

Road to the Isles

Protected Road Zoning Plan

Amendment No. 3, 2019

(Reach Run)

# Prepared by:

Department of Municipal Affairs and Environment Local Governance and Land Use Planning Division

January, 2020

# URBAN AND RURAL PLANNING ACT RESOLUTION TO APPROVE

Road to the Isles Protected Road Zoning Plan Amendment No. 3, 2019

Under the authority of section 16, section 17 and section 18 of the Urban and Rural Planning Act 2000, I, Mary Oley, as delegated by the Minister of Municipal Affairs and Environment:

- a) adopted the Road to the Isles Protected Road Zoning Plan Amendment No. 3, 2019 on the 1st day of June, 2020.
- b) gave notice of the adoption of the Road to the Isles Protected Road Zoning Plan Amendment No. 3, 2019 by notice on the Department of Municipal Affairs and Environment website and by posters placed in the community.
- c) set the 9th day of July, 2020, for the holding of a public hearing to consider objections and submissions. In accordance with the COVID-19 protocol, the Commissioner held a paper hearing and submitted a report to the Department of Municipal Affairs and Environment

Now under the authority of Section 23 of the Urban and Rural Planning Act 2000, I approve the Road to the Isles Protected Road Zoning Plan Amendment No. 3, 2019 as adopted (or as amended as follows).

Signed this 12 day of July ... 2

Director of Local Governance and Land Use Planning

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Protected Road Zoning Plan/Amendment REGISTERED

Number PR340-2020-001

Signature\_

# URBAN AND RURAL PLANNING ACT RESOLUTION TO ADOPT

## Road to the Isles

## Protected Road Zoning Plan Amendment No. 3, 2019

Under the authority of Section 16 of the *Urban and Rural Planning Act 2000*, I, Mary Oley, as delegated by the Minister of Municipal Affairs adopt the Road to the Isles Protected Road Zoning Plan Amendment No. 3, 2019.

Signed this 1st day of June, 2020.

Mary Oley

Director of Local Governance and Land Use Planning

### CANADIAN INSTITUTE OF PLANNERS CERTIFICATION

I certify that the attached Protected Road Zoning Plan Amendment No. 3, 2019 has been prepared in accordance with the requirements of the *Urban and Rural Planning Act*.

MCIP:

## Road to the Isles Protected Road Zoning Plan

## Amendment No. 3, 2019

#### Reach Run

#### **FORWARD**

The Department of Municipal Affairs and Environment proposes to amend the Road to the Isles Protected Road Zoning Plan (the "Plan"). The purpose of this amendment is to accommodate proposed cottages located on the west side of the Road to the Isles Highway (Route 340) at Reach Run.

This amendment to the Plan is to accommodate a request submitted by an individual to rezone land at Reach Run from "Rural Conservation" to "Cottage" to accommodate four cottage lots.

## **BACKGROUND**

The Protected Road Zoning Regulations (the Regulations) are provincial regulations made under the *Urban and Rural Planning Act, 2000* (URPA). According to schedule B of the Regulations, the Road to the Isles Highway is classified as a Class II Protected Road. Schedule B states that the Road to the Isles, as existing or proposes extends:

- (a) from its junction with the Trans Canada Highway (Route 1) to a point where the southern municipal planning boundary of the Town of Lewisporte, as defined, crosses the highway;
- (b) from a point where the northern municipal planning boundary of the Town of Lewisporte, as defined, crosses the highway to a point where the southern municipal boundary of the Town of Campbellton, as defined, crosses the highway; and
- (c) from a point where the northern municipal boundary of the Town of Campbellton, as defined, crosses the highway to a point where the eastern municipal boundary of the Town of Twillingate, as defined, crosses the highway.

A Class II protected road is defined by section 3(b) of the Regulations as:

... a highway which is designated as a secondary road by the Department of Works, Services and Transportation and whose prime purpose is a transportation link for large outlying areas of the province

The Plan was prepared in 1983. The goal of the Plan is to protect the highway as a safe and convenient conveyor of traffic while ensuring that development occurs in an orderly manner. The Plan establishes land use policies and zones. The Regulations contain a list of uses permitted in each zone along conditions and development control standards.

## **PLANNING PROCESS**

URPA specifies that plans, including a Protected Road Zoning Plan, are legally binding upon municipalities and councils within the area governed by the Plan and anyone undertaking development.

