreational waters within this zone are used for activities such as fishing, boating and as a water supply source for numerous cabin owners.

Human activity on the land has the potential to alter water quality and water quantity. Commercial forest harvesting is the predominant activity and occurs throughout the zone. Hydroelectric development has resulted in several river diversions. There is a vast array of roads associated with the harvesting and traditional access routes as well as newly constructed roads which dissect the unit. Mining operations within the zone are limited to mostly small quarrying operations associated with road construction. Some exploration activity for hydrocarbons, dimension stone and base metals has occurred sporadically throughout the region

Critical Elements:

Forest management activities such as road construction, use and maintenance, timber harvesting, and silviculture may substantially alter the quality of water draining from watersheds as well as other defining characteristics such as stream hydrology, sediment loadings, stream characteristics, and aquatic discharges from municipalities. Careless storage and handling of fuels by industrial and recreational users, stream diversions and agricultural operations are other examples.

Guiding Principles:

There are numerous protective measures listed in the Environmental Protection Guidelines under the broad categories of road construction, stream crossings, road abandonment, fuel oil handling and storage, support services and structures, harvesting, silviculture, and protected water supply areas. The EPG's are listed in their entirety in Appendix 1 and specific guidelines under the above sections can be found there.

4.2.2 Human Values

4.2.2.1 Timber Resource

Characterization:

One of the major resource values of the forest ecosystem is the harvesting of timber to provide forest products. The market value of forest products harvested on crown land in Zone 6 is more than $2 million and provides direct employment for approximately 30 - 40 individuals. Historically timber has been harvested since the first inhabitants settled in the zone. Initial uses were mainly domestic in nature to supply timber to build houses, fishing sheds and equipment and for heating and cooking. With the increase in population, more commercial uses have arisen to supply lumber and pulp and paper products. The crown portion of the zone supports an annual allowable cut (AAC) of both softwood and hardwood on Crown land of 78 600 m3 in District 14 and 30 500 m3 in District 15.

Commercial logging contractors are allocated approximately 35 percent of the annual allowable cut on crown land in the zone. Commercial harvesting and sawmilling activity provides many jobs in harvesting, sawmilling, trucking, pulp and paper manufacturing and related spin off industries for local residents. There are approximately 40 direct jobs created by the industry with an estimate of nearly twice that many in spin off industries.

Domestic harvesting still provides fuelwood to heat many homes and sawlog material for residential house construction in the zone. In fact, the easy access to domestic sawlogs and lumber is one of the reasons why this province has the highest rate of home ownership in the country. There are between 2800-2900 domestic cutting permits issued annually which accounts for approximately 65 percent of the harvest on crown land.

Silviculture treatments are important to the forest resource of the zone because they ensure a vigorous and healthy forest is maintained. Forest renewal activities are critical because they ensure that the productive land base is maintained by planting areas that are not sufficiently restocked. Forest improvement activities help improve and enhance the growing stock which can reduce harvest cost, enhance forest product options and increase sustainable timber supply. There is approximately $150 000-300 000 spent on silviculture in the zone each year creating more than 20 seasonal jobs.

Timely access to timber is critical to planning any forestry operations. Primary, secondary and tertiary roads form an integral part of operating areas and are used after timber extraction is completed for silviculture and recreational purposes. In excess of $150 000 is spent by the Crown to construct forest access roads each year in the zone.

Protection of the forest from various disturbances is also a major characteristic of resource management. Because of the long insect history in the zone, protection through integrated pest management techniques is an important activity. While fire has not been a major disturbance, protection is still critical since a large fire can potentially be devastating. Protection of other resource values through modification of activities and enforcement is also important.

Critical Elements:

The overall objective is to ensure the AAC is maximized while taking into account other resource values and conducting environmentally sound operations. This is achieved by:

- maintenance or enhancement of productive land base
- planting of non-regenerating areas
- minimizing loss of land base to other users
- minimize losses to fire, insect and disease
- timely access road construction
- enhancement of younger age classes through thinning to correct age class imbalance

Guiding Principles:

- enforcement of forestry act, regulations, guidelines and policies
- minimize loss of productive land base through spatial and temporal compromises and continuous dialogue with other resource users
- education (staff, public, operators)
- aggressively conduct silviculture, access road, and protection activities
- implement best management practices. The *Environmental Protection Guidelines for Ecologically Based Forest Resource Management* outline courses of action and mitigative measures for forest activities. These EPG's are outlined in their entirety in Appendix 1 with some highlighted subject areas listed below.
    - garbage disposal
    - fuel storage
    - mineral soil exposure
    - buffer requirements
    - road and bridge construction
    - silviculture and harvesting activities

4.2.2.2 Agriculture

Characterization:

There are 80-100 farms in the zone; the majority of which are located in the Humber Valley, Codroy Valley, and Bay St.George (Robinsons, Highlands Flat Bay) areas. These farms employ 250-300 people with gross farm receipts of $15-20 million. Main commodities produced in the zone are dairy, vegetables, and greenhouse products. Other commercial items include fur, berries, eggs, hogs, sheep, beef, honey, and sods. Additionally, there are hundreds of subsistence farming plots scattered throughout the zone. The vegetables grown on these plots are used to supplement food requirements during the winter months. There are also several pastures and areas designated for hay production.

The wild berry industry (bakeapple, partridgeberry, strawberry, blueberry, and raspberry) plays a significant role in the economic picture for the zone. While there is no actual record of domestic production, thousands of kilograms of berries are harvested annually. These berries are sold locally and to travelling tourists.

Critical Elements:

Surveys indicate that approximately five percent of the soils in the province are suitable for agriculture. It is not possible to identify and plan all sites for future agriculture use and often there is a conflict with other land uses particularly forestry because these sites are of high growing capability. Although a suitable land base is the first critical element necessary for a successful agriculture operation, markets and the interest of individuals are also prime factors in the development and location of future farms. In the spirit of managing the ecosystem for multiple benefits, provisions must be given for the agriculture industry to expand. This is particularly important for areas outside established agriculture areas.

Guiding Principles:

Lands designated for forest management can include areas with high potential for agriculture. Consequently, the forest landholders will work with the Forestry and Agrifoods Agency to determine if opportunities exist for an exchange between agriculturally viable forest areas with unsuitable agriculture land within the Agriculture Development Areas. There is currently an AOI initiative ongoing with the Agriculture Division to identify and designate suitable agricultural areas in each district.

The agriculture leasing policy initiated in 1976 ensures that new or existing land allocated for agriculture continues to be used for agriculture. The leases have no provision for fee simple grants and must be used exclusively for agriculture purposes

The following will provide guidance for the development of agriculture within the zone:

- Home gardening leases should be confined to areas already developed for this activity
- New agriculture leases should include a business plan approved by the Forestry and Agrifoods Agency of the Deptartment of Natural Resources.
- Wood harvested on agriculture leases shall be completed under a crown cutting permit. . First “Right of Refusal” for the harvesting of timber will be given to existing forestry commercial permit holders

- Where possible, existing commercial forest operators should be encouraged to work with farmers to clear new land for development.

4.2.2.3 Mining

Characterization:

There is a significant mining presence in the zone, particularly in District 14. Some of the major mines, past and present, have been located at Hope Brook, Agathuna, Lower Cove, and Flat Bay producing gold, gypsum, limestone, dolomite and aggregate. Smaller mines harvesting other products are located throughout the zone. In recent years, oil exploration has seen a number of sites developed with major exploration work using seismic lines occurring. There are also a number of active aggregate and quarry leases located throughout the zone. These are usually for very small areas which can be rehabilitated; thereby, minimizing their impact upon the forest ecosystem. Exploration activities continue to form a large portion of the activities in the zone.

Critical Elements:

To minimize the impact of mining and mineral exploration upon the forest ecosystem while providing a source of energy and aggregate material.

Guiding Principles:

- Ensure that quarries and open-pit mines are rehabilitated. The organic overburden should be stockpiled and stored in a manner so that it can be used to rehabilitate the site.
- Maintain updated maps of mineral potential, mineral claims and aggregate and quarry areas at the district office.
- Avoid planning silviculture activity in areas adjacent to mines or quarries.
- Make every attempt to extract timber harvested as part of exploration and development. If timber can not be feasibly extracted using conventional means then timber shall be piled so that it may be extracted during winter months by snowmobiles.
- Mineral exploration that proposes to explore or develop within a silviculturally treated area must be undertaken with minimal disturbance and provide compensation as required

- Mineral exploration and/or development on mineral licenses within the zone will not be impeded. Specific proposed harvesting activities are identified in the annual operating plan.
- Quarry permits are required for aggregate material taken outside of the road ROW for purposes of road construction
- Non-compliance with exploration permits will be passed to the District Manager and submitted to Mines Division, Dept. of Natural Resources.

4.2.2.4 Historic Resources

Characterization:

The provincial archeology office (PAO) is the agency responsible for the management and protection of archaeological sites and artifacts in Newfoundland and Labrador. This program is carried out under the Historic Resources Act which ensures that developments with potential to have adverse impacts on historic resources are investigated and monitored by a qualified archaeologist through archaeological impact assessments.

Archaeological sites are non-renewable resources and play a vital role in understanding our heritage. It is important to professionally record as much information as possible at an archaeological site in order that one may fully understand its history. In order to do this properly the site must not be disturbed. Very often, archaeological sites are small, spatially bounded units; therefore protecting these resources usually does not have an adverse impact on forestry activities.

Archaeological surveys have been carried out in several areas within the zone over the years, however many areas still remain to be surveyed. To date there are 120 known archaeological sites within the zone which are protected under the Historic Resources Act. These sites show evidence of Maritime Archaic Indian, Palaeoeskimo, Beothuk, Mi'kmaq and European occupation. There is potential for other historic resources to be found in the zone.

Archaeology projects provide many seasonal jobs and many of these people are successful in obtaining employment in archaeology and conservation for longer periods of time. By calling for archaeological impact assessments on projects which have potential to negatively impact historic

resources the PAO is providing jobs for consulting archaeologists in the province. New businesses are created as a result of archaeological projects. These businesses include bed and breakfasts, boat tours, restaurants and gift shops. Presently, there is no active archaeology within the zone and there are no developed archaeological sites which would attract tourists.

Critical elements:

Major threats to historic resources are projects involving activities which disturb soil layers and/or provide unintended public access to the archaeological resources. Forestry activities such as construction of access roads and bridges, harvesting, mechanical site preparation and regeneration have the potential to destroy historic resources.

While forestry activities can have adverse impacts on historic resources there are also beneficial effects. Where impact assessments are carried out and new sites found, it adds to our understanding of Newfoundland and Labrador's heritage. When archaeological sites are discovered through impact assessments these resources are protected from damage or destruction and preserved.

Guiding Principles:

Any project involving land-use has the potential to adversely impact historic resources; therefore it is important that the provincial archaeology office be involved at the planning stage in order to ensure that mitigative measures to protect historic resources are developed at the earliest possible time.

In order to ensure that known archaeological sites and potential unknown sites are protected from forestry activities buffer zones will be necessary in some areas whereas archaeological assessments may be required in others. Known archaeological sites must be avoided and buffers will be required around them. Buffers will also be required along all rivers and ponds, as well as along the coastline where there is potential for archaeological resources to be found.

Occasionally there are accidental discoveries made of historic resources. In the event that this does happen, activities should cease in this area and contact be made immediately with the provincial archaeologists at 729-2462.

4.2.2.5 The Greater Gros Morne Ecosystem

Characterization:

The primary role of Canada's national parks is to maintain ecological integrity. Although enshrined in policy for many years, this role has recently been given prominence in legislation by the passing of the Canada National Parks Act in October 2000. The Report of the Panel on Ecological Integrity of Canada's National Parks (February 2000) noted that parks all across the country (including GMNP) are under threat from stresses both within and outside the national parks. Ninety percent of forested parks are under stress from external forestry activities.

The primary challenge for national parks in maintaining their ecological integrity is that most parks are part of larger ecosystems and the area set side for the parks is not large enough to protect the full integrity of that ecosystem. Large-scale changes on the landscape surrounding parks can isolate the park ecologically creating an "island". Parks Canada must work with adjacent land managers in striving to achieve its mandate.

Biodiversity goes beyond the range of wildlife and plant species to include the range of habitats and landscapes. Loss of special habitats such as the old-growth forest and associated species may impair the ecological integrity of GMNP in ways that are not currently understood.

While ecological integrity has prominence regarding the management of national parks, legislation and policy dictate broader responsibilities for national parks. These include providing opportunities for Canadians and others to have high-quality experiences in a natural setting. Currently, 61 percent of GMNP is classified as Zone II - Wilderness. The southwestern portion of this zone borders on District 15. The Long Range Traverse, a 3-4 day hike within GMNP, currently has a reputation as a high-quality wilderness experience due to its remoteness and difficult access. Increased access, as a result of forestry operations can threaten this wilderness

quality. The presence of the threatened Newfoundland pine marten has been noted in the northern and southern areas of the park. Those sighted in the south are not closely connected with a core population and are likely "dispersers" from either the Little Grand Lake/Red Indian Lake or Main River populations. Habitat connectivity with these other core populations may be critical to long term survival of marten in GMNP.

Critical Elements:

- to maintain ecological integrity:
- to maintain native biodiversity and natural processes.
- to maintain viable wildlife populations

Guiding Principles:

The long-term effect on the park's ecological integrity can rarely be isolated to one cause and is more often due to the effects of many activities. For that reason it would be important to assess the cumulative environmental effects of all activities as part of the forest management planning process. The following guiding principles should be applied;

- maintain species composition as well as the age structure and ecological functions of the various forest-types across the landscape over the long term.
- maintain proportion of interior forest (mature forest >250 m from an “edge”)
- maintain landscape connections between the park and the surrounding landscape. This would require effective, permeable movement zones between populations and/or critical habitats.
- manage and operate according to the precautionary principle, particularly as it relates to species at risk.
- ensure landscape characteristics are maintained that allow marten to achieve their habitat requirements at the landscape scale. This could mean ensuring forest management practices allow for a continuous distribution of marten habitat and home ranges to the park boundary. A conservative approach that preserves future options should be adopted until the marten guidelines are fully developed.

4.2.2.6 Newfoundland T’Railway

Characterization:

A large section of the Newfoundland T'Railway Provincial Park lies in the zone and has an impact on forestry operations. The former CNR right of way, which is 50 feet each side of the center line, is the main route for the T'Railway with some minor deviations. It provides for an all season, multi-use recreation corridor developed and managed with community partners in conjunction with the T'Railway Council to maximize adventure tourism and recreational opportunities.

The T'Railway is protected for the present and future enjoyment of the public as part of the system of provincially designated parks and natural areas. The Provincial Parks Act provides the legislative framework for the administration and management of the T'Railway.

The T'Railway constitutes the province's contribution to the Trans Canada Trail System. It is the largest provincial park in the province with the most users. It is used primarily for cross country skiing, hiking, biking, snowmobile and all terrain vehicle usage. Other new or historical uses such as commercial and domestic harvesting, quarry and mining access and cabin access are also allowed with a special permit.

