Eastern Newfoundland Regional Appeal Board

Annual Report 2017-18

Message from the Chair

On behalf of the Eastern Newfoundland Regional Appeal Board, I am pleased to submit our Annual Report for the reporting period April 1, 2017 to March 31, 2018. This report was prepared in accordance with the **Transparency and Accountability Act** requirements for category three entities. The members of the board are accountable for the actual results as reported herein.

Pursuant to the Regional Appeal Boards Establishment Order, the Eastern Newfoundland Regional Appeal Board has the authority to hear appeals in the eastern region of the Island portion of the province. The Board's mandate pursuant to section 42(1) of the **Urban and Rural Planning Act, 2000**, is to hear appeals brought forward by an individual(s) aggrieved by a municipality or another provincial authority's decision regarding land use and development. The board also hears appeals resulting from orders issued under section 404 of the **Municipalities Act, 1999**, as well as section 204 of the **City of Mount Pearl Act**.

Michelle Downey, Chair

Eastern Newfoundland Regional Appeal Board

Contents

| Overview | 4 |
|---|---|
| Mandate | 6 |
| Report on Performance | 7 |
| Issue: Land Use and Development Appeals | 7 |
| Objective | 7 |
| Opportunities and Challenges | 8 |

Overview

The Eastern Newfoundland Regional Appeal Board (the "Board") is established by the **Urban and Rural Planning Act, 2000**. Its board members are appointed by the Minister of Municipal Affairs and Environment. The Board hears appeals related to land use and development issues that arise from decisions made by municipalities or a provincial government authority. Issues which may be appealed to the board include:

- a decision made under Municipal Development Regulations;
- a decision to issue an Order under section 102 of the **Urban and Rural Planning Act, 2000**;
- a decision to issue an Order under section 404 of the Municipalities Act, 1999;
- a decision to refuse to issue a permit under section 194 of the Municipalities Act, 1999;
- a decision made under Interim Municipal Development Regulations;
- a decision under a Protected Area Plan, Protected Road Zoning Regulations or Highway
 Sign Regulations;
- a decision made under Occupancy and Maintenance Regulations; and
- decisions made under any other Act or regulations where specifically designated.

Appeals may be made by a person or an association of persons.

The board considers and determines an appeal in accordance with all relevant legislation, including municipal by-laws. Section 42 of the **Urban and Rural Planning Act, 2000** outlines procedures with respect to appeals. The board can confirm, reverse or vary a municipal council's or other authority's decision and may impose conditions. Further, the board may direct the municipal council or the relevant authority to carry out its decision.

The board does not hear appeals arising from decisions of the St. John's City Council, as the City has established its own local board of appeal.

The board consists of three to five members, including the chairperson. All members are appointed by the Minister; a quorum consists of a chairperson and two members. In the absence

Eastern Newfoundland Regional Appeals Board 2017-18 Annual Report

of a chairperson, another member of the board may act in the chairperson capacity. All board member positions were filled during the year but were later vacated and as of March 31, 2018 the members are as follows:

| Name | Community of Residence |
|------------------------|------------------------|
| Michelle Downey, Chair | Goulds |
| Mary Thorne Gosse | Torbay |
| Vacant | |
| Vacant | |
| Vacant | |

It is anticipated that the new board members will be appointed in early 2018-19. The board does not have an office or staff, nor does it manage its own financial statements. Administrative and technical support is provided by the Department of Municipal Affairs and Environment. Board members are paid honoraria as well as related travel expenses from the department's budget.

The following is a summary of MAE's 2017-18 expenditures related to the board's honoraria and related travel expenses:

| Expenditure Name | Expenditure Amount |
|------------------|--------------------|
| Honoraria | \$6,915.00 |
| Travel Cost | \$2,098.65 |
| Total | \$9,013.65 |

Mandate

The Eastern Newfoundland Regional Appeal Board is mandated by section 42(1) of the **Urban** and Rural Planning Act, 2000 to hear appeals related to:

- (a) an application to undertake a development;
- (b) a revocation of an approval or a permit to undertake a development;
- (c) the issuance of a stop work order; and
- (d) a decision permitted under the Urban and Rural Planning Act, 2000 or another Act to be appealed to the board.

The board's geographic area of jurisdiction is prescribed in section 2(a) of the Regional Appeal Boards Establishment Order, under the authority of section 40 of the **Urban and Rural Planning** Act, 2000:

"...the Avalon Peninsula, the Burin Peninsula, the Bonavista Peninsula and the Isthmus of Avalon and more particularly described as all that area of the Island of Newfoundland situated east of the line drawn from Port Blandford to Terrenceville and including both those communities."

The Regional Appeal Boards Establishment Order and the **Urban and Rural Planning Act, 2000** may be accessed through the House of Assembly website at www.assembly.nl.ca/legislation.

Report on Performance

Issue: Land Use and Development Appeals

The board's adjudication of appeals enables municipal councils and other government authorities to gain a better understanding of the application of land use and development legislation and a more complete understanding of the appeal process.

The board developed a single annual objective and associated indicators to be reported on in each of the three years of its 2017-2020 Activity Plan.

Objective

By March 31, 2018 the Eastern Newfoundland Regional Appeal Board will have heard appeals and have rendered decisions in a timely fashion.

| 2017-18 Indicator | Actual Result |
|--|---|
| Number of appeals heard | Eighteen appeals were heard in 2017-18. |
| Number of appeal hearing days | Appeals were heard over 15 days |
| Number of written decisions rendered within 21 days from date of hearing | Eighteen written decisions rendered |

Opportunities and Challenges

The opportunity for the Board is to make a positive contribution to municipal governance and land use planning through the hearing of appeals and rendering decisions in compliance with applicable legislation. Municipalities can strengthen their future decision-making through referencing decisions rendered by the Board.

The challenge for the Board is to hear the appeals and render decisions in a timely manner while also working to modernize processes, increasing training opportunities, and adhering to administrative law principles and best practices for quasi-judicial tribunals.