URBA outlines the process for bringing a Protected Road Zoning Plan or amendment into legal effect. In general terms, this process includes:

- Providing an opportunity for interested persons, community groups, municipalities, local service districts, other interested stakeholders and departments of government to provide input and receive information about the preparation of the Plan or amendment;
- Statutory public hearing held by an independent commission to hear objections and submissions with respect to the Plan or amendments.
- The statutory public hearing may be cancelled if no written submissions are received two days prior to the scheduled public hearing;
- If the statutory public hearing proceeds, the commissioner must submit a report and recommendations to the Minister of Municipal Affairs and Environment;
- If a review of the plan or amendment finds that it is not contrary to law or policy, the Plan
  or amendment shall be approved and registered;
- Once registered, a notice must be published in the Newfoundland and Labrador Gazette and a local newspaper;
- Upon publication of the notice of registration in the Newfoundland and Labrador Gazette, the Plan or amendment comes into legal force.

## PUBLIC/STAKEHOLDER CONSULTATION

In accordance with section 14 of the Urban and Rural Planning Act, the Department of Municipal Affairs and Environment must undertake public consultation to provide an opportunity for interested persons or groups as well as government departments:

- · To provide input; and
- · Learn about the proposed plan or amendment.

The Department has consulted with government departments and other agencies through the Interdepartmental Land Use Committee (ILUC). Responses identified that:

- The subject site appears to be low-lying and that development may be affected by coastal hazards such as flooding, erosion, storm surge and the effects of sea level rise. The Geological Survey of Newfoundland and Labrador indicated that it may not be advisable to rezone such an area as cottages may be affected by these hazards. In particular, the Geological Survey considers areas below the present 4 metre contour to be vulnerable to coastal flooding.
- Permits and/or approvals will be required from the Government Service Centre;
- If installation of an on-site subsurface sewage disposal system is required, the applicant must submit and receive approval for plans and specifications for an approved sewage disposal system.
- A permit is required from Water Resources Management Division, Department of Municipal Affairs and Environment for any work in any body of water, including wetland, prior to the start of construction. In addition, a permit is required for any development in shore water zones.
- Wharves, boathouses and similar structures do not require a permit but must comply
  with "Guidelines for the Construction and Maintenance of Wharves, Breakwaters,
  Slipways and Boathouses"
   (https://www.mae.gov.nl.ca/waterres/regulations/appforms/Guidelines\_for\_Wharves.

pdf). Any infilling or dredging work associated with these structures requires a permit from Water Resources Management Division, Department of Municipal Affairs and Environment

- A minimum 30 metre riparian buffer, which are natural green belts along wetlands and water bodies, should be maintained.
- Newfoundland Hydro requires the applicant to contact the local office. It reserve the
  right to place poles in the last 1.5 metres of the road right of way and the applicant
  may be required to provide an easement. No development is permitted in Hydro
  easement or right of way.

A public consultation notice requesting input and comments from individuals or groups was published in the Central Voice on March 18, 2020. In addition, the amendment was posted on the Department of Municipal Affairs and Environment website. Written submissions were requested by April 3, 2020. No written submissions were received.

## **ANALYSIS**

The subject area is situated on the west side of the Road to the Isles (Route 340) at Reach Run. The subject area is located approximately 4 kilometres south of the intersection with Route 331. The subject site is north of the Birchy Bay municipal boundary.

The area subject to this amendment is located within the protected road building control lines and is subject to the Road to the Isles Protected Road Zoning Plan and the Protected Road Zoning Regulations. The subject area is currently zoned "Rural Conservation". According to the Regulations, cottages are not a permitted use in the Rural Conservation zone.

Between the subject area and Boyd's Cove, there are four areas located on the west side of the Road to the Isles which are zoned "Cottage" including adjacent land to the north. In addition, a nearby motel and restaurant is zoned "Highway Service Centre".

Given the isolated location of this area, there are no mapping available at the scale needed to determine whether the proposed cottage lots are located above the 4 metre contour as identified by the Geological Survey of Newfoundland and Labrador. By appropriately situating the building on the site and undertaking mitigation measures such as embankments, the property owner may reduce the risk of damage resulting from coastal hazards such as flooding, sea level rise, storm surges and erosion. The provincial does not accept any liability for damages resulting from natural hazards.

# **AMENDMENT NO. 1, 2020**

The Road to the Isles Protected Road Zoning Plan Amendment No. 3, 2019 rezones land located on the west side of Route 340 (Road to the Isles), at Reach Run, from "Rural Conservation" to "Cottage" to accommodate four cottage lots as shown on the attached map.

`Road to the Isles
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MAP