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Critical Element

- protection of the historical landscape integrity of the T'Railway corridor
- preservation of the scenic quality along the corridor
- control of land usage adjacent to the T'Railway

Guiding Principles:

- coordination of activities with various other agencies responsible for land management outside the T'Railway corridor to ensure that the integrity of the park is maintained
- build partnerships with other stakeholders and user groups such as communities, industry and recreational organizations for the long term maintenance and development of the T'Railway

- in an attempt to preserve the natural value of the T'Railway, other land management agencies are requested to maintain a 100 m buffer along the right of way and to consider viewscapes in their harvesting and development plans.
- where access is required from the T'Railway, all roads shall be 100 meters away from the track before a landing or turnaround is constructed.
- where feasible, harvesting using the T'Rrailway shall be from May to December to avoid conflict with other user groups.

4.2.2.7 Parks and Protected Areas

Characterization:

The mission statement of the provincial Natural Areas Program is to protect, in an unimpaired condition, large wilderness areas, representative examples of all of the province's ecoregions including their natural processes and features, and rare natural phenomena, so as to preserve the diversity and distinctiveness of the province's rich natural heritage and to support an ecologically sustainable future for the benefit of present and future generations.

There are several different types of conservation areas in the province that contribute to the provincial system of protected areas, as recognized by the International Union for the Conservation of Nature. Wilderness reserves and ecological reserves are established via the *Wilderness and Ecological Reserves Act*. Wilderness reserves are generally large (>1000 km2) and are designed to protect complete ecological systems. Ecological reserves may be established to protect representative samples of each of the province's natural regions (ecoregions) with a mid-sized reserve (50-1000 km2), or to protect exceptional natural features, occurring in an area <10 km2, such as rare species or areas of unusual biological richness .Provincial Parks, established under the *Provincial Parks Act*, do play a conservation role but are primarily established as sites for outdoor recreation and nature-based education. Wildlife reserves may be established under the *Wildlife Act* for the protection of specific species or habitats, and public or crown reserves may be established for conservation reasons under the *Lands Act*. Finally, National Parks such as Terra Nova, Gros Morne and Torngat Mountains are established under the federal *National Parks Act.*

The benefits of protected areas are to preserve biodiversity, provide areas for scientific research, provide opportunities for environmental education, provide standards against which the effects of development can be measured, and provide natural venues for recreation, enjoyment of nature and ecotourism.

Protected areas include the T'Railway and Little Grand Lake public, wildlife and ecological reserves. Major parks include Gros Morne National Park, and J. T. Cheeseman, Sandbanks, and Barachois Provincial Parks. There are also some areas being considered through the Natural Areas System Planning process as study areas for future protected areas. At the time of the forest management planning process for Zone 7, these areas have not yet been finalized or released for public review.

Critical Elements:

- preservation of biodiversity
- maintenance of protected area integrity
- maintain natural processes and features
- act as control areas against which an assessment of forest management activities elsewhere on the landscape may be made

Guiding Principles:

- the type of activities encouraged or permitted within the different protected areas in the province depends entirely on the type of protected area and the reasons for its establishment
- generally all non-consumptive activities are permitted; educational activities and scientific research within protected areas generally require a permit but are encouraged
- in most protected areas, new development is prohibited, such as mining activity, hydroelectric projects, forestry activity, agriculture activity, roads and trails and cabins and new structures; legislation for Wildlife and Crown Reserves is generally more flexible than the other Acts.
- a 500 m no roads buffer is to be maintained around all existing and proposed protected areas to reduce access and resulting damage from motorized vehicles
- where forestry operations are within one kilometre of provisional and ecological reserves, wilderness reserves or provincial parks, modified operations may be necessary and any

amendments to the forest plan within that buffer should be brought to the attention of the managing agency

4.2.2.8 Outfitting

Characterization:

The outfitting industry has been an integral component of the tourism industry on the southwest coast since the early 1900's. This region has always been a popular hunting and fishing destination because of the pristine environment and abundance of fish and wildlife species. There are approximately 40 outfitters operating within the boundaries of the zone with over 70 main or line camps. These operations provide seasonal employment for many local individuals.

There are in excess of 300 big game licenses assigned to outfitters in the zone.
An economic impact study conducted in 1995 by the Department of Industry, Trade and Technology suggests that a big game license has a net economic impact of $6864. By approximating this value at $7000 for 2014, it can be seen that big game alone has a significant impact on the local economy. The many trout and salmon destinations in the zone also make fishing an important economic contributor.

Over the past 10 years, a significant number of traditional hunting and fishing facilities have diversified into the non-consumptive areas of the tourism industry. Such activities include but are not limited to: snowmobiling, dog sledding, kayaking, canoeing, nature viewing, hiking, and wildlife photography. The ability to diversify has positively impacted the viability of outfitting operations and as such, increasing numbers of operators are considering these opportunities. Diversification can lengthen seasons of operation, increase and lengthen employment, and reduce dependency on a single sector of the tourism industry. Pristine wilderness settings are necessary for many of these types of diversification.

Critical Elements:

Remote outfitting camps are dependent on their remoteness. Forest access roads inevitably impact the ability of a camp to maintain its remote status. Increasing accessibility through

increased access roads can also lead to increased hunting and fishing pressures in a given area. This can in turn lead to decreased success rates of tourists. This is of particular concern since Newfoundland is often the hunting destination of choice due to success rates upwards of 80 percent. An increase in access roads also tends to lead to increased cottage development that in turn can have an impact on both remoteness and game availability.

Harvesting of forests has the immediate effect of creating big game habitat, however the creation of vast cutover areas may negatively impact winter cover, although this impact has been poorly studied (particularly in remote areas). Forest harvesting may impact negatively upon travel corridors, bear denning areas, and caribou feeding and calving areas.

While clients of big game and fishing outfitters are primarily interested in hunting or fishing experiences, they also show a great respect and admiration for pristine conditions and a healthy looking landscape. The landscape view experienced by clients plays a large role in leaving a lasting impression of the province. The view also has a direct impact on repeat client bookings and recommending the destination to others. Viewscapes become even more important once outfitters begin diversification into non-consumptive tourism activities. With these activities, there is no trophy to bring home and that which is taken away is that which has been experienced by the senses.

In some cases, past harvesting practices has resulted in increased levels of garbage (skidder tires, abandoned buses, heaps of oil containers, etc.). This can be frustrating for outfitters who concentrate on not leaving permanent marks on the landscape. Possible erosion caused by hillside logging and heavy equipment use is also a concern - particularly due to its possible effects on water quality for fish habitat.

Guiding Principles:

It is necessary that no harvest buffer zones be left around outfitting camps that are agreed to by all parties involved. Buffer zones can be difficult to negotiate due to varying ranges of activity

from operator to operator. Some operators make use of areas that are 8-10 kilometers away from their camps. There is a 8km consultation buffer around main outfitting camps

- in consultation with other stakeholders, roads and/or bridges may be decommissioned after forestry activities are conpleted
- new roads will be constructed as far away from existing outfitting camps as possible. Harvesting may be restricted around hunting and fishing camps during their season of operation.
- forest operations should be carried out in compliance with existing regulations and the EPG's
-the forest service will work with outfitters to ensure that the integrity of the view from outfitter cabins is considered when conducting forest operations.

4.2.2.9 Recreation

Characterization:

Southwestern Newfoundland has outstanding scenery, interesting topography, and opportunities for viewing wildlife and flora in a natural setting. These elements represent a small list of reasons why the zone is used extensively for recreational purposes. Hiking, skiing, canoeing, and snowmobiling are major recreational activities in the area. Non-timber recreational values are expected to play an increasing role in forest management practices.

Canoeing and kayaking around the coastline and on the many rivers, the hiking trails (especially the Appalachian Trail), numerous ski and hundreds of kilometers of managed, groomed snowmobile trails, and excellent hunting, fishing and adventure tourism areas highlight some of the recreational opportunities in the zone.

Critical Elements:

Wilderness

Backcountry recreational activities are dependent on the existence of natural pristine wilderness areas. The temporary removal or alteration of this pristine wilderness through forest harvesting practices will result in a decrease in these recreational activities for some period of time.

Accessibility

An increase in forest access roads will inevitably increase the amount of accessibility to remote areas. This in turn will increase the amount of traffic in an area (both vehicular and pedestrian) and decrease the value of the experience for many recreational activities.

Viewscapes

The majority of individuals who are involved in recreational activities are concerned about viewscapes. Many of the recreational activities occur because of a particular viewscape. The destination for many individuals is a result of the viewscape in that particular region.

Guiding Principles:

To prevent negative ecological effects and to ensure a positive experience, access and levels of recreational activities can be monitored. Public surveys can be used to measure the experiences and the levels of recreation occurring in the zone.

Wilderness

Forest operations should avoid wilderness areas where high concentrations of recreational activities occur. If operations are necessary, stakeholder meetings could prevent conflicts through temporal scheduling.

Limiting Accessibility

Decommissioning of forest access roads could be a possible option when harvesting operations are completed. Harvesting should be conducted using winter forest access roads where possible. Winter roads create less traffic and require less effort to decommission.

Viewscape

In areas where high concentrations of recreational activities occur, aesthetic views should be maintained using landscape design techniques where possible, when conducting forest

operations. This is especially relevant in areas where the recreational activities are occurring because of the aesthetic view. Reforestation of areas with high aesthetic values should occur without delay in returning the site to a forested condition.

4.2.2.10 Tourism

Characterization:

The tourism industry in Newfoundland and Labrador is based on our natural and cultural resources. Protection of these resources is critical for our industry to survive and grow**.** We currently have the resources to compete internationally with tourist destinations; however, competition for the international traveler is high in the tourism marketplace. The tourism industry in Newfoundland and Labrador has experienced significant growth since 1997. Tourism has been contributing between $580 million and $700 million annually to the provincial economy. Government tax revenue from tourism in 1998 was estimated to be $105 million and continues to increase. The worldwide growth of tourism at rate of 41 percent, the national growth of 25 percent and the provincial growth of 33 percent indicates tourism is Newfoundland and Labrador's best opportunity for economic diversification and growth.

There are many excellent tourist destinations in the zone. Gros Morne National Park and J. T. Cheesman, Barachois and Sandbanks Provincial Parks, Rose Blanch Lighthouse, and Captain Cook Lookout are just a few examples of the more formal and prominent tourist attractions. Many tourists also come for the outdoor recreational opportunities or to partake of the excellent scenery.

Critical Elements:

- viewscape
- accessibility
- wilderness ambiance

- remoteness

Guiding Principles:

Work with GMNP, provincial parks, tourism division and tourism operators to implement strategies to minimize the visual impact of harvesting operations on the aesthetic values associated with viewscapes. By bringing together GMNP, CBPPL, NFS, and the tourism operators, strategies will be discussed, negotiated, and implemented to provide a balance between harvesting and the values associated with tourism. If required, the Forest Service, CBPPL, local Town Councils, Parks Division and other relevant groups will get together to examine the viewshed issues where applicable in the zone.

Section 5 Public Consultation Process

5.1 Planning Objectives

In recent years, there has been a shift from single resource management to broader basedf forest ecosystem management. In its attempt to provide the greatest good for the greatest number of people for the greatest period of time, sustainable forest management (SFM) must be balanced in light of social, economic, and environmental issues. In the context of SFM this shift has resulted in a move from the traditional, narrow focus of timber management to incorporate non-timber values into the management planning framework. Another term that has become closely associated with SFM is “sustainable development.” Sustainable development, or in this case “sustainable forests”, not only takes into account the social, cultural, economic, and environmental benefits of the present, but those of future generations also.

The Forestry Act of 1990 outlines its approach as providing a "continuous supply of timber in a manner that is consistent with other resource management objectives, sound environmental practices, and the principle of sustainable development."

In the 1995 Environmental Preview Report the Newfoundland Forest Service has proposed an adaptive management planning process. This process has three objectives.

1. Establish a productive planning framework to include all stakeholders. An effective planning framework must have information and issues defined at the beginning of the process.
2. Learn more about forest ecosystems while they are being actively managed (i.e., adaptive management). Adaptive management incorporates strategies which help us to learn about the forest ecosystem and to deal with uncertainties.
3. Establish an ecosystem approach to forest management which integrates the scientific knowledge of ecological relations and limits of growth with social values. This will help to attain the goal of sustaining natural ecosystem integrity and health over the long term.

Adaptive management makes decisions based on input from all the stakeholders involved, and it establishes a continuous learning program. The adaptive approach allows us to communicate, share information and learn about forests being managed. This sharing of information, both old and new, then provides the flexibility necessary to adjust to changes and to set new goals**.** Such interaction is an absolute necessity for a subject as complex as an ecosystem.

5.2 Planning Framework

As previously stated, this plan is being written for crown land in Planning Zone 6 and not a specific district. With previous planning processes there were planning teams set for each district. A strategy document was prepared for the entire district and separate five year operating plans were prepared for each owner within the district. Due to the specific issues in the zone and the geographic separation of the main centers in the districts it was initially decided to hold meetings separately in Stephenville and Corner Brook.

5.3 Planning Team Participation

An initial advertisement was placed in local and regional newspapers, communities in the zone were notified, and an extensive email was distributed to interest groups and individuals to inform potential participants of initial meetings in Stephenville and Corner Brook. A listing of all

invitees and the interest group they represent is listed in Appendix 2. The initial meeting was designed to explain the planning process and to gage planning team participation interest for the zone. Attendance at these meetings was extremely poor. Therefore, it was decided to form one planning team for the zone and hold meetings in Corner Brook since many of the same stakeholders were involved. Concurrently, potential areas for conducting forest activity were sent to relevant government departments and meetings were held, where necessary, to mitigate any issues that arose. There was also a sidebar meeting held in District 14 with two outfitters. All concerns were mitigated and results are presented in the mitigation section of this plan. A list of planning team members and their affiliations is shown in Appendix 2. Planning team membership was not restricted to those listed and was open to anyone who wanted to join the process at any time.

After input was received from government departments a draft plan was prepared and a planning team meeting was then held in Corner Brook. At this meeting a draft of the five year plan operating areas was presented to see if there were any concerns or if the planning team required more information or presentations. There were issues raised regarding road closures and buffers on the Appalachian Trail. These issues were mitigated and included in the mitigations section.

After initial discussions with government departments and the planning team were completed and mitigations incorporated, the plan was again sent to relevant government departments as part of the Assistant Deputy Ministers review. Any additional conflicts were mitigated with other government departments before the final plan was sent for EA review.

Section 6 Management Objectives and Strategies

The overarching goal is to manage the forests of the zone in a sustainable manner. The *Provincial Sustainable Forest Management Strategy* 2003 defines sustainable forest management as:

"to maintain the long-term health of forest ecosystems while providing ecological, economic and cultural opportunities for the benefit of present and future generations."

Specific objectives and strategies employed to work toward achieving sustainable forest management are outlined below.

6.1 Harvesting

As previously stated, the forest in the zone is part of the boreal forest which is characterized as being disturbance driven resulting in the formation of relatively even aged stands. The clearcut silvicultural system most closely emulates this natural disturbance pattern and therefore is the most preferred method employed for harvest. The size, shape, arrangement and juxtaposition of clear cut areas vary across the landscape depending on localized topography and terrain conditions. A modification of the clearcut system takes place in domestic areas whereby the cuts are relatively small and disbursed resulting in the creation of a range of age and development classes.

6.1.1 Commercial

Section 3 outlines in some detail the general approach for the timber supply analysis and specific results and sensitivity analysis for both districts in the zone. The model used to calculate the wood supply is a maximization model which outlines a specific course of action and timing of such action to maximize timber production. The harvest schedule indicates the specific forest strata to be harvested and the timing of such harvest. The districts must follow this schedule as closely as possible in order for the AAC to remain valid.

In general, the oldest timber that is in the worst condition and losing volume fastest is targeted as first harvest priority. Younger stands that have been damaged by insects and disease may also receive high priority. Once managed stands are eligible for harvest, this priority may change in some cases to allow for a faster rotation on good sites that are silviculturally treated.

Specific commercial strategies are as follows:

- utilize irregular cut block sizes that follow contours and natural boundaries where possible
- consider maintenance of unharvested corridors between harvest blocks to act as wildlife utilization corridors
- vary buffer widths to protect other values (ie. larger buffers on salmon rivers)
- where possible, utilize winter harvest on wet and sensitive sites
- maintain current size and distribution of clear cuts
- use landscape design techniques to mitigate viewshed impacts on areas of concern
- keep losses through timber utilization to a minimum (< 6 m3/ha)

6.1.2 Domestic

The harvest of domestic fuelwood and sawlogs occurs from four main sources in the zone; from designated domestic cutting blocks on crown land, from cutover clean up on crown and industry limits, and from landing and roadside clean up on both crown and industry limits, and from hardwood harvest on industry limits. For the designated cutting blocks, the harvest scheduling and priorities apply, however it may not always be practical to follow. Domestic cutting blocks are generally established near communities where concentrations of timber that is eligible for harvest exist. Mixed within these blocks may be timber that normally would not be scheduled for harvest in the planning period. Ideally, each individual domestic cutter would be issued their own cutting block which would ensure harvest of optimal stands. This is not practical however and domestic cutters are allowed to cut anywhere within the designated area provided that immature timber is not harvested. For this reason, the optimal harvest schedule may not always be followed in domestic areas. Utilization of cutover residue, dead timber and scrub areas which are not part of the timber supply analysis, more than makes up for this difference however. Domestic cutting occurs as very small patch clearcuts randomly distributed across the landscape and cutovers generally not large enough to have an impact on the viewacape.

Specific domestic strategies are as follows:

- target low volume stands that have poor commercial harvest chances
- encourage use of under utilized species (birch, larch and aspen)
- target dead and insect damaged stands that are beyond commercial salvage.
- where possible, target alienation class 3 lands that have low commercial potential
- in areas of high domestic demand, limit volume allocation in designated cutting areas and encourage alternate sources (birch, cutovers, landings, scrub etc)
- monitor stands harvested in domestic cutting areas for compliance to the harvest schedule and change areas available for harvest to reflect this schedule

6.2 Silviculture

Section 1.4.1.4 describes the regeneration patterns of the major tree species by each disturbance type and generally by ecoregion. On average, there is a 20 percent regeneration failure rate (NSR) across all disturbance types. Generally, areas that do not regenerate naturally are renewed by some combination of site preparation and planting or gap planting. Areas that are regenerated are left to develop naturally. In the case of balsam fir which is a prolific regenerator and usually forms an overstocked stand, some form of thinning is usually applied to improve the growth and development characteristics of the regenerating stand. In District 14 and parts of District 15 there is concern about the type (species) of regeneration because of the presence of balsam woolly adelgid in the lowlands. In these areas, regeneration to balsam fir may not necessarily be acceptable on certain site types. Prescriptions to deal with these problems will be presented in sections to follow.

6.2.1 Forest Renewal

Since maintenance of the forestry landbase is crucial, forest renewal treatments are the most important silviculture technique in the zone. Forest renewal silvicultural treatments are designed to ensure that a new forest is established after disturbance by harvesting, insect, wind or fire. In most regions of the province these prescriptions normally involve some form of treatment to prepare the site to accept planted seedlings. In some parts of the zone planting is usually done

without mechanical site preparation however prescribed burning is the preferred site preparation method due to adelgid presence. Planting, whether full planting or gap planting is done to ensure stocking of desired species is at acceptable levels.

Treatment to prepare sites that have been overgrown with hardwoods and other herbaceous species with herbicides has been done to reduce this competition and make the site more accessible and suitable for planting. Release herbicide treatment is also done which reduces the competition for a few years to allow planted seedlings to get established and “get the jump” on the non crop tree species that occupy the site. Herbicides, while used sparingly, are sometimes a necessary tool to help establishment of a new forest, particularly on the better sites.

Complete regeneration failure requiring full planting is rare in the zone because of the excellent regeneration capabilities of balsam fir. When it does happen however, the site is prepared, if necessary, and planted with mainly black or white spruce and to a lesser extent Norway spruce. In some cases where adelgid has been a problem, balsam fir regeneration is ignored and the site is planted anyway. In instances where regeneration failure is incomplete but the site does not have enough desired regeneration, the area can be gap planted. This treatment is designed to increase the stocking on sites that have not regenerated to sufficient levels or on sites that have sufficient balsam fir regeneration but have a high adelgid risk. On these sites planting is done through the existing regeneration to obtain a sufficient stocking level of an adelgid resistance species. Gap planting is done with the same species as above, and, coupled with the natural regeneration already present on site, result in a mixed softwood forest.

Where possible, seedlings are grown with seed from local seed sources. Seed orchards have been established at the Wooddale Provincial Tree Nursery to produce seed from plus trees collected throughout the province. Plus trees are trees that exhibit superior growth and physiological characteristics. All planting stock is now produced from genetically improved seed. The ultimate goal is to establish plantations with seedlings that have superior growth characteristics and thus increase yield and maintain genetic diversity.

Exotic species have been planted in trials at some locations in the zone, however, it is not anticipated that they will form any substantive proportion of the planting program in the future.

6.2.2 Forest Improvement

Forest improvement prescriptions are designed to treat existing, established forest stands in an attempt to enhance development. These treatments usually involve thinning overstocked balsam fir stands at either a young age 10 -15 years (precommercial thinning) or an intermediate age 25 - 35 years (commercial and diameter limit thinning). In areas that have high moose browsing potential, the precommercial thinning age is increased to 20 – 25 years so that the crop trees are tall enough to be out of reach of moose.

Precommercial thinning reduces density levels in overstocked stands in order to maximize volume increment and operability (piece size) in the shortest period of time. Trees removed are not of merchantable size and are left behind to return the nutrients to the site. In the zone, balsam fir is usually thinned to favour any spruce that may be in the stand. In this way a mixed softwood stand is produced (depending on the original density of spruce) which is more diverse and less susceptible to insect infestation. As well, any hardwood species that are not in direct competition with spruce or fir are left to increase the biodiversity of the stand.

Commercial and diameter limit thinning is done in older balsam fir stands and is designed to capture any mortality that would normally occur in the stand through self thinning. The trees from commercial thinning operations are extracted and utilized. The remaining trees are left to grow, free from competition and are harvested when mature. By salvaging this eminent mortality a higher yield can be obtained in these stands. This treatment has been done sparingly in the zone. As with precommercial thinning, spruce and hardwoods are left where possible to increase the stand diversity. Both types of thinning will produce large diameter stems in a shorter time period which should increase the percentage of merchantable volume that is suitable for sawlog material and decrease the harvest cost.

Specific strategies:

- ensure regeneration of areas disturbed by harvest, insect, wind and fire to prevent loss of productive land base
- use thinning techniques in young stands to increase stand development, reduce rotation age, and increase the percentage of sawlogs in stands
- where possible, promote species mixes particularly with spruce, white pine and hardwoods to reduce susceptibility to insect attack and increase biological diversity
- where possible, use seedlings grow from local seed sources to protect genetic diversity
- ensure levels of planting and thinning used in the wood supply analysis are achieved
- work towards pre harvest planning to identify areas with potential adelgid problems so that alternate silvicultural prescriptions can be promptly employed

6.3 Access Roads

Timely access to harvesting areas is the key to successful implementation of harvesting plans. Roads also provide access for other recreational values such as hunting, fishing, skiing, berry picking and hiking. Roads can also have a negative impact both from an environmental perspective (loss of productive land base) and other value perspective (access near remote outfitting lodges).

As a general principle from both an environmental and a cost perspective, the minimal amount of road will be built to effectively harvest available timber. As well, roads are constructed to specifications that minimize right-of-way and running surface width but still access the timber in a safe and effective manner. Forwarding distances are maximized to the economic limit to minimize the amount of road constructed. These principles ensure that the minimum amount of road is built and that loss of productive land base and environmental disturbance is minimized.

In sensitive and wet areas, winter harvesting and road construction are encouraged and are often the only option. This minimizes environmental disturbance and provides access to areas that would otherwise be left unharvested.

In many instances forest access roads “open up” new areas which are then subject to cabin development. They also provide access to remote areas where outfitting businesses operate. This

generally leads to competition for hunting areas between local and “sport” hunters and may detract from the “remote” designation of the lodge. Road decommissioning may also be considered, depending on cost and mitigation of conflicting uses for that road.

The nature of the current wood supply, particularly on class 3 areas, is that harvestable areas or stands are becoming smaller and more remote and scattered. Achievement of the allocated harvest is contingent on accessing these areas and stands; therefore more roads are needed to access this timber.

Specific strategies:

- where possible, build winter roads to access sensitive and wet areas
- minimize amount of road built by maximizing forwarding distances
- use minimum road standard to safely and effectively match the logging chance
- work with appropriate agencies (crown lands) to control cabin development
- consider road decommissioning on roads near remote outfitting lodges and other areas of concern where requested and where feasibly possible
- explore all avenues to secure funding for road construction and encourage operators to build their own roads in exchange for royalty reductions

6.4 Forest Protection

6.4.1 Insects and Disease

As indicated in section 1.5.5, insects have been a major natural disturbance factor in the zone. The main tree species, balsam fir, is susceptible to most of the major insects including spruce budworm, hemlock looper, balsam fir sawfly, and balsam woolly adelgid. In the past, severe mortality has occurred resulting in massive salvage efforts. In recent years, quality standards at local pulp mills have changed to require a timely supply of fresh, green timber. As a result, the window to salvage insect damaged timber is now one to two years after mortality. On a positive note, access to most areas has increased and improved allowing for quicker reaction to salvage insect mortality.

Populations of hemlock looper and balsam fir sawfly were building in the late 1990's and resulted in mortality and growth loss and a subsequent treatment program in the early 2000's. Since that time the populations of these insects have been in decline in District 14. However in District 15 balsam fir sawfly populations in the northern parts have increased resulting in a treatment program in 2008. While the adelgid problem was mostly detrimental in stands on the lowland areas of District 14 the insect is starting to impact stands in the entirety of Zone 6.

As outlined in the harvesting and timber supply analysis sections, the timber supply is based on following a rigid predetermined harvest schedule and minimizing inventory deductions (of which insect damage is a portion). In the event of a major insect infestation, salvage efforts may change harvest priorities and thus the optimal harvest schedule may not be followed. If insect damaged stands cannot be harvested in a timely manner, an additional harvest in the form of unsalvaged mortality may occur resulting in inventory deductions that are higher than anticipated. In both eventualities, deviations from harvest schedules and inventory adjustment levels will have to be closely monitored to ensure that the validity of the AAC calculations is not compromised. Yield curves are also adjusted in areas that have been chronically attacked by balsam woolly adelgid and balsam fir sawfly to account for growth loss.

Specific strategies:

- use silvicultural techniques at the stand level to alter species mix and increase stand vigor to make stands less susceptible to insect attack
- where possible, use harvest scheduling techniques to alter species mix across the landscape to avoid "setting the table" for severe insect infestation
- in conjunction with provincial and federal initiatives, use pertinent and approved biological and chemical insecticides such as BTK virus)

6.4.2 Fire

As outlined in previous sections, most of the zone has little fire history due to the relatively abundant rainfall and above average snowfall; however, some fires have occurred. A fire in an unusually dry year can have devastating effects on the forest however and can exacerbate an

already tight wood supply situation. The zone can minimize the risk of a serious fire by maintaining a highly trained, efficient and effective fire control program and by minimizing the risk in forest stands through maintenance of health and vigour.

Specific strategies:

- use silvicultural treatments and protection from insects to increase health and vigour of stands
- maintain fire control capabilities by both the crown and industry at the District level.
- where possible, promote species mixes in stands to minimize risk

6.4.3 Windthrow

Wind throw usually occurs in stands that are old and decrepit or in stands that have been predisposed by some other disturbance such as insects and disease. To minimize the effects of blow down, stands will be managed to promote health and vigour mainly through silvicultural treatments and protection from insects.

Specific strategies:

- avoid thinning in areas with high wind damage potential (hilltops on high elevations etc.)
- maintain forest in healthy vigorous condition through silvicultural treatments and protection from insects
- design cut blocks to follow contours and natural boundaries to minimize risk of windthrow to residual forest

6.5 Information and Education

Information and education is one of the key elements to providing for more active and effective participation in the planning process at all levels. Through interaction with various user groups and the general public a better understanding of each others values and positions is gained. The more we know about each others values and where these values are located on the landscape the better the ability to mitigate any potential impacts of harvesting on these values. For example, learning where a cabin is located can help planners when selecting areas for harvest and provide a contact to discuss impacts and mitigations.

Many comments were made over the last several planning processes about the good exchange of information and ideas that occurred. It is through such forums that information can be shared which will provide a basis for more effective and informed participation in such processes.

Specific strategies:

- field trips
- school visits
- open houses
- commercial operator environmental training programs
- information meetings
- training courses
- seminars
- general day to day contact

Section 7 Proposed Activities

7.1 District 14

7.1.1 Overview

This section will outline all forest activities that will occur on crown land in District 14 from 2014-2018. More specifically, all proposed harvesting, silviculture and access road construction activities as well as environmental protection measures, activities inside protected water supply areas, surveys, and information and education initiatives will be presented and discussed in detail.

To present a more comprehensive overview of proposed activities on the entire district an overview map is presented in Figure 14 (Appendix 3). This map shows all proposed operating areas by the crown in District 14. Maps of individual operating areas and summary sheets are also presented in Appendix 3. The summary sheets give a brief description of each area, the type of activities that will occur and any issues raised and mitigative measures employed.

7.1.2 Allocation of Timber Supply

There is 179 465 m3 of timber scheduled to be harvested by the crown on all land bases in District 14 for the next 5 years. There is 158 865 m3 scheduled on mapped crown land, 17 100 m3 scheduled for unmapped (non-AAC) crown land and 3 500 scheduled from CBPPL limits. To put the total harvest for mapped crown land in perspective, there is approximately 1600 ha scheduled for harvest in this five year period out of a total of 179 000 ha of productive forest. This represents 0.9 percent of the productive land base being harvested in the next five years and only 0.2 percent in any given year. Table 11 details the proposed volume by harvest type and compares it to the 5 year AAC.

Table11 Proposed harvest on crown land in District 14 from 2014-2018 (5 year)

	Class 1 Swd	Class 3 Swd	Class 1 Hdwd	Class 3 Hdwd	Residual Hardwood
AAC	296 000	88 000	5 500	3 500	53 215
Commercial Harvest	70 250	16 400	5 000		11 300
Domestic Harvest	110 805	18 895			29 165
Deviation	-116445	-52 705	-500	-3500	-12 750

An additional 16000 softwood and 1100 hardwood is non-AAC

The ratio of domestic to commercial harvest is 60:40 percent. There is significant deviation from the five year AAC in both the class1 and class 3 land bases. The main reason for the under allocation in the class 1 land base is the limited commercial potential on crown land. As well, there is a regional domestic disparity whereby supply is limited on the Port au Port Peninsula and an abundance of timber in available in most other parts of the district where a major portion of the harvest comes from CBPPL limits. The class 3 land base is also under allocated because of the difficult logging chance. There is lots of room in the AAC to accommodate the expected increase in domestic harvest due to oil prices.

There is 40 465 m3 of hardwoods scheduled for harvest on crown land in District 14 in the next five years (Table 12). The commercial allotment is 11 300 m3 which represents 28% of the harvest and the domestic allocation will be 29 165 m3 which represents 72% of the hardwood harvest. The majority of harvest is in the form of residual birch from cutovers or from birch intermixed in softwood stands. There is a slight under allocation of the hardwood AAC due to the opportunistic nature of the harvest.

There is a small commercial hardwood harvest of 3 500 m3 from CBPPL limits (Table 12). The volume will come from a number of CBPPL cutovers in approved operating areas in their plan.

Table12 Proposed hardwood harvest on CBPPL Limits in District 14 from 2014-2018

	Residual Hardwood
Commercial Harvest	3500
Domestic Harvest	
Total	3500

7.1.2.1 Commercial

The timber scheduled for commercial harvest in the district is a combination of over-mature and second growth (managed stands that were pre-commercially and commercially thinned) with some small pockets of mature dispersed throughout. This proposed harvest follows the harvest schedule that was used to determine the AAC in Section 3. For commercial operations on class 1, the first two five year periods are highlighted on the operating area maps. This represents two times the actual proposed harvest. The purpose of including more volume than is actually proposed is to allow for operational flexibility within operating areas without having to constantly amend the plan.

There are 102 950 m3 of timber scheduled to be harvested commercially in the next five years (Table 13). Commercial harvesting of all species accounts for over 40 percent of the total proposed harvest in the district. Approximately 13 percent of the commercial harvest will be hardwoods from crown and CBPPL limits. Commercial activity is limited due to the availability of suitable stands.

There are 8 commercial operations in the district with permit sizes ranging from 200 m3 to 6 000 m3. These operations occur manually or mechanically using conventional harvesting equipment such as chainsaws, shortwood harvesters, skidders and forwarders and are conducted year round. The more sensitive sites are usually harvested in winter and most operations are integrated utilizing sawlogs, pulpwood and fuelwood.

7.1.2.2 Domestic

There are 175 965 m3 scheduled to be harvested domestically from 2014 to 2018 which represents 60 percent of the proposed harvest (Table 14). The allocation will be 129 700 m3 softwood, 29 165 m3 hardwood and 17 100 (16 000 softwood, 1 100 hardwood) from non-AAC sources. Harvesting will occur in designated

Table 13 Summary of commercial harvest by operating area in District 14 for 2014-2018

Operating Area Name	Operating Area Number	AAC Source	Volume (net m3) by AAC Type				
			Class 1 Swd	Class 3 Swd	Class 1 Hdwd	Class 3 Hdwd	Residual Hdwd
Robinsons Pond	c1422	crown	12000				1300
Robinsons North	c1426	crown	19600	2900			2550
O'Regans	c1429	crown		5000	5000		
Ryans Brook	c1430	crown		1500			250
Brooms Brook	c1431	crown		5000			1000
Granddaddys	c1432	crown	5500	2000			1000
Barry's Brook	c1433	crown	2650				200
Mitchell's Pond	c1434	crown	30500				5000
Total			70250	16400	5000		11300

Table 14 Summary of domestic harvest by operating area in District 14 for 2014-2018

Operating Area Name	Operating Area Number	AAC Source	Volume (net m3) by AAC Type				
			Class 1 Swd	Class 3 Swd	Class 1 Hdwd	Class 3 Hdwd	Residual Hdwd
Port au Port a	C1401a	crown	285	15			15
Port au Port b	C1401b	crown	9500	500			500
Port au Port c	C1401c	crown	13300	700			1000
Port au Port d	C1401d	crown	13300	700			1000
Port au Port e	C1401e	crown	11400	600			600
Port au Port f	C1401f	crown	11400	600			600
Point au Mal	C1402	crown	1800	4200			1500
Stephenville	C1403	crown	6000	4000			6000
S'ville Crossing	C1404	crown	4200	2800			1500
Main Gut	C1405	crown	3000				1500
Barachois	C1406	crown	500				1000
St. Georges	C1407	crown	8000				1000
Steel Mountain	C1407b	crown		200			50
Magnetite Road	C1407c	crown	120	80			50
Flat Bay	C1408	crown	4400	1100			2500
Heatherton	C1409	crown	2500				500
Mine Road	C1410	crown	300				200
Jefferys	C1411	crown	1500				500
Mitchells Pond	C1411a	crown	200				300
St. Fintans	C1412	crown	2000				1000
Highlands	C1413	crown	300				300
South Branch a	C1414a	crown	1200	800			2000
South Branch b	C1414b	crown	600	400			1000
Limestone Brook	C1415	crown	200				800
O'Regans	C1416	crown	2000				3000
Codroy	C1417	crown	6000	1500			500
Port au Basques	C1418	crown	6300	700			200
St. Andrews	C1419	crown	500				50
South Coast	C1420	non AAC	10000				500
Burgeo	C1421	non AAC	6000				600
Total			126805	18,895			30,265

domestic cutting areas and is generally conducted on a small patch cut system. All domestic cutting is done under permit which has conditions attached that outline the species, volume, location and utilization standards to be employed. Most cutting occurs in winter with extraction by snowmobile or ATV. Domestic permit allocation ranges from 14.4 m3 to 25 m3. The lower amount is issued on the Port au Port Peninsula where demand and supply are relatively equal. There is little migration of the harvest to other parts of the district therefore close scrutiny on the number of permits must be maintained due to the expected increase because of oil prices. In most other parts of the district the amount issued per permit is higher because of greater supply and harvest on CBPPL limits.

7.1.2.3 Hardwoods

There is 65 365 m3 of hardwoods (birch) scheduled to be harvested for domestic (29 165) and commercial (36 200) purposes in the next five years (Tables 12 and 13). This domestic harvest of birch occurs as a mixture in softwood stands and is utilized as fuelwood. The commercial hardwood harvest is for sawlogs and fuelwood and occurs in some pure stands but mostly as residual in hardwood/softwood and softwood/hardwood stands. Within the aforementioned hardwood numbers there are approximately 750 m3 of birch sawlogs that is allocated annually in the O'Regans operating area to support an existing hardwood mill in the community. In the absence of this mill resuming operation this volume may be harvested commercially to supply a demand for fuelwood.

7.1.3 Silviculture

There are two silviculture prescriptions scheduled for the next five years; planting/gap planting including site preparation (burning and/or herbicide), where required, and pre commercial thinning. Planting is designed to return a site to a minimum stocking level with the desired species, mainly spruce. There is full planting when there is complete natural regeneration failure and gap planting when a site has some desired regeneration but not enough to meet minimum

stocking standards. Precommercial thinning is done to reduce the density on overstocked regeneration so that growth can be concentrated on the remaining crop trees and thus increase piece size and reduce the time to harvest.

As stated in previous sections, there is a significant problem with balsam woolly adelgid on the lowland areas in District 14. This insect affects balsam fir trees by severely reducing growth rates and therefore reducing the productivity of some sites to a point where commercial viability is questionable. The silviculture program in the next five years will be designed to mitigate the impacts of this insect on sites dominated by balsam fir. Potential silvicultural treatment areas need to undergo reconnaissance and/or intensive surveys to determine the severity of adelgid and competition problems. These surveys will be conducted during this five year period but until they are completed, specific locations and treatment amounts cannot be identified. There has been silviculture prescriptions developed however, which will be implemented for specific on the ground conditions. These prescriptions are described below.

Areas that are scheduled for commercial harvest or have been harvested in the past five years are identified on the operating area maps and are candidates for planting or gap planting to black, white or Norway spruce and white pine. White pine is included as a small percentage in the species mix in an attempt to maintain this species on the landscape.

These areas will undergo reconnaissance and or intensive regeneration surveys to determine the need for planting and the presence of adelgid.

If adelgid damage is moderate to severe in adjacent stands then balsam fir will not be considered an acceptable regeneration species.

If these sites are partially regenerated to spruce then they can be gap planted provided there are no impediments to planting. If there is complete regeneration failure to spruce then these sites will be fully planted. Site preparation using either mechanical means or prescribed burning will

be employed on suitable sites that have impediments to planting. Burning is a preferred treatment to sanitize the site of any existing adelgid infested trees.

If adelgid damage is non existent or light in adjacent stands then balsam fir will be considered an acceptable regeneration species. Sites that are partially regenerated will be gap planted and sites that have complete regeneration failure will be fully planted. Site preparation will be employed if necessary.

The silviculture level used in the timber supply analysis for District 14 is 100 ha of planting per year. Depending on survey results, it is anticipated that this level will be surpassed during the planning period.

Immature and regenerating stands have been identified within operating areas and are shown on the maps. If the regenerating species is balsam fir then the presence of adelgid will be evaluated using reconnaissance surveys and/or local experience. If presence of adelgid is non existent or light then the balsam fir stands will be considered for precommercially thinning, however, if presence of adelgid is moderate to severe in the areas, the stands will be left to develop naturally. In the timber supply analysis 25 ha of precommercial thinning per year was used to calculate the AAC on crown land. This represents a minimum amount and it is likely that a larger area will be treated in the next five years. The adelgid presence however, will see the precommercial thinning program diminish over time in favour of planting. It should be noted that there should be few treatable regenerating stands which have moderate to severe adelgid infestation available on the landscape. These stands would have been identified at the harvesting stage and site prepared and planted.

7.1.4 Primary Access Roads and Bridges

There are 11.4 km of primary forest access roads scheduled to be constructed in District 14 in the next five years (Table 15) to access timber for commercial purposes. All roads will be built to the specifications of the Class C-2 standard and all pertinent EPG’s will be followed. In addition,

operational and winter access roads will be required and will be submitted in the annual operating plan prior to the year that they are planned to be built. As well, referrals will be sent to all relevant agencies (including DFO and Water Resources Division) before any construction is initiated.

Table 15 Summary of primary access road construction in District 14 for 2014-2018

Operating Area Name	Operating Area Number	Length (km)
Robinsons Pond	C1422	3.0
O'Regans	C1429	1.2
Ryans Brook	C1430	3.7
Mitchell's Pond	C1434	3.5
TOTAL		11.4

7.1.5 Activities in Protected Water Supply Areas

There are domestic operations scheduled to occur in protected water supply areas (PWSA) in the following operating areas: Port au Port c1401b, c1401d, c1401e, Stephenville c1402, S'ville Crossing c1404 and Barachois c1406, Magnetite Road c1407c, and Burgeo c1421. There are wider buffers established inside these PWSA and the pertinent EPG's will be attached to any commercial or domestic permits issued for these areas. There will be continuous monitoring inside these areas and buffers will be flagged to ensure compliance with the guidelines. In addition, a Certificate of Approval under Section 10 of the Environment Act must be obtained by the Forest Service before any commercial or domestic harvesting commences inside the PWSA.

7.1.6 Environmental Protection

7.1.6.1 Fire

Wildfire has not been prevalent in the district in the past number of years and as a result there have been little merchantable volume lost. There have been major fires in the past however, so the district must remain vigilant in its fire suppression program to ensure any future losses are minimized.

There are fire crews and equipment stationed at Corner Brook and Pasadena in the fire season whose direct responsibility is fire protection. In addition, support, equipment and manpower at both the regional and provincial level is available should the need arise. There are air tankers stationed at Deer Lake and Gander and helicopters at Pasadena that are available for initial attack.

7.1.6.2 Insect and Disease

Monitoring and protection programs for insects and disease is done are coordinated by the forest protection division in Corner Brook. District staff are always available however to provide assistance in detection, monitoring, and protection against insects and disease.

7.1.6.3 General Environment

The environmental protection guidelines form the basis for protecting the environment from the effects of forest activities. Commercial forest activities can have a significant environmental impact if not conducted properly. The guidelines are designed to provide site specific measured to ensure that these impacts are avoided. Highlights of measures to avoid these impacts include no activity buffer zones, modification of harvesting design and equipment, avoidance of sensitive site during critical periods, consultation with other regulatory agencies and of course, monitoring. Specific measures that govern each forestry activity are detailed in Appendix 1.

7.1.7 Surveys

Utilization surveys will be conducted on both commercial and domestic cutovers to ensure loss of merchantable timber is minimized. The district will work in conjunction with the Industry Services Division in Corner Brook to implement a yield comparison study to compare the expected volume in an operating areas to those actually attained. The results of this survey will help refine the inventory deduction described in Section 3.

As previously mentioned, reconnaissance and intensive regeneration surveys will be conducted on commercial cutovers created during the next five years as well as those created in the past five years to determine the need for planting. As well, reconnaissance surveys will be done on regenerating stands to determine the suitability for precommercial thinning.

7.1.8 Information and Education

The district will continue its attempt to educate the general public to ensure meaningful and effective consultation and input can be attained. This will be accomplished through planning team fieldtrips and meetings, school presentations, open houses, annual participation with the Teacher Institute, meetings and National Forest Week activities.

7.2 District 15

7.2.1 Overview

This section will outline all forest activities to occur on crown land in District 15 from 2014-2018. More specifically, all proposed harvesting; silviculture and access road construction activities as well as environmental protection measures, activities inside protected water supply areas, surveys, and information and education initiatives will be presented and discussed in detail.

To present a more comprehensive overview of proposed activities on the entire district an overview map is presented in Figure 15 (Appendix 4). This map shows all proposed operating areas by the crown in District 15. Maps of individual crown operating areas and summary sheets

are also presented in Appendix 4. The summary sheets give a brief description of each area, the type of activities that will occur and any issues raised and mitigative measures employed.

7. 7.2.2 Allocation of Timber Supply

A total of 162 020 m3 of timber is scheduled for harvest by the crown in this planning period. There is 95 610 m3 of timber scheduled to be harvested on inventoried crown land in District 15 for the next 5 years. To put the total inventoried harvest for crown land in perspective, there is approximately 900 ha scheduled for harvest in this five year period out of a total of 87 000 ha of productive forest. This represents 1 percent of the productive landbase being harvested in the next five years and only 0.2 percent in any given year. There is an additional 28 430 proposed from non AAC sources and 37 980 from CBPPL to crown transfers.

There will be 82 840 m3 of softwood timber harvested from crown land in District 15 in the next 5 years with 63 885 m3 scheduled from class 1 land , 18 944 m3 from class 3 land and 25 965 m3 from non AAC sources. The non AAC sources are from enclaves in GMNP that are not mapped. Table 16 details this proposed softwood volume by harvest type and compares it to the

Table16 Proposed harvest on Crown Land in District 15 from 2014-2018

	Class 1 Swd	Class 3 Swd	Class 5 Swd	Residual Hardwood
AAC	105 500	41 500	NA	49 005
Commercial Harvest	29 125			1 200
Domestic* Harvest	34 760	18 955	25 965	11 570
Total	63 885	18 955	25 965	12 770
Deviation	-41 615	- 22 545		-36 235

* There is an additional 2465 of non AAC Residual Hardwood

5 year AAC. The majority of the harvest (approximately two thirds) will be domestic with the remainder being commercial. There will be a significant deviation from the five year AAC in both the class1 and class 3 land bases. In both instances the AAC will be under allocated. There are few areas suitable for commercial harvesting therefore the commercial allocation of 29 125 m3 is realistic. The remainder of the AAC is available for domestic purposes however it is only partially allocated as the demand warrants. A significant portion of the domestic harvest in District 15 takes place on CBPPL limits and thus is not deducted from the crown AAC. The increase in the price of oil will see the number of domestic permits increase and thus the domestic timber consumption will increase to meet this demand. The amount of the increase in consumption due to the rise in the number of permits is not known at this time but there is sufficient room in the AAC to accommodate this increase. Additionally, a more critical evaluation will done in the next timber supply analysis to refine the land base and identify any regional disparities or opportunities that may exist.

There is 37 980 m3 of softwood allocated mainly on class 1 land that is transferred from CBPPL to the crown (Table 17). Nearly 42 percent of this timber will be harvested commercially.

Table17 Proposed harvest on CBPPL Limits in District 15 from 2014-2018

	Class 1 Swd	Class 3 Swd	Class 1 Hdwd	Class 3 Hdwd	Residual Hardwood
Commercial Harvest	15 575				1 500
Domestic Harvest	18 510				2 395
Total	34 085				3 895

There is 15 235 m3 of hardwoods scheduled for harvest on crown land in District 15 in the next five years (Table 17). There is 12 770 m3 scheduled from AAC sources and 2 465 m3 scheduled from non AAC sources in the enclaves of GMNP. All of this harvest is done domestically from residual birch on cutovers or from birch intermixed in softwood stands. There is an undercut of the hardwood AAC due to the opportunistic nature of the harvest.

7.2.2.1 Commercial

The timber scheduled for commercial harvest in the district is overmature with some small pockets of mature dispersed throughout. This proposed harvest follows the harvest schedule that was used to determine the AAC in Section 3. For commercial operations on class 1 land, the first two five year periods are highlighted on the operating area maps. This represents two times the actual proposed harvest. The purpose of including more volume than is actually proposed is to allow for operational flexibility within operating areas without having to constantly amend the plan.

There are 47 400 m3 of timber scheduled to be harvested commercially in the next five years (Table 18). Thirty six percent of this harvest will come from CBPPL to crown transfers with the remaining 68 percent coming from crown land .All proposed volume will come from the class 1 land base. Commercial harvesting accounts for 28 percent of the total proposed harvest in the district.

There are 12 commercial operations in the district with annual permit sizes ranging from 60 m3 to 2 700 m3. These operations use conventional harvesting equipment such as shortwood harvesters and forwarders with operations occurring year round. All operations are integrated utilizing sawlogs, pulpwood and fuelwood

Table 18 Summary of commercial harvest by operating area and AAC source in District 15 for 2014-2018

Operating Area Name	Operating Area Number	AAC Source	Volume (net m3) by AAC Type				
			Class 1 Swd	Class 3 Swd	Class 1 Hdwd	Class 3 Hdwd	Residual Hdwd
Mackenzie Brook	C1505	Crown	19 000				1 000
Governors Pond	C1506	CBPPL	15 575				1 500
Bonne Bay Pond	C1509	Crown	3 125				100
Gillams	C1513	Crown	7 000				100
Total			44 700				2 700

7.2.2.2 Domestic

There are 114 620 m3 scheduled to be harvested domestically from 2014 to 2018 which represents 72 percent of the proposed harvest (Table 19). Approximately 14 percent of this harvest is hardwood and 24 percent comes from non AAC sources in GMNP enclaves. Harvesting will occur in designated domestic cutting areas and is generally conducted on a small patch cut system. All domestic cutting is done under permit that have conditions attached which outline the species, volume, location and utilization standards. Cutting occurs mainly in winter with extraction by snowmobile. Domestic permit volumes issued range from 12 m3 to 23 m3 depending on the local supply and demand. As stated, domestic demand is expected to rise during the planning period due to the increase in the cost of oil.

7.2.3 Silviculture

There are two silviculture prescriptions scheduled for the next five years; planting/gap planting and pre commercial thinning. Planting is designed to return a site to a minimum stocking level with the desired species, mainly spruce. Full planting when there is complete natural regeneration failure and gap planting is necessary when a site has some desired regeneration but not enough to meet minimum stocking standards. Precommercial thinning reduces the density on overstocked regeneration so that growth can be concentrated on the remaining crop trees. This

Table 19 Summary of domestic harvest by operating area and AAC source in District 15 for 2014-2018

Operating Area Name	Operating Area Number	AAC Source	Volume (net m3) by AAC Type			
			Class 1 Swd	Class 3 Swd	Class 5 Swd	Residual Hwd
Sally's Cove	C1501	Non AAC			2 195	
Rocky Harbour	C1502	Non AAC			19 140	2 200
Woody Point	C1503	Non AAC			2 335	
Trout River	C1504	Crown	4 760			525
Governors Pond	C1506	CBPPL	7 075			780
Bonne Bay Big Pond	C1509	Crown	4 290	760		1 260
Old Mans Pond	C1512	Crown	150	175		500
Gillams	C1513	Crown	2 665	2 760		3 550
Wild Cove	C1514	Crown	900			900
Corner Brook Ring Road	C1515	Crown	1 020			255
Mount Moriah	C1516	Crown	4 620			1 155
Benoits Cove	C1517	Crown	9 780	3 445		500
Lark/York Harbour	C1518	Crown	6 325	700		100
McIvers/Cox's Cove	C1519	CBPPL	11 435			1 615
Humber Valley/Deer Lake	C1520	Crown	250	11 115		2 825
Jack Ladder	C1521	Non AAC			2295	265
Total			**53 270**	**18955**	**25 965**	**16 430**

increased growth allows trees to be available for harvest sooner. Potential silvicultural treatment areas need to undergo reconnaissance and or intensive surveys to determine the need for treatment. These surveys will be conducted during this five year period but until they are completed, specific locations and treatment amounts cannot be identified. However there have been silviculture prescriptions developed which will be implemented for specific on the ground conditions. These prescriptions are described below.

Areas that are scheduled for commercial harvest or have been harvested in the past five years (eligible planting areas) are identified on the operating area maps and are candidates for planting or gap planting to black, white or Norway spruce. Sites that have complete regeneration failure

to favourable species will be fully planted. Other sites that have some favourable regeneration but not enough to reach desired stocking levels will be gap planted.

Immature (0-40 years) stands have been identified on operating area maps and the younger stands in this range are candidates for precommercial thinning if reconnaissance surveys deem them suitable.

The silviculture levels used in the timber supply analysis for District 15 are 25 ha of planting and 10 ha of precommercial thinning per year. Depending on survey results, it is anticipated that these levels will be surpassed during the planning period.

7.2.4 Primary Access Roads and Bridges

There are no primary forest access roads scheduled for construction in the next five years. Road infrastructure in scheduled operating areas is already well established eliminating the need for additional primary road. Only short term operational roads will be required in order to access the commercial timber in this five year period.

Operational and winter access roads will be required and will be submitted in the annual operating plan prior to the year that they are planned to be built. As well, referrals will be sent to all relevant agencies (including DFO and Water Resources Division) before any construction is initiated.

7.2.5 Activities in Protected Water Supply Areas

A small commercial operation is scheduled to occur in the Gillams c1513 protected water supply areas (PWSA). There is also limited domestic activity scheduled in the Rocky Harbour c1502, Woody Point c1503, Old Man's Pond c1512, Gillams c1513, Wild Cove c1514, and Benoits Cove c1517 operating areas. Harvesting in the domestic areas will take place in the winter utilizing snowmobiles for extraction while harvesting in the commercial area may be done in any

season using conventional harvesting equipment. There are wider buffers established inside these PWSA and the pertinent EPG's will be attached to any permits issued for these areas. There will be continuous monitoring inside these areas and buffers will be flagged to ensure compliance with the guidelines. In addition, a Certificate of Approval under Section 10 of the Environment Act must be obtained by the Forest Service before any domestic harvesting commences inside the PWSA.

7.2.6 Environmental Protection

7.2.6.1 Fire

Wildfire has not been prevalent in the district in the past number of years and as a result there have been few timber losses. Despite this fact the district must remain vigilant in its fire suppression program to ensure any future losses are minimized.

There are fire crews and equipment stationed at Corner Brook and Pasadena in the fire season whose direct responsibility is fire protection. In addition, support, equipment and manpower at both the regional and provincial level is available should the need arise. There is an air tanker stationed at Deer Lake and a helicopter at Pasadena that are available for initial attack.

7.2.6.2 Insect and Disease

Monitoring and protection programs for insects and disease are coordinated by the forest protection division in Corner Brook. District staff are always available however to provide assistance in detection, monitoring, and protection against insects and disease.

As stated, district staff will be conducting reconnaissance surveys to monitor the extent and rate of spread of the balsam woolly adelgid.

7.2.6.3 General Environment

The environmental protection guidelines form the basis for protecting the environment from the effects of forest activities. Forest activities have the potential to impair water quality, erode and compact soil, destroy fish and wildlife habitat, impact viewscape, and disturb sensitive and rare sites etc. The guidelines are designed to provide site specific measures to ensure that these impacts are avoided. Highlights of measures to avoid these impacts include no activity buffer zones, modification of harvesting design and equipment, avoidance of sensitive sites during critical periods, consultation with other regulatory agencies and of course, monitoring. Specific measures that govern each forestry activity are detailed in Appendix 1.

7.2.7 Surveys

Utilization surveys will be conducted on both commercial and domestic cutovers to ensure loss of merchantable timber is minimized. The district will work in conjunction with the Industry Services Division in Corner Brook to implement a yield comparison study to compare the expected volume in an operating areas to those actually attained. The results of this survey will help refine the inventory deduction described in Section 3.

As previously mentioned, reconnaissance and intensive regeneration surveys will be conducted on commercial cutovers created during the next five years as well as those created in the past five years to determine the need for planting. As well, reconnaissance surveys for balsam woolly adelgid will be done to determine suitable areas to conduct silvicultural treatments.

7.2.8 Information and Education

The district will continue its attempt to educate the general public to ensure meaningful and effective consultation and input can be attained. This will be accomplished through planning team fieldtrips and meetings, school presentations, open houses, annual participation with the Teacher Institute, meetings and National Forest Week activities and from everyday over the counter public enquiries and interaction between Conservation Officers on routine patrols with members from the general public.

Section 8 Mitigations

8.1 District 14

Site specific mitigations arising from concerns identified during the planning process and from other regulatory agencies are identified on the summary sheets accompanying each operating area in Appendix 3. As well, guiding principles which outline procedures to follow should an unforeseen conflict arise have been identified for each value in Section 4. Highlights of the mitigative measures that arose as a result of planning team meetings and local concerns are listed below. More specific details by individual operating area can be found on the map cover sheets.

Salmon Rivers

A 30 to100 m buffer (depending upon density of forest cover and intensity of recreational use will be established around the salmon rivers and major ponds in the following operating areas: Point au Mal c1402, Stephenville c1403, Main Gut c1405, Barachois c1406, St. Georges c1407, Steel Mountain 1407a, Flat Bay c1408, Heatherton c1409, Mine Road c1410, Mitchells Pond c1411a, South Branch c1414a, South Branch c1414b, Limestone Brook c1415, ORegans c1416, Codroy c1417, Port au Basques c1418, St Andrews c1419, South Coast c1420, Burgeo c1421, Fox Island c1425, Robinsons North c1426, OReagans c1429, Ryans Brook c1430

PWSA's

Domestic operating areas Port au Port c1401b, , c1401d, c1401e, Stephenville c1403, S'ville Crossing c1404 and Barachois c1406, Magnetite Road c1407c, and Burgeo c1421 occur within protected water supply areas. Harvesting in these areas will be as per EPG's and with prior approval of the Water Resources Division. In operating area c1401c Port au Port, an additional 100 m buffer has been established on privately owned, gravity feed wells in Cape St. George. In operating area c1403 Stephenville, buffers of 100 m are located around the Kippens artesian well heads

There will be no cutting in the Jim Rowes Brook PWSA within the Port au Port c1401 f operating area, in the Caribou Brook PWSA within the Port au Port c1401 c operating area, and in the Margaree Pond PWSA within the South Coast c1420 operating area

Appalacian Trail

A 10 m buffer will be maintained on the Appalachian Trail which passes through the S'ville Crossing c1404 operating area

Tourism

In operating area c1434, Mitchells Pond, A 150 meter buffer will be maintained on Middle Barachois River to protect Salmon Habitat. A 20 meter buffer will be established on main ATV trail use by local tourism operator.

In operating area c1429, Robinsons North, A 150 meter and 100 meter buffer respectively will be maintained around the scheduled salmon waters of Robinson's River and its tributary Northern Feeder. There are 2 known cabins in the area and a 20 meter buffer will be maintained. A 20 meter buffer will be maintained along a portion of main ATV trail used by local tourism operator.

Snowmobile Trail

A 20 m buffer will be maintained on the snowmobile trail in the Stephenville c1403, S'ville Crossing c1404, Mitchells Pond c1411a, and Woody Hill c1423 operating areas.

Seal Cove Road

A 100 m buffer will be maintained on the abandoned Seal Cove Road which passes through the S'ville Crossing c1404 operating area

T'Railway

A 100 m buffer will be maintained on the T'Railway which passes through the S'ville Crossing c1404, St. Georges c1407, Flat Bay c1408, Heatherton c1409, St. Fintans c1412, South Branch c1414a, South Branch c1414b, and Port au Basques c1418 operating areas

Cabins

A 20 m buffer will be maintained on approved cabins in the Mine Road c1410, Jefferys c1411, Mitchells Pond c1411a, Limestone Brook c1415, Codroy c1417, South Coast c1420, Burgeo c1421, Woody Hill c1423, Robinsons North c1426 and Granddaddys c1432 operating areas

Cormack Trail

A 30 m buffer is established on the inland side of Cormack Trail and no cutting on the coastal side in the Highlands c1413 operating area

Hiking Trails

A 30 m buffer is established on the South Branch hiking trail in South Branch c1414a and South Branch c1414b operating areas A 30 m buffer is established on the Starlight Trail hiking trail in Port au Basques c1418 operating area

Stewardship Areas

A small portion of operating area c1405, Main Gut within the boundary of the Stephenville Crossing Wetland - Stewardship Unit. As a result the Provincial Wildlife Division and the town of Stephenville Crossing were consulted and domestic cutting can continue as it has traditionally in this area.

Municipal Boundaries

No cutting within the town limits of Isle aux Morts, Burnt Island, Rose Blanche, Harbour Le Cou and La Poile in the South Coast c1420 operating area and in the town limits of Burgeo and Ramea in the Burgeo c1421 operating area.

Outfitters

In operating area c1430 Ryans Brook there are two (2) local outfitters (Ken Ryan and Art Ryan) who expressed concerns around the construction forest access roads in the area. The main issue is access to their hunting grounds by local resident hunters. To mitigate these concerns the following measures will be implemented;

1. Harvesting and road construction will be deferred until there is an absolute commercial demand and the outfitters will be consulted prior to any forest management activity.
2. Forestry activity will be conducted outside big game hunting season as not to interfere with outfitting operations.

Protected Areas

Proposed or alternate protected areas occur totally or partially in domestic operating areas Port au Port c1401c, Point au Mal c1402, Flat Bay c1408, Highlands c1413, Port au Basques c1418 and South Coast c1420. These domestic cutting areas have been in existence long before the NASP was developed so activities should have negligible effect.

Proposed roads in the GrandDaddys c1432 operating areas were adjusted so they are not within 500m of the proposed protected area.

Rare Plants

Rare plants occur in operating areas Port au Port c1401c, and Point au Mal c1402. As per the guiding principles (Section 4.2.1.3.3 of plan) Forestry and Wildlife will work together to develop a mechanism to ensure minimal disturbance to rare plants. The majority of domestic harvesting will take place in winter. Known locations of Low Northern Rocktress in the Point au Mal c1402 operating area will be excluded from this harvest block

American Marten

Operating areas Main Gut c1405, Barachois c1406, Heatherton c1409, Mine Road c1410 overlap critical, core or peripheral pine marten habitat. As domestic harvesting is considered a "lower impact" forestry activity, DNR in consultation with Wildlife Division will develop an Adaptive Management Strategy (Main Gut is just a part of a provincial strategy) to determine the long term effect(s) of domestic cutting on Pine Marten habitat.

A portion of Robinsons North c1426 (approx. 56 hectares indicated by red cross-hatching on the Operating Area Map) falls within Pine Marten Critical Habitat. This area will be reserved from harvest until year four (4) of this plan at which time DNR will engage Wildlife Division and develop a forest management strategy that is consistent with Pine Marten habitat requirements.

Piping Plover

There are piping plover and harlequin duck located in the domestic operating area Burgeo c1421. The guiding principles for piping plover (section 4.2.1.3.2 of plan) and harlequin duck (section 4.2.1.3.4 of plan) will be followed.

Erioderma

There is Erioderma and eagles located in the domestic operating area Burgeo c1421. Forestry and wildlife will also work together to develop a plan for forestry activities that do not affect these species.

8.2 District 15

Site specific mitigations arising from concerns identified during the planning process and from other regulatory agencies are identified on the summary sheets accompanying each operating area in Appendix 4. As well, guiding principles which outline procedures to follow should an unforeseen conflict arise have been identified for each value in Section 4. Highlights of the mitigative measures that arose as a result of planning team meetings and local concerns are listed below. More specific details by individual operating area can be found on the map cover sheets.

Salmon Rivers

A 50 or 100 m buffer (depending upon density of forest cover and intensity of recreational use will be established around the salmon rivers and major ponds in the following operating areas: Middle Trout River c1507, Bonne Bay Pond c1509, and Old Man's Pond c1512

Protected Water Supply Areas

Domestic operating areas Rocky Harbour c1502, Old Man's Pond c1512, Gillams c1513, Wild Cove, Benoits Cove c1517, c1519 McIvers/Cox's Cove, c1521 Jack Ladder occur within protected water supply areas. Harvesting in these areas will be as per EPG's and with prior approval of the Water Resources Division.

There will be no cutting in the Hughes Brook PWSA within the Wild Cove c1514 operating area ,in the Crouchers Brook PWSA within the Woody Point c1503 operating area, in the Uncle Arthur Brook and Chute Brook PWSA's in the Humber Valley Deer Lake c1520 operating areas

Caribou

A portion of domestic operating areas c1501 Sallys Cove, C1502 Rocky Harbour, c1504 Trout River, c1506 Governors Pond, c1517 Benoits Cove, and c1518 Lark/York Harbour, c1521 Jack Ladder is located within a sensitive caribou area. The *Forest Management Guidelines for Woodland Caribou for the Island of Newfoundland* will be followed.

Appalacian Trail

A 10 m buffer will be maintained on either side of the Appalachian Trail which passes through the southern portion of the Wild Cove c1514 and c1520 Humber Valley/Deer Lake operating areas

Snowmobile Trail

A 20 m buffer will be maintained on either side of the snowmobile trail in the Corner Brook Ring Road c1515, Woody Point c1503, Governors Pond c1506, Bonne Bay Big Pond c1509, c1512 Old Mans Pond, c1513 Gillams, c1514 Wild Cove, c1515 Corner Brook Ring Road, c1517 Benoits Cove, c1519 McIvers/Cox's Cove, c1520 Humber Valley/Deer Lake, c1521 Jack Ladder operating areas.

Blow-me Down Ski Club

A 20 no-cutting buffer will be maintained next to the Blow-me-down Cross Country ski trail in Operating Area c1515 Corner Brook Ring Road

Rare Plants

Rare plants occur in operating areas Wild Cove c1514 and Corner Brook Ring Road c1515. As per the guiding principles (Section 4.2.1.3.3 of plan) Forestry and Wildlife will work together to develop a mechanism to ensure minimal disturbance to rare plants. The majority of domestic harvesting will take place in winter.

Viewshed

The Mackenzies Brook c1505, and Bonne Bay Pond c1509, operating areas are adjacent to Gros Morne National Park; any viewshed issues associated with harvesting will be mitigated with the park and the Tourism Branch

Historic Resources

A 30 to 150 buffer will be maintained along the coastline to protect areas that have high archaeological potential in the Benoits Cove c1517 and Lark/York Harbour c1518, operating areas. c1512 Old Mans Pond

Cabins/Aesthetics

A 100 m buffer has been established along the shore of Old Mans Pond to protect cabins and the viewshed in Operating Area c1512 Old Mans Pond

Municipalities

A 200m buffer will be maintained from the municipal boundary on the east side of the Lark/ York Harbour c1518 operating area.

In operating area c1519 McIvers/Cox's Cove a 20m buffer will be maintained on the hiking trail in McIvers

Humber Trail

As a result of a concern by the Rocky Harbour Town Council and a subsequent meeting, no harvesting will be allowed south of the Humber Trail and a 20 m buffer will be maintained north of the trail in operating area Rocky Harbour c1502.

Section 9 Plan Administration

9.1 Monitoring

Monitoring of planned activities is critical to ensure objectives and operations are carried out in a manner consistent with various guidelines and provincial and federal legislation. Monitoring occurs at the operational level and the planning level.

9.1.1 Operational Level

All harvesting activity is regulated using a permitting system and all activities are inspected and monitored on the ground by conservation officers to ensure compliance with the Forestry Act and regulations, cutting permit conditions, and Environmental Protection Guidelines. Permit holders and contractors are also subject to financial deductions if work does not meet contract specifications. Conservation officers conduct inspections on a weekly or monthly basis depending on the level of activity. These inspections may entail surveys such as utilization assessment to ensure compliance with permit conditions.

9.1.2 Planning Level

The planning team has established a monitoring committee (which is the planning team) whose primary role is to monitor implementation of this Five Year Operating Plan as well as that of Corner Brook Pulp and Paper for the zone. This is a crucial role, as many implementation commitments are stated in the plan. The primary function of the monitoring committee is to:

- monitor plan implementation for consistency with commitments in the plan
- identify concerns with plan implementation to team members
- review annual operating plan before implementation
- provide recommendations for plan changes
- establish protocol for concerns reported to and/or identified by monitoring committee

The monitoring committee should meet at least once a year to review the annual operating plan. Additional meetings may be required to review amendments or provide recommendations should changes be required as a result of a catastrophic event such as fire which may precipitate changes to the plan. Field trips to view on the ground activities has proven effective by monitoring teams in the past and will be encouraged during the implementation of this plan.

9.2 Amendments

Due to the dynamic nature of forest activities, amendments are often required because of changes in the forest, operational realities, imposition of addition requirements or guidelines, or some other unforeseen circumstance. These changes to the five year operating plan must be submitted as amendments and approved before they are implemented. There are two types of possible amendments for this plan, one that can be approved internally by the Newfoundland Forest Service and one that must be submitted to the Environmental Assessment Division for public review. Changes to this plan can be approved by the Newfoundland Forest Service if they are:

-within one kilometer of an operating area described in the five year operating plan, an additional area for timber harvesting that is, in total, not more than 50 hectares in each year of the plan

- within a forest management district, an additional areas for silviculture treatment of not more that 20 percent of the total operating area described in the five year operating plan over the five year term of the plan

- within an operating area described in the five year operating plan, not more than one kilometer, in total, of new primary forest access road in addition to existing and proposed primary forest access road in each year of the plan

- adjacent to an operating area described in the five year operating plan, not more that half a kilometer, in total, of new primary forest access road in each year of that plan.

Changes that are not covered by the above must be submitted for Environmental Assessment (EA) in the form of an amendment to the five year operating plan. Once approved through EA the amendment still has to be approved by the Ecosystem Management Division of the Forest Service however.

Amendments requiring submission through EA will be reviewed by the monitoring committee. Other amendments will be reviewed by the monitoring committee if the District Manager deems that they represent a significant change to the plan.

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Appendix 1

Environmental Protection Guidelines
for
Ecologically Based Forest Resource Management

ENVIRONMENTAL PROTECTION GUIDELINES

"Forests are interconnected webs which focus on sustaining the whole, not the production of any one part or commodity. Trees, the most obvious part of a forest are critical structural members of a forest framework. However, trees are only a small portion of the structure needed for a fully functioning forest." (Hammond, 1991).

This ecologically based approach to forest resource management requires that resource managers shift their focus from managing components of the ecosystem to managing the three-dimensional landscape ecosystems that produce them. Primary concern becomes the maintenance of landscapes and waterways as complete ecosystems because the only way to assure the sustained benefit of forest values, now and in the future, is to keep them and all their parts in a healthy state. This is the foundation for an ecologically based approach to forest management. It means that everyone attends to the conservation and sustainability of ecosystems instead of sharply focusing on the productivity of individual or competing resources which has been our traditional mode of operation.

The Newfoundland Forest Service is committed to the concept of forest ecosystem management which is captured in the twenty-year Forestry Development Plan (1996-2016) vision statement:

"To conserve and manage the ecosystems of the Province which sustain forests and wildlife populations and to provide for the utilization of these resources by the people of the Province under the principles of sustainable development, an ecologically-based management philosophy, and sound environmental practices".

There are five strategic goals in the twenty-year Forestry Development Plan (1996-2016) which provide the foundation upon which ecologically based resource management will be developed.

1. Manage forest ecosystems so that their integrity, productive capacity, resiliency, and biodiversity are maintained.

2. Refine and develop management practices in an environmentally sound manner to reflect all resource values.

3. Develop public partnerships or networks to facilitate meaningful public involvement in resource management.

4. Promote adaptive ecosystem management and conduct research that focuses on ecosystem processes, functions, and ecosystem management principles.

5. Establish and enforce conservation and public safety laws with respect to managing ecosystems.

The environmental protection guidelines provide specific “on the ground” tasks for loggers and gives management direction to planners. Individually, the guidelines appear as specific rules; however, when implemented collectively they will facilitate ecologically-based forest resource management.

1.0 GENERAL GUIDELINES

These guidelines are generated from impacts described in the literature and from discussions with resource managers. As new information and management techniques become available the guidelines will be changed to reflect this improved information base. Consequently, the guidelines will be reviewed on an annual basis to incorporate any necessary changes. The "General Guidelines" apply to all forestry activities (i.e., silviculture, harvesting, road construction). These guidelines form Schedule IV of the Certificate of Managed Land. They are conditions of Crown commercial permits and they form the basis for the voluntary compliance program.

1.1 Planning

1. The location and type of all waterbody crossings must be submitted to the Department of Environment and Labour and the Department of Fisheries and Oceans. Certificates of Approval are required from both departments for waterbody crossings. A waterbody is defined as any water identified on the latest 1:50,000 topographic map. Appropriate protection is still required for streams greater than 1.0 m in width (at its narrowest point from the high water mark) not found on the 1:50,000 topographic map.

2. All waste disposal sites require a Certificate of Approval from the Minister of Government Services.

3. Excessive bulldozing is not permitted and no more than 10% of the total forest within an operating area can be disturbed. In situations where specific operating areas require more than 10% disturbance to capture available timber, the operator is required to rehabilitate the area to reduce the total net disturbance to the 10% maximum. Where disturbance has been excessive, a rehabilitation plan will be developed with the Forest Service District Manager. Disturbance is defined as per the Ground Disturbance Survey Guidelines developed by the Newfoundland Forest Service.

4. When an archaeological site or artifact is found, the Historical Resources Act requires that all development temporarily cease in the area and the discovery be reported to the Historical Resources Division (709-729-2462).

The Historic Resources Division will respond immediately and will have mitigation measures in place within seven days as agreed to by the Historical Resources Division and the operator. Forestry activity can then continue.

The Historic Resources Division will be contacted during the preparation of five-year operating plans to determine the location of historic resources and appropriate mitigation measures will be designed. These measures will include such things as buffer zones and modified operations or surveys.

5. Should an oil or gas spill in excess of 70 litres occur, the operator must make every effort to first, contain, and second, clean up the spill after reporting the spill to the appropriate authorities:

Government Services Centre
Spill Report Line
(709) 772-2083 or 1-800-563-9089

6. The Parks and Natural Areas Division will be contacted during the preparation of five-year operating plans. Where operations are within one kilometre of provisional and ecological reserves, wilderness reserves or provincial parks, modified operations maybe necessary.

7. In areas where caribou utilize arboreal lichens during the summer and/or winter, and terrestrial lichens during the summer, a minimum amount of lichen forest must be maintained for the caribou. Forestry activity will be designed in consultation with the Wildlife Division where this situation has been identified.

8. Areas identified as containing rare and/or unique flora (through literature review) are to be protected from forestry activity by avoiding these areas.

9. Where mature stands of timber for moose shelter and moose yards are required, they will be identified in consultation with Wildlife Division.

10. The impacts of forest operations on pine marten have been an ongoing issue. Until appropriate guidelines are developed for pine marten habitat, forestry activities within high density pine marten areas and dispersion areas required for pine marten recovery will require consultation with the Wildlife Division.

11. During the preparation of five-year operating plans, areas identified as “Sensitive Wildlife Areas” in the Land Use Atlas require consultation with the Wildlife Division prior to any forestry activity.

1.2 **Operations**

1. A 20-metre, treed buffer zone shall be established around all water bodies that are identified on the latest 1:50,000 topographic maps and around water bodies greater than 1.0 metre in width that do not appear on the maps. Where the slope is greater than 30% there shall be a no-harvest buffer of 20 m + (1.5 x % slope). All equipment or machinery

is prohibited from entering waterbodies; thus, structures must be created to cross over such waterbodies. Every reasonable effort will be made to identify intermittent streams and they will be subject to this buffer requirement. The District Manager of Forest Ecosystems is permitted to adjust the specified buffer requirements in the following circumstances:
- the no-cut, treed buffer can exceed the 20 meters for fish and wildlife habitat requirements.
- a 50-metre, no-cut, treed buffer will be maintained around known black bear denning sites (winter) or those encountered during harvesting. These den sites must be reported to the Wildlife Division.
- no forestry activity is to occur within 800 metres of a bald eagle or osprey nest during the nesting season (March 15 to July 31) and 200 metres during the remainder of the year. The location of any raptor nest site must be reported to the Wildlife Division.
- all hardwoods within 30 metres of a waterbody occupied by beaver are to be left standing.
- a minimum 30-metre, no-cut, treed buffer will be maintained from the high water mark in waterfowl breeding, moulting and staging areas. These sites will be identified by the Canadian Wildlife Service and/or the Wildlife Division.

2. Heavy equipment and machinery are not permitted in any waterbody, on a wetland or a bog (unless frozen) without a Certificate of Approval from the Department of Environment and Conservation and without contacting the DFO area habitat coordinator.

3. No heavy equipment or machinery is to be refuelled, serviced, or washed within 30 metres of a waterbody. Gasoline or lubricant depots must be placed 100 metres from the nearest waterbody. All fuel-storage tanks (including JEEP tanks) must be registered with the Department of Government Services and Lands and installed in accordance with the Storage and Handling of Gasoline and Associated Products Regulations. Fuel storage within Protected Water Supplies are more stringent. Please refer to “Guidelines for Forest Operations within Protected Water Supplies” for more information.

4.Used oil storage, handling and disposal is to comply with the Used Oil Control Regulations, NLR, 82/02

5. Above ground storage tanks shall be surrounded by a dyke. The dyked area will contain not less than 110% of the capacity of the tank. The base and walls of the dyke shall have a impermeable lining of clay, concrete, solid masonry or other material, designed, constructed and maintained to be liquid tight to a permeability of 25L/m^2/d. There shall be a method to eliminate water accumulations inside the dyke.

6. Wherever possible, place slash on forwarded trails while forwarders are operating in an area. Skidding timber through any waterbody (as defined in Section 1.2.1) is prohibited.

7. Any forestry operation that directly or indirectly results in silt entering a waterbody must be dealt with immediately (A government official must be notified within 24 hours). Failure to comply will result in the operation being stopped.

8. Woody material of any kind (trees, slash, sawdust, slabs, etc.) is not permitted to enter a waterbody. Woody material on ice within the high water floodplain of any waterbody is prohibited.

9. To minimize erosion and sedimentation, waterbody crossings shall:

i) have stable approaches;
ii) be at right angles to the waterbody;
iii) be located where channels are well defined, unobstructed, and straight;
iv) be at a narrow point along the waterbody;
v) allow room for direct gentle approaches;
vi) have all mineral soil exposed during bridge construction and culvert installation seeded with grass.

10. Garbage is to be disposed of at an approved garbage disposal site. Prior to disposal it must be contained in a manner not to attract wildlife. All equipment is to be removed from the operating area where operations are completed.

11. Where safety is not an issue, a minimum average of 10 trees or snags per hectare (average on a cut block) or a clump of trees is to be left on all sites (harvesting and silviculture). Preference will be given to trees over 50 cm dbh.

2.0 TIMBER HARVESTING GUIDELINES

2.1 **Planning**

1. There will be corridors to connect areas of forest that will not be harvested (isolated stands within cutovers are not considered forested areas). These corridors connect wildlife habitat, watersheds and minimize fragmentation. Acceptable corridor vegetation includes productive forest areas (all age classes) and softwood/hardwood scrub. These corridors do not have to be continuous (i.e., breaks in vegetation are permitted) and will be determined in the five-year operating plan and identified in the annual work schedule.

2. Complete utilization of harvested trees is required. (Complete utilization is harvesting trees to a top diameter of 8 cm and stumps to a height of 30 cm). The District Manager can modify the stump height requirement to accommodate snow conditions. Where markets exist, non-commercial tree species that are harvested should be brought to roadside. This will be determined in consultation with the District Manager.

3. Preplanning is required on all forest operations (Industry/Crown) at the request of the District Manager (for Industry) and the Section Head i/c Management Planning (for Crown). Preplanning will include:
- boundaries of protected water supplies (if applicable);
- existing and proposed access roads;
- skid trails and landing locations;
- areas sensitive to erosion;
- buffer zones around water bodies;
- approved stream crossings;
- fuel storage locations;
- wildlife corridors.

4. Harvesting is not permitted within caribou calving areas from May 15 - June 15 (calving period). Harvesting is not permitted within post-calving areas from June 15 to July 31. These areas will be identified by the Wildlife Division.

5. Harvest scheduling should be modified during the migration of wildlife (e.g., caribou) and during temporary wildlife concentrations (e.g., waterfowl staging). Wildlife biologists will identify the areas of concern, and in conjunction with district or company foresters, aid in the modification of forestry operations.

2.2 **Operations**

1. When skid trails and winter roads are to be constructed, soil disturbance and impacts on waterbodies are to be minimized. The operator will use culverts and/or log bridges depending on the conditions. The objective is to minimize erosion and sedimentation, to avoid restricting streamflow, and to ensure fish passage in fish-bearing streams. Erosion control measures (e.g., laying down brush mats and the construction of diversion ditches for water run-off) are to be maintained while the skid trail is in use. All temporary crossings are to be removed at the end of the operating season unless the District Manager agrees to extend the life of the crossing for more than one season.

2. A minimum 50-metre, no-cut buffer is to be left between operations within approved cabin development areas.

3.0 FOREST ACCESS ROADS GUIDELINES

3.1 **Planning**

Forest access roads, borrow pits and quarries shall avoid:
i) wetlands, deltas, and floodplain or fluvial wetlands;
ii) terrain with high erodibility potential;
iii) known sensitive wildlife areas such as;

- calving grounds, post calving areas, caribou migration routes,
caribou rutting areas, and winter areas,
- waterfowl breeding areas and colonial nesting sites,
- established moose yards by one kilometre,
- eagle and osprey nest sites,
- where site conditions and engineering permits, main haul roads should be one kilometre from permanent water bodies and all other roads by not more than 100 metres,
- endangered or endemic species or sub-species of flora or fauna and other areas to be determined by qualified authorities;
iv) known sensitive fish areas such as:
- spawning and rearing grounds;
v) historically significant areas such as:
- archaeological sites;
vi) existing reserves such as:
- parks (municipal, provincial, national);
- wilderness areas and ecological reserves;
- rare and endangered plant sites and habitats.

2. With respect to borrow pits and quarries, the operator shall:
i) minimize the number of new borrow areas opened for construction and/or maintenance;
ii) use existing borrow areas whenever practical;
iii) be in possession of a valid quarry permit from the Department of Mines and Energy prior to aggregate extraction activities;
iv) not locate pits and quarries in sensitive areas as identified by planning processes.

3. Forest access roads will not obstruct wildlife migration routes. The following guidelines will be followed to ensure the road is as unobstructing as possible:
i) roads should be of low profile (less than 1 m above the surrounding terrain);
ii) slash and other debris shall be removed;
iii) the slope of ditches and road banks should not exceed 1½ horizontal to vertical.

4. Culverts and bridges are to be installed in accordance with the manufacturer's specifications and the specifications attached to the Certificates of Approval received from the Department of Environment and Labour and from the Department of Fisheries and Oceans. Culvert ends will be properly riprapped.

5. Where road construction is to occur around identified waterfowl breeding, moulting and staging areas, the Canadian Wildlife Service is to be consulted.

6. Road construction is not permitted within any buffer zone except with the permission of the District Manager.

7. When a skid trail is on steep ground and is no longer in use, cut-off ditches and push lanes must be created. The frequency will be determined by the District Manager.

8. When disturbance is over 10%, the conditions in 1.1.3 will apply.

9. There shall be no bulldozing of standing merchantable timber or poor utilization of merchantable softwoods and hardwoods during cutting of the right-of-way.

10. Excavations required for the construction of piers, abutments or multi-plate culverts shall be completed in the dry. (Where exceptions occur, consultation with District manager is required).

11. On a site specific basis, roads can be decommissioned and/or rehabilitated as directed by the District Manager. Decommissioning is defined as barring access; rehabilitation means to re-vegetate the road.

3.2 **Operations**

1. A "no-grub" zone of 30 metres of undisturbed ground vegetation must be maintained around any water body crossing to minimize the damage to the lower vegetation and organic cover, thus reducing erosion potential. Manual clearing at waterbody crossing sites should be used to remove or control vegetation. Right-of-way widths at waterbody crossings should be kept to a minimum.

2. Fill materials for road building must not be obtained from any waterbody or from within the floodplain of any waterbody.

3. Trees are to be felled away from all waterbodies, and slash and debris should be piled above the high water mark so that it cannot enter waterbodies during periods of peak flow.

4. Equipment activity in water crossing areas is to be kept to a minimum. Whenever possible any work is to be carried out from dry stable areas.

5. Unnecessary side casting or backfilling in the vicinity of waterbodies is not permitted. Where topographical constraints dictate that the roadbed must be constructed adjacent to a waterbody, road slope stabilization is to be undertaken at the toe of the fill where it enters the water (an area where active erosion is likely). The placement of large riprap or armour stone is recommended in such areas.

6. Side casting must be carried out in such a manner that sediment does not enter any waterbody.

7. Where borrow pit or quarry activity is likely to cause sediment-laden run-off to contaminate a waterbody, sediment control measures such as filter fabric berms or

sedimentation ponds are to be installed. Contact is to be made with the District Manager prior to construction where such conditions exist.

8. Stabilize cut banks and fill slopes in the vicinity of waterbodies.

9. When using ditches, especially on long slopes, baffles and culverts are to be used at frequent intervals.

10. When constructing ditches near streams, the ditch itself is not to lead directly into the stream.

11. Keep ditches at the same gradient as the road.

12. In side hill and similar areas, install ditches on the uphill sides of roads to intercept seepage and run-off.

13. Borrow pits are to be located 50 metres from the nearest waterbody.

4.0 SILVICULTURAL PRACTICES AND FOREST REGENERATION GUIDELINES

4.1 **Scarification**

1. Select scarification methods best suited for preparing the area for planting and for minimizing ground disturbance.
2. Where slash is piled into windrows, ensure the windrows are placed where slash cannot be washed into streams at peak flooding conditions.
3. To minimize erosion, do not direct scarification equipment straight down slope.
4. Where safety is not an issue, a minimum average of 10 cavity trees or snags per hectare, or a clump of trees, will be left on all sites.
5. Whenever possible, white pine regeneration will not be disturbed.

4.2 **Planting**

1. Landings will be stabilized through seeding (grass) or planting at time of plantation establishment.

4.3 **Pre-commercial Thinning**

1. Where possible, do not carry out pre-commercial thinning in important wildlife areas during the periods of birth and/or hatching. These areas and times will be identified by the Wildlife Division.
2. Where white pine regeneration is present, the District Manager will determine how the pine will be thinned.
3. Trees cut will not be felled into waterbodies.

5.0 FOREST PROTECTION GUIDELINES

1. A pesticide application licence must be obtained from the Department of Environment. This licence will determine planning and operational requirements.

6.0 GUIDELINES FOR FORESTRY OPERATIONS WITHIN PROTECTED WATER SUPPLY AREAS

The primary function of a protected water supply area is to provide the public with an adequate quantity of safe and good quality water on a permanent basis, to meet its present and future demands. Any other activity within water supply areas is considered secondary, and if permitted, must be strictly regulated and monitored to ensure that the water supply integrity is not threatened and the quality of the water is not impaired.
In Newfoundland, forestry operations are permitted in protected water supply areas on a limited and controlled basis provided the proposed operations have no, or minimal, water quality impairment potential.
The following permits and approvals are required prior to the beginning of forestry operations within a protected water supply area:
1) Approval of the forest operating plan by the Newfoundland Forest Service.
2) Approval of the forest operating plan by the provincial Department of Environment and Labour and issuance of a Certificate of Approval under Section 10 of the Department of Environment Act.
3) Quarry permits from the provincial Department of Mines and Energy for all borrow areas and ballast pits on unalienated Crown lands and alienated Crown land (i.e., leased and licenced land).
4) Stream crossing permits are required under Water Resources Act and from the federal Department of Fisheries and Oceans.

5) Other permits or approvals as required by natural resource management and regulatory agencies.

6.1 **Planning**

1. Prior to beginning any work, a forest operating plan must be prepared and approved by the Newfoundland Forest Service and the Department of Environment and Conservation, and a Certificate of Approval must be obtained under Section 10 of the Environmental Protection Act for site specific activities such as road construction, commercial harvesting, silvicultural operations, and other activities associated with forestry operations.

2. In addition to the information normally contained in a forest operating plan, the plan must include maps to show:
- the boundary of the protected water supply area;
- existing and proposed access roads;
- proposed harvesting areas;
- areas sensitive to erosion;
- buffer zones around water bodies;
- approved stream crossings;
- proposed landing and skid trail locations;
- proposed fuel storage locations;
- peatland and other wetlands;
- nearby communities;
- other relevant information.

The plan must also contain a written section describing the harvesting techniques to be used, the equipment required for the operation, and the schedule of the operation.

3. Locate roads to avoid all waterbodies and areas of sensitive terrain.

4. The forest operating plan must identify an Operations Manager who shall have the responsibility for ensuring that the special protection measures are followed. The Operations Manager is responsible for co-ordinating clean-up efforts in the event of a fuel or oil spill.

6.2 **Forest Access Road Construction**

1. A "no-grub" zone of 30 metres of undisturbed ground vegetation must be maintained around any waterbody crossing to minimize the damage to the lower vegetation and organic cover, thus reducing the erosion potential. Manual clearing at waterbody crossing sites should used to remove or control vegetation. Right-of-way widths at waterbody crossings should be kept to a minimum.

2. Clear-cutting up to the perimeter of any waterbody is not permitted. In all areas where road construction approaches a waterbody, a buffer zone of undisturbed vegetation must be maintained on both sides of the right-of-way using the buffer zone criteria outlined in section 6.6.
3. Fill materials for road building must not be obtained from any waterbody or from within the floodplain of any waterbody.
4. Provide adequately designed and constructed drainage ditches along forest roads to allow for good road drainage.
5. Take-off ditching can be used on both sides of the road, or in conjunction with culverts, to divert the ditch flow into the woods or into stable vegetated areas above the no-grub zones. Where take-off ditches are unstable or cannot be constructed, the use of check dams and settling basins in the ditches is required until the ditches become stabilized.
6. Trees are to be felled away from all waterbodies, and slash and debris should be piled above the high water mark so that it cannot enter waterbodies during periods of peak flow.
7. Equipment activity in water crossing areas shall be kept to a minimum. Any work will be carried out in dry, stable areas.
8. When working near sensitive areas such as streams or lakes, road building operations causing erosion or siltation are to be followed as per section 1.2.7.
9. Unnecessary side casting or backfilling in the vicinity of water bodies is not permitted. Where topographical constraints dictate that the roadbed must be constructed adjacent to a water body, road slope stabilization is to be undertaken at the toe of the fill where it enters water, an area where active erosion is likely. The placement of large riprap or armour stone is recommended in such areas. Contact is to be made with the District Manager prior to construction when such conditions occur.
10. Side casting must be carried out in such a manner that sediment does not enter any waterbody.
11. Maintenance support sites must be located outside the protected water supply area.

6.3 **Forest Access Road Stream Crossings**

1. Stream fording is prohibited in protected water supply areas.
2. All stream crossings, whether culverts or bridges, require written approval under the Water Resources Act

3. The operator must comply with all terms and conditions of a Certificate of Approval for stream crossings.

6.4 **Harvesting**

1. Harvesting or other heavy equipment will not be used on wetlands or bogs.
2. Steep areas with high potential for erosion should not be harvested.
3. Wherever possible, skid trails should run along contours and never cross wetlands and waterbodies.
4. Landings will be few in number with a maximum size of less than 0.25 ha. All landings should be located at least 100 metres from a waterbody.
5. In sensitive areas prone to erosion, equipment must have wide tires, or harvesting must occur during the winter when the ground is frozen.
6. Harvesting equipment shall not enter a buffer zone or any waterbody without permission of the District Manager.
7. The operator must implement erosion control and rehabilitation measures in areas where soils have been unduly disturbed by harvesting activity. In addition to general erosion control measures presented in other sections of these guidelines, the following should also be considered in protected water supply areas:

- undertake contour furrowing;
- construct diversion ditches to lessen the possibility of forming new drainage channels;
- seed or plant areas that are difficult to stabilize by other means;
- plough or rip prior to seeding any surfaces which have been compacted.

6.5 **Buffer Zones**

The Newfoundland Forest Service on unalienated Crown land and the appropriate company on leased, licenced, private or charter land will provide the operator with a map indicating the harvesting area and no-cut treed buffer zones, and will ensure that the operator is familiar with the boundaries.

No forestry activities are permitted within the following buffer zones. Water Body	Width of Buffer Zone
pond/lake/reservoir	A minimum of 150 m
intake	A minimum of 150 m for 1 km upstream and 100 m downstream
river channel	A minimum of 75 m
tributaries/lakes/ponds	A minimum of 50 m
water bodies	A minimum of 30 m

6.6 **Fuel/Oil Handling and Storage**

Fuel storage and the operation of fuel storage equipment is regulated by the Storage and Handling of Gasoline and Associated Products Regulations (1982) and the Heating Oil Storage Tank Regulations. According to the regulations, the owner or operator of a fuel storage system must submit an Application for Registration and Site Plan to the Government Service Center. The applicant must be in receipt of a Certificate of Approval and ensure systems are registered and a number assigned before they are used for fuel storage. The Act

states: "No owner or operator shall directly or indirectly cause pollution of the soil or water by causing, suffering or permitting leakage or spillage of gasoline or associated products from a storage tank system or vehicle."

In addition to the above regulatory requirements, the following guidelines are to be followed:

1. Bulk fuel is to be stored outside the protected water supply area. f fuel must be stored in the protected area, it must be in the least sensitive area and be approved by the Water Resources Management Division of the Department of Environment and Conservation.
2. Fuel must be stored in self-dyked, above-ground Jeep Tanks which have been approved by the Department of Environment and Conservation.
3. A maximum of seven days fuel supply can be stored within a water supply area.
4. Refuelling must not take place within 100 metres of a waterbody.
5. Daily dipping of tanks and weekly reconciliations are mandatory. Visual inspection of the dykes and the surrounding area must be carried out daily and inspection records must be maintained.
6. Each unit must be fitted with a locking valve system for the elimination of water inside the outer tank. The valve must be closed and locked except to drain precipitation.

7. Each person involved with fuel handling must be cautioned that any spillage is to be cleaned up immediately.
8. Each person involved with fuel storage must exercise extreme caution when refuelling equipment.
9. All waste materials and waste oil must comply with the Waster Oil Control Regulations and must be collected in enclosed containers and removed to an approved site at least weekly.
10. Contaminated soil or snow must be disposed of at an approved treatment facility.
11. Any spill in excess of 70 litres must be reported immediately through the 24- hour Spill Report Number (709-772-2083) or the Government Services Centre (1-800-563-9089).
12. All self-dyked Jeep Tanks must be located at a minimum distance of 500 metres from any major waterbody.
13. A fuel or oil spill clean-up kit must be kept on site within the protected area to facilitate any clean-up in the event of a spill. This kit must include absorbent pads, loose absorbent materials such as dried peat, speedy-dry or sawdust, and a container such as an empty drum for recovering the fuel or oil. If there is a bulk fuel storage facility within the protected area, the clean-up kit must include the following list of fuel or oil spill clean-up equipment:

- Fire pump and 100 metres of hose
- Two hand operated fuel pumps
- Six recovery containers such as empty drums
- Four long handled shovels
- Two pick axes
- Ten metres of containment boom
- Twenty-five absorbent pads
- One hundred litres of loose absorbent material.

When any fuel spill occurs, stop the fuel flow immediately. This may entail repairing a leak, pumping out a tank, or shutting off a valve. If fuel or oil is spilled onto soil, dyking may be necessary. If fuel or oil enters water, absorbent booms or barriers such as fencing or netting with loose absorbent or straw must be used to contain the spill. If necessary, culverts may be blocked off by earth or wooden barriers to contain the fuel or oil provided the threat of flooding is addressed.

All recovered fuel or oil must be stored in containers. Contaminated soil must be removed and placed in containers for transport and disposal. Extensive soil removal may cause problems such as erosion and the subsequent siltation of waterbodies; therefore, the affected area must be backfilled and sloped and revegetated as required by the Department of Environment and Conservation.

Recovered fuel or oil should be reused or collected by a waste oil company for recycling. Oily debris and contaminated soils must be disposed of at an approved waste disposal site with the approval of the disposal site owner or operator. Contact must be made with the appropriate regional office of the Department of Environment and Conservation before disposal. All materials removed must be disposed of a an approved treatment facility

6.7 **Support Service and Structures**

1. Storage of any type of pesticide, chemical or other hazardous material isprohibited within a protected water supply area.
2. Dormitory camps, garages or any other structures are prohibited within a protected water supply area.
3. The establishment of new sawmills is not permitted in protected water supply areas.
4. Wherever possible, toilet facilities must be provided in all work areas.
5. Garbage cans must be located in all work areas and garbage is to be collected regularly and disposed of at an approved waste disposal site outside the protected area.

6.8 **Silviculture**

1. Chemicals are to be used within a protected water supply area only under the approval of the Division of Water Resources.
2. Scarification must be minimized and restricted to the trench or spot types.
3. If scarification leads to erosion or sedimentation of small streams or water bodies, scarification operations must be suspended and remedial measures must be taken.

6.9 **Abandonment**

When forestry operations in a protected water supply area have been completed, an abandonment plan for the area should be developed. This will involve input from the Newfoundland Forest Service, the Community involved, and the Water Resources Management Division of the Department of Environment and Conservation. In general, the purpose of the plan is: (i) to ensure that the post-harvest conditions do not lead to water quality impairment, and (ii) to discourage activities or use of the area that could lead to water quality impairment.

An important question will be whether access roads will remain open. This will be decided on a case-by-case basis in consultation with the municipality, Water Resources

Management Division and the operator. Issues such as the rehabilitation of cutover areas, landing sites, skid trails, and the abandonment of roads are to be discussed during the consultation process to control post-harvesting environmental impacts and activities.
The following are recommended precautionary measures if roads are to be closed to control post-harvesting access to the area:

- Use water bars (trenches 8-10" deep dug across the road) to intercept and deflect surface roadside ditches rather than have it flow into a waterbody. Water bars can be placed 500 metres apart in gentle to moderate terrain (up to 10% slope), but should be no more than 150 metres apart in terrain greater than 10%. In most cases, it is sufficient to limit water bars to one kilometer on each side of a stream crossing.
- Road-side ditches should flow into the woods or into stable, vegetation covered areas.
- Stable bridge abutments and erosion protection works at crossings need not be removed.
- Bridge decking, culverts and other easily removable structures should be transported out of the watershed area.
- All disturbed areas of river banks will be stabilized and seeded.

6.10 **Monitoring and Inspection**

1. Forestry operations approved under the Department of Environmental Protection Act will be inspected from time to time by the staff of the Department of Environment and Conservation to ensure the operator's compliance with the environmental protection guidelines and the terms and conditions of the approvals.
2. In case of an oil spill, the sedimentation of a water body, or any other water quality impairment related issue, the operator might be required by the Department of Environment and Conservation to undertake water quality monitoring to assess the extent of the damage and to select appropriate mitigative measures to correct the harmful conditions.
3. Any water quality impairment problem should be reported to the Water Resources Management Division.

7.0 PROCESSING FACILITIES AND SUPPORT SERVICES GUIDELINES

1. If possible, use previously disturbed sites (e.g., borrow pit).

2. Minimize the size of the area cleared for the establishment of any camp, processing or support structures. Wherever possible, these facilities should not be established within 100 metres of a waterbody.
3. All sumps containing effluent from a kitchen or washroom facility must be properly treated on a daily basis in compliance with Department of Health regulations.
4. Sewage disposal must be carried out in compliance with the Public Health Act.
5. A permit to occupy is required for Crown Land developments.
6. Facilities will not be located within known sensitive wildlife areas. These areas will be identified by the Wildlife Division.
7. A permit is required for a firearm.

8.0 PLANNING AND MUNICIPAL AREA GUIDELINES

1. Timber harvesting, resource road construction, silviculture, processing facilities, and support services are developments under the Urban and Rural Planning Act. Where these activities occur within a planning area boundary or within 400 metres of a protected road, a development permit is required before any activity takes place.
2. Consultation with the planning agency (usually municipality, but also the Development Control Unit of the Department of Municipal and Provincial Affairs) is to be made at the planning stage so that regulatory requirements can be made known and taken into account. This should occur three months before the desired commencement of the development and the permit obtained about one month before the development is to start

Appendix 2

List of invitees and planning team members for Districts 14 and 15

List of Invitees and their Affiliation for Planning Zone 6

Name	Affiliation
Western Star - Public Notice	
Tony Bouzane	Federal Fisheries and Oceans
Tim Moulton	Corner Brook Pulp & Paper Limited
Peter Bull	Tourism Branch, Outdoor Products
Damien Morrissey	Crown Lands
Fred Kirby	Mineral Lands Division
Stephanie Ganz	Provincial Agriculture
Martha Drake	Provincial Archaeology
Milt Crewe	Department of Environment
Kirsten Miller, Emily Herdman	Inland Fish and Wildlife Division
Jeri Graham	Parks and Natural Areas Division
Christa Ramsay	Water Resources
Newfoundland & Labrador Lumber Producers Association	
Hospitality Newfoundland & Labrador	
Protected Areas Association	
John McCarthy	Salmon Preservation Association for the Waters of NL
Don Ivany	Atlantic Salmon Federation
Kevin Sweetland	Newfoundland and Labrador Snowmobile Federation
Keith Payne	Newfoundland & Labrador Outfitters Association
Brian Hearn	Forestry Canada
Peter Deering	Parks Canada
Sean Dolter	Western Newfoundland Model Forest
Natural History Society	
Jerry Pulcan, Joshua Mailhiot	Canadian Wildlife Service
Town of Deer Lake	
Paul Barnable	City of Corner Brook
Town of Pasadena	
Town of Massey Drive	
Town of Steady Brook	
Town of Lark Harbour	
Town of York Harbour	
Town of Benoit’s Cove	
Town of Mount Moriah	
Town of Hughes Brook	
Town of Irishtown/Summerside	
Town of Rocky Harbour	
Town of Wiltondale	
Town of Cox’s Cove	

Town of Trout River	
Town of Norris Point	
Town of Woody Point	
Town of Glenburnie/Birchy Head/Shoal Brook	
Town of Meadows	
Town of St. Jude's	
Town of Burgeo	
Town of Burnt Island	
Town of Cape St. George	
Town of Isle Aux Morts	
Town of Kippens	
Town of Lourdes	
Town of Port Aux Basques	
Town of Port Au Port East	
Town of Port Au Port West	
Town of Stephenville	
Town of Stephenville Crossing	
Alan Skinner	Skyhawk Enterprises (Moose Creek lodge)
Angus Kettle	Yace enterprises Ltd. (Crabbes River Outfitters)
Art Ryan	Mountain Top Cabin Ltd. (Mountain Top Outfitters)
Benedict Alexander	Steel Mountain Lodge
Charlie Gillam	Grandy's River Outfitting
Dan Ryan	Ryan's Outfitters
Darold Perrier	C & D Perrier Enterprise Ltd. (Back Woods Hunting)
Dave Gillam	Moosehill Cabins Ltd.
Dean MacDonald	Moose Valley Outfitters
Dwayne O'Quinn	Burgeo Road Outfitters Inc.
Fred Levy	Sandy Pond Outfitters
George Hardy	Bayview Outfitters
Gerry Pumphrey	JDI Outdoor Adventures Ltd.
John Hilliard	Hilliard's Hunting Camp
Ken Ryan	Northside Outfitters & Adventures Ltd.
Kevin Decker	Woodland Lodges Ltd.
Leonard Ryan	Island View Cabins Ltd.
Mark Baldwin	Ironbound Outfitters
Mark Pike	Ironbound Outfitters
Murray Cruickshank	Adventure Quest Outfitters (Moose Mtn. Lodge)
Ray Humber	Newfound Outfitters (Little Barachois Camp)
Rick Legge	Back Country Outfitters Inc. (Stag Hill Lodge)
Steward Butland	West Woods Outfitters (Crabbes River Lodge)

Planning team members for Zone 6

Name	Affiliation
Bert Frampton	Forest Service
Jamie Kennedy	Forest Service
Jeri Graham	Parks and Natural Areas
Tim Moulton,Barry Elkins	CBPPL
Damien Morrissey	Crown Lands
Kirby Way	Mines and Energy
Paul Taylor	Tourism
Kirsten Miller	IFWD
Dean MacDonald	outfitter
Wayne Hounsell	